

Annex 2. Methodology for improving TMF safety

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Foreword

Background and acknowledgements

In 2013 German Environment Agency has initiated a project “Improving the safety of industrial tailings management facilities based on the example of Ukrainian facilities”. The main project aim was to develop a Methodology for improving safety of Tailings Management Facilities (TMFs) with the TMF Checklist (hereinafter TMF Methodology) as a toolkit for competent authorities and inspecting bodies in ECE countries responsible for the safety of facilities storing hazardous mining waste. The TMF Methodology is mainly based on the document “Safety guidelines and good practices for tailings management facilities” endorsed by the Conference of the Parties to the UNECE Convention on the Transboundary Effects of Industrial Accidents at its fifth meeting (Geneva, 25–27 November 2008). This document was updated by the request of the seventh meeting (Stockholm, 14–16 November 2012) of the Conference of the Parties to the Industrial Accidents Convention.

The TMF Methodology was developed by the Ukrainian project team that included Mr. Grygorii Shmatkov (scientific team leader), Mr. Dmytro Rudakov (technical expert), Mr. Yuriy Shestak (technical expert), Mrs. Iryna Nikolaieva (technical project manager), and Mrs. Kateryna Okhotnyk (assistant of technical project manager). The prime contractor of the project was International HCH & Pesticide Association (IHPA, Denmark) headed by the director Mr. John Vijgen.

The work of the Ukrainian team was technically and scientifically managed by Mr. Gerhard Winkelmann-Oei (German Environment Agency). To support the work of the Ukrainian team an international steering group was established, consisting of the following members: Mr. Wolfhart Pohl (USA), Mr. Philip Peck (Sweden), Mr. Nikolay Savov (Switzerland), Mr. Pavel Danihelka (Czech Republic), Mr. Peter Kovacs (Hungary), Mr. Zoltan Torok (Romania), Mr. Nicolae Ajtai (Romania), Mr. Timo Regina (Finland), Mr. Hovannes Nikoghosyan (Armenia), Mr. Konstatine Burjanadze (Georgia), Mrs. Irma Gurguliani (Georgia), Mr. Adam Kovacs (Austria), Mr. Oliver Kalush (Germany), Mr. Christoph Külls (Germany). The members of the steering group actively contributed to the drafting of the TMF Methodology. Also Ukrainian experts from environmental and mining-related institutions and companies have been engaged in the work within this project and suggested ideas to improve the TMF Methodology.

The relevance of the project

Last two decades there is a growing concern on environmental degradation caused by unintended large-scale movement of hazardous materials as a result of failures of tailings management facilities where large amounts of mining wastes are stored. These wastes pose serious threats to humans and the environment, especially if tailings facilities are improperly designed, constructed, operated or managed. Pollution of waterways and the related damage or risk to human health, infrastructure and environmental resources has often a negative effect on relations between neighbouring countries. Such risks are posed by all TMFs, including those active, idle/inactive, neglected, temporarily or permanently closed, abandoned or orphaned.

Ukraine is a very example of inappropriate storage of mining wastes. The vast majority of more than 25 billion tons of mining wastes in the country are stored in obsolete or abandoned facilities created over 50 years ago not meeting modern safety requirements. The common practice of TMF construction was creation of dams across the ravines, gullies, and small rivers. The bottom and borders of impoundments were not covered with waterproof screens or lined, so these TMFs became a source of ground and surface water contamination.

Besides, the accidents at TMFs may frequently lead to long-term water and soil pollution, damage biota and have negative after-effects to human health. Failures may result in uncontrolled spills and releases of hazardous tailings materials. The negative impacts of such incidents on humans and the environment and severe transboundary consequences have been demonstrated by recent accidents in ECE-countries; the most known occurred at tailings in Baia Mare, Romania (2000), aluminium sludge tailings in Kolontar, Hungary (2010), at the Talvivaara Mining Company in Finland (2012).

In 1983 potash fertilizers were released in the Dniester River at Stebnikovskiy plant “Polimineral” in Western Ukraine. In 2008 due to dam failure waste products were again dumped from potash fertilizers tailings at the Kalush chemical plant into Dniester, which caused the concern of Government of the Republic of Moldova. In January 2011 the tails had dried up at the alumina refinery plant near the city of Mykolaiiv (Southern Ukraine) and stored wastes were dispersing as dry red dust. The top-soil, atmosphere, ground and surface water, settlements were affected over the area of tens of square kilometres.

Many efforts have been undertaken recently by the international expert community to improve TMF safety through strengthening the safety requirements, for instance, by putting into practice the advances in remediation technologies and techniques in mining [1, 2, 3, 10, 11, 12, 13]. Advances in Earth sciences in the field of geological, seismic, hydrological, and climate risks have been also taken into account for design and operation of TMFs. Nevertheless, tailings in many countries of East Europe and the former USSR urgently need taking measures to improve their safety.

Aims and scope of the project

Recently the Secretariat of International Commission for the Protection of the Danube River has submitted a proposal “Environmental Safety Danube Strategy Program” to develop a checklist for safety of tailings. Based on the UNECE "Convention on the Transboundary Effects of Industrial Accidents" the UNECE has supported further implementation of “Safety Guidelines and Good Practices for Tailings Management Facilities”, which was proposed by German Environmental Agency in the form of the TMF Methodology.

The main project tasks to be implemented were:

- ▶ to develop a simple and easy-to-use methodology to rank the relative hazard/risk of a large number of tailings using a “Tailings Hazard Index”;
- ▶ to develop the checklist for examinations of the minimum set of the TMF technical safety requirements (the TMF Checklist);
- ▶ to develop technical measures for implementing of international standards for the safe operation of TMFs (Measure Catalogue).

The resulting version of the TMF Methodology was endorsed by the Final Workshop of the project in Kyiv in 19th – 20th of May 2015 and approved by German Environment Agency in July 2015.

Both UNECE and German Environment Agency encouraged Parties and other ECE member States to disseminate the TMF Methodology for use by the appropriate authorities. Competent authorities, TMF operators, and the public are invited to apply this Methodology, which is intended to contribute to limiting the number of accidents at tailings management facilities and the severity of their consequences for human health and the environment.

Chapter 1. TMF Methodology Concept

1.1. TMF Methodology essence

The control of TMFs safety requires regular inspections of these objects to be performed according to national regulations taking into proper account international safety requirements as well as the best available technologies (BAT) and engineering solutions in sustainable mining and environment restoration.

The TMF Methodology includes the evaluation of the tailings hazard for the large amount of the TMFs on the national level; the overall and detailed evaluation of the TMF safety level, prescription of protective and preventive measures based on BAT, putting them into common practice.

The developed TMF Checklist is based on the test question method, which implies answering the questions specially selected to identify the main problems of the studied case and come to the most powerful solutions.

The advantages of the developed TMF Methodology are that

- ▶ all Methodology users (competent authorities, inspectors and operators) work comply with the same inspection procedure
- ▶ TMF operators can detect non-compliances with minimum set of the safety requirements at the TMF prior to check and start getting them fixed in advance
- ▶ all Methodology users work with the same Measure Catalogue that is accumulating best available technologies in sustainable mining.

1.2. TMF Methodology Structure

The TMF **Methodology** includes the following elements:

1. The Method of evaluation of Tailings Hazard Index (THI Method).
2. The TMF Checklist including
 - ▶ - The Questionnaire (three groups of questions).
 - ▶ - The Evaluation Matrix for the TMF safety level.
 - ▶ - The Measure Catalogue for taking actions to improve TMF safety.

The Method for evaluation of tailings hazard is intended for prompt preliminary evaluation of Tailings Hazard Index first of all for the large amount of the TMFs on the national level. Applied to Ukrainian TMFs the Method allowed creating the national catalogue of hazardous TMFs and ranking all facilities identified throughout the country according to their hazard index. The THI Method is available in Excel format, which facilitate its practical use due to automatic calculation of the Tailings Hazard Index (see the Excel file "Annex 13. Template for calc tailings hazard index_THI method.xls").

The TMF Checklist is based on the technical explanations to the safe operation of TMF [12] and includes all references to the newest standards and guidelines as well as an assessment of recent disasters. The questions of the Questionnaire are formulated in such way to encompass the minimum set of the requirements critical for TMF safety, which allows evaluating the TMF conditions. Questions in all groups of the Checklist are sorted by the TMF life-cycle and each subsection does contain relevant questions applied to the specific stage.

The developed Evaluation Matrix of TMF safety level gives the assessment of TMF being checked in compliance with applicable safety requirements formulated in the Questionnaire. The Evaluation Matrix unifies the answers to the questions; it includes both overall and categorial evaluation using specific categories, which allows thorough checking all TMF elements. Besides, the Matrix enables evaluating uncertainties caused by the lack of data on the inspected TMF.

The application of the TMF Checklist is supported by a Measure Catalogue with short-, medium- and long-term safety measures. The short- and medium- term measures should be based mostly on economic aspects, the long-term measures should meet high international safety standards.

Developed TMF Checklist is also available in Excel format to facilitate its practical use due to automatic calculation of the safety level and easy way for search and identification of the appropriate safety measures.

Detailed instructions how to apply the TMF Methodology and recommendations to users are given below in Sections 2 – 5.

1.3. Benefits of TMF Methodology application

The TMF Methodology was conceived as a toolkit to improve public safety in the areas (could be potentially) affected by tailings. The TMF Methodology may bring many organizational and managerial benefits listed below.

- ▶ The approval of the Method of evaluation of Tailings Hazard Index on the governmental level will enable primary check of all TMF and creating the country's catalogue of TMFs. This catalogue has to rank all checked TMF according to their hazard and safety conditions, and then prioritize the further safety measures.
- ▶ The TMF Checklist imposes unified strict qualification requirements both to TMF operators and state inspectors. Thus, systematic application of TMF Checklist will enforce both TMF operators and state inspectors enhance their skills and qualification permanently.
- ▶ The TMF Checklist specifies the requirements to the operator how to aware the local communities in case of emergencies and accidents. Discussions with local communities in the form of public hearings, necessity to consult with local authorities and receive their approval of the project design document of a TMF will be mandatory.
- ▶ The TMF Checklist unifies the procedure to evaluate the safety of various TMFs, which complies with EU policy in harmonization of legislation.
- ▶ The TMF Checklist requires obligatory development of Closure and Rehabilitation plans to all TMF, both operated and designed; the availability of these plans have to be the common practice.
- ▶ Regular trainings for the TMF personnel, which are obligatory required in TMF Checklist, will enhance staff preparedness to emergencies and accidents.
- ▶ Systematic application of the Checklist to various TMFs in different countries will contribute to better understanding the risks posed by TMFs and lowering vulnerability of tailings in terms of natural and man-made risks.
- ▶ The Method of evaluation of Tailings Hazard Index may be transforming into a widening database/GIS very helpful to competent authorities responsible for environment rehabilitation of post-mining sites.

Chapter 2. Method of Evaluation of the “Tailings Hazard/risk Index”

The Tailings Hazard/risk Index method (THI method) is intended for the use by state competent authorities in order to create an overview of potential hazards/risks posed by TMF or a large number of TMFs as hazardous facilities by analysis of a few critical parameters. The THI evaluation can be performed based on the documentation available within a short time period. The evaluation results can also be used for making decisions by state competent authorities responsible for environmental safety. In the first instance, the THI has to be applied to a large number of TMFs on the national level.

The THI method is used for

- ▶ creation and/or update of the country’s Catalogue of TMFs;
- ▶ ranking of all country's TMFs under the index of their hazard/risk.
- ▶ identification of the most dangerous TMFs (the TMFs of highest concern) in the country;
- ▶ optimization of usage of limited financial and institutional resources to improve safety at TMFs.

The Tailings Hazard Index (THI) is the index that demonstrates the measure of specific hazards/risks posed by tailings facilities to the environment, infrastructure, and humans. The THI is calculated by summing up the major TMF parameters that significantly effect on the level of its safety. These are:

- ▶ volume of tailings,
- ▶ toxicity of substances in tailings,
- ▶ TMF management status,
- ▶ natural conditions (geological, seismological, and hydrological conditions) specific to the TMF site,
- ▶ and dam safety.

Tailings Hazard/risk Index can be calculated in two ways depending on the availability of data on TMFs:

1. Basic THI is simple calculation approach by using the data on two major parameters, which are volume and toxicity of tailings material;
2. Extended THI is detailed approach by using the data on two major parameters of Basic THI and additionally three other parameters clarifying TMF status, natural conditions and dam safety.

The Basic THI is calculated stepwise by the formula

$$THI_{Basic} = THI_{Cap} + THI_{Tox} \quad (A 2.1)$$

where THI_{Cap} is the measure of hazard/risk caused by the volume of tailings stored in TMF (TMF capacity);

THI_{Tox} is the measure of hazard/risk caused by toxicity of substances contained in tailings.

The Extended THI is calculated stepwise by the formula

$$THI_{Extended} = THI_{Cap} + THI_{Tox} + THI_{Manag} + THI_{Site} + THI_{Dam} \quad (A 2.2)$$

where

THI_{Manag} is the measure of hazard/risk related to improper management of facilities;

THI_{Site} is the measure of hazard/risk related to specific geological and hydrological conditions at the TMF site;

THI_{Dam}^* is the measure of dam failure hazard/risk related to structural and component items of the dam, its integrity and functionality.

* - To properly quantify THI_{Dam} the critical parameter for dam slope stability Factor of Safety (FoS) is needed; however, FoS, may be unavailable for a user. Thus, the THI Method proposes the other alternative parameters, which are much easier to obtain and usually available. In this way a user can be more flexible and apply the appropriate criteria regarding to data availability.

The calculation procedure for the THI_{Basic} includes two steps (1st and 2nd steps below), the procedure for the $THI_{Extended}$ does five steps (steps 1st through 5th). In case if values of some parameters are unavailable or impossible to identify the maximum values have to be used. Thus, the hazard/risk related to an unavailable TMF parameter (for example, toxicity) is expected to be higher if relevant information is absent.

1st Step: Capacity. The data of the parameter "TMF capacity" is the volume of stored tailing materials in the facility (m^3). The index hazard/risk of the parameter is assumed to increase with the growing volume by logarithmic relation with the base of 10. Thus, increasing the volume of tailing materials by 10 times (one order) will increase the value of the hazard index by 1.

The hazard index "TMF capacity" is calculated by the formula

$$THI_{Cap} = \text{Log}_{10} [V_t] \quad (\text{A } 2.3)$$

where V_t is the volume of tailings materials in the TMF (or TMF capacity), m^3 .

Examples.

For a large TMF with $V_t = 10$ Mio m^3 we obtain $THI_{Cap} = \text{Log}_{10}[10\ 000\ 000] = 7$.

For a small TMF with $V_t = 0,01$ Mio m^3 we obtain $THI_{Cap} = \text{Log}_{10}[10\ 000] = 4$.

2nd Step: Toxicity. The index hazard/risk of the parameter "Toxicity" is evaluated based on the data of the Hazard Class of tailings according to the national classification. The compatibility of two widely used toxicity classifications is shown in Table A 2.1. The Ukrainian classification is applicable also in the most of former USSR countries. According to Table A 2.1 the notations "WHC 3" or "HC 1" relates to maximum toxicity of substances, the notations "WHC 0" or "HC 4" relates to minimum toxicity of substances.

Table A 2.1: Evaluation of THI_{Tox}

Data for calculation of the THI_{Tox}		Value of THI_{Tox}
Classification		
Water Hazard Class, WHC ¹	Hazard Class, HC ²	
“0”	“4”	0
“1”	“3”	1
“2”	“2”	2
“3”	“1”	3

¹ WHC = Water Hazard Class, WGK = Wassergefährdungsklasse, German classification;

² HC = Hazard Class, Ukrainian classification;

3rd Step: TMF Management. The data of the parameter "TMF management" is the TMF status that should be identified from proposed 4 options in Table A 2.2. The index of hazard/risk related to management of TMF is assumed to be higher if the facilities are abandoned or orphaned. The value of THI_{Manag} is determined according to Table A 2.2. The differences between “abandoned” and “orphaned” TMFs are explained in Section “Terminology” and [10].

Table A 2.2: Evaluation of THI_{Manag}

Data for calculation of the THI_{Manag}	Value of THI_{Manag}
1) TMF is active and operated, or 2) Non-active and cared and maintained	0
3) TMF is Abandoned	1
4) TMF is Abandoned and Orphaned	2

4th Step: Site. The measure of TMF site-specific hazard/risk includes the contributions of seismic and flood hazards/risks, which are the most critical for TMF safety among natural impacts.

$$THI_{Site} = THI_{Seismicity} + THI_{Flood} \tag{A 2.4}$$

The value of $THI_{Seismicity}$ is calculated based on the data on magnitude of seismic events during last T_{Ret} years, where T_{Ret} is the returning period of earthquakes established by national requirements [5]. In case they are absent T_{Ret} should be defined by international ones [6, 7]. The data source for determination of the "Magnitude of seismic events" is Medvedev–Sponheuer–Karnik scale (MSK-64) or European macroseismic scale (EMS-98) [8]. The seismic hazard/risk is defined as “Low” if "Magnitude of seismic events" is ≤ 6 , and “Moderate or High” if "Magnitude of seismic events" is > 6 .

The $THI_{Seismicity}$ is evaluated according to Table A 2.3.

Table A 2.3: Evaluation of $THI_{Seismicity}$

Data for calculation of the $THI_{Seismicity}$	Value of $THI_{Seismicity}$
Magnitude of seismic events during last T_{Ret} years	
≤ 6	0

Data for calculation of the $THI_{Seismicity}$	Value of $THI_{Seismicity}$
Magnitude of seismic events during last T_{Ret} years	
>6	1

Note

According to European requirements [6, 7] $T_{Ret} = 475$ years, the Ukrainian standard [5] established $T_{Ret} = 500$ years for 10% probability for exceeding of quake magnitude in 50 years.

The value of THI_{Flood} is calculated using statistical data on frequency of floods and, specifically, the parameter HQ_{100} that quantifies flood event frequency with a one-hundred-year return period (floods with a probability of 1 in 100). The flood-induced hazard/risk at the TMF location area is determined according to Table A 2.4. The values and levels of HQ_{100} have to be updated regularly regarding to climate changes.

Table A 2.4: Evaluation of THI_{Flood}

Data for calculation of the THI_{Flood}	Value of THI_{Flood}
TMF location	
In the area of HQ_{100}	1
Beyond area of HQ_{100}	0

5th Step: Dam. The measure of dam failure hazard/risk (THI_{Dam}) can be calculated in two different ways.

1. *Preferred way.* If Factor of Safety (FoS) [4, 9] is available for all facilities THI_{Dam} is calculated using the parameters of dam slope stability (FoS) and TMF age by the formula

$$THI_{Dam} = THI_{FoS} + THI_{Age} \tag{A 2.5}$$

where THI_{FoS} is the measure of hazard/risk due to slope instability evaluated according to Table 2.5; FoS has to be calculated already at the TMF design stage.

THI_{Age} is the measure of hazard/risk caused by the age of the dam.

2. *Alternative way.* If Factor of Safety is unavailable THI_{Dam} is calculated using the data on dam material, geometry and TMF age by the formula

$$THI_{Dam} = THI_{DamMaterial} + THI_{DamWidth} + THI_{Age} \tag{A 2.6}$$

where $THI_{DamMaterial}$ is the measure of hazard/risk related to dam embankment material;

$THI_{DamWidth}$ is measure of hazard/risk related to dam width.

Table A 2.5: Evaluation of THI_{FoS} (preferable parameter)

Data for calculation of the THI_{FoS}	Value of THI_{FoS}
FoS range	
FoS > 1,5	0
1,2 < FoS ≤ 1,5	1
FoS ≤ 1,2	2

The dam failure hazard/risk is assumed to increase for aged facilities, which is evaluated according to Table A 2.6.

Table A 2.6: Evaluation of THI_{Age}

Data for calculation of the THI_{Age}	Value of THI_{Age}
TMF Age	
≤30 years	0
>30 years	1

For the alternative way (Eq. A 2.6) the hazards/risks related to improper dam material $THI_{DamMaterial}$ and narrow/insufficient dam width $THI_{DamWidth}$ have to be evaluated by Tables A 2.7 and A 2.8.

The embankment constructed of a hard/blast rock is assumed to be more stable than the embankment of non-hard rocks or soils (earthen dams). In case if this material is unknown it can be identified by tensile strength at uniaxial compression σ_{DC} . For hard rocks $\sigma_{DC} > 5$ MPa, for non-hard rocks and soils $\sigma_{DC} \leq 5$ MPa.

Table A 2.7: Evaluation of $THI_{DamMaterial}$ (alternative parameter)

Data for calculation of the $THI_{DamMaterial}$	Value of $THI_{DamMaterial}$
Embankment material	
Hard rocks	0
Non-hard rocks and soils	1

The dam is assumed more stable if the width of dam crest (and obviously, the dam basement) is sufficiently large to retain stored tails in the impoundment.

Table A 2.8: Evaluation of $THI_{DamWidth}$ (alternative parameter)

Data for calculation of the $THI_{DamWidth}$	Value of $THI_{DamWidth}$
Dam crest width	
> 10 m	0
≤ 10 m	1

The capacity of the largest TMF in Europe (“Zelazny Most”, Poland) is evaluated at roughly 500 millions m^3 [17]; “Reference Document on BAT...” [11] gives an example of the largest TMF capacity that contains 330 millions m^3 of tailings materials. Assuming the maximum capacity of a TMF is 1 billion m^3 and using Eq. A 2.3 and Table A 2.1 yield 12 as the maximum value of the THI_{Basic} . Summing up this value and the maximum values of THI_{Manag} , THI_{Site} , and THI_{Dam} yields the maximum value of the $THI_{Extended}$ equal to 18.

The THI method can be used to create a country/region TMFs database and rank the TMFs according to their THI values. THI evaluation has to be followed by more detailed evaluation of the most hazardous individual TMFs using the TMF Checklist. The procedure of TMF Checklist application is described in Section 3.4 of the Methodology.

Chapter 3. TMF Checklist

Section 3.1 describes the hierarchy of the TMF Checklist and provides the rationale for the grouping of its questions, defines the purposes and intended users of all question groups. Section 3.2 provides detailed information on evaluation of the TMF safety level, using different approaches demonstrated with examples. Section 3.3 describes the structure of Measure Catalogue that lists actions to be prescribed in order to increase the TMF safety level. Section 3.4 explains the order of Checklist application.

The Excel file developed for Checklist application provides an automatic calculation of the relative TMF safety level using numerical analysis of the answers to the questions of Groups A, B and C. In addition, the Excel file also contains a Measure Catalogue, which allows automatic transition to recommended action(s) by choosing appropriate hyperlink(s) provided for each Checklist question. Thus, it is not required that Checklist users to remember or learn the formulae used for calculating the TMF safety level and all actions prescribed by Measure Catalogue. Users need only to correctly fill answers to Checklist questions and select one or more appropriate measures from the proposed list.

3.1. TMF Checklist Structure

The TMF Checklist (Appendix 2) includes three groups of questions called as follows:

- ▶ “Basic Check” (Group A);
- ▶ “Detailed Check” (Group B); and
- ▶ “Check of Inactive Sites” (Group C).

Each group includes two subgroups; the first subgroup is intended for visual inspection, the second subgroup is elaborated to work with documentation. Visual inspection is mandatory for all groups. Short descriptions of TMF Checklist groups see in Table A 2.9 and Fig. A 2.1.

Table A 2.9: TMF Checklist question groups

Question group	Number of questions	Purpose	Data source	User*
Group A "Basic Check"	61	Preliminary and prompt evaluation of the safety level of TMFs aimed to prioritize the following detailed check	Available operator's documentation, visual inspection, interview with TMF staff	State competent authorities
Subgroup A1 "Basic Visual inspection"	26	Preliminary and prompt visual evaluation of the TMF safety level	Visual inspection, interview with TMF staff	State competent authorities
Subgroup A2 "Basic Document Check"	35	Preliminary and prompt documentary evaluation of the TMF safety level	Available operator's documentation	State competent authorities
Group B "Detailed Check"	304	Comprehensive and detailed evaluation of the TMF safety level aimed to identify the need for taking measures	Available operator's documentation and additional studies and tests clarifying all TMF parameters, with involvement of	State inspectors and TMF operators

Question group	Number of questions	Purpose	Data source	User*
			external experts, visual inspection, interview with TMF staff	
Subgroup B1 “Detailed Visual Inspection”	37	Detailed visual evaluation of the TMF safety level	Visual inspection, interview with TMF staff	State inspectors and TMF operators
Subgroup B2 “Detailed Document Check”	267	Detailed documentary evaluation of the TMF safety level	Available operator’s documentation and additional studies and tests clarifying all TMF parameters, with involvement of external experts	State inspectors and TMF operators
Group C “Check of Inactive Sites”	61	Evaluation of the safety level of an inactive TMF aimed to identify the need for taking measures	Available operator’s documentation and additional studies and tests clarifying all TMF parameters, with involvement of external experts, visual inspection, interview with TMF staff	State inspectors and TMF operators
Subgroup C1 “Visual Inspection of Inactive Sites”	37	Visual evaluation of the safety level of an inactive TMF	Visual inspection, interview with TMF staff	State inspectors and TMF operators
Subgroup C2 “Document Check of Inactive Sites”	24	Documentary evaluation of the safety level of an inactive TMF	Available operator’s documentation and additional studies and tests clarifying all TMF parameters, with involvement of external experts	State inspectors and TMF operators

* - State competent authorities and TMF operators can involve independent auditors into the process of checking and evaluating the safety level of TMF.

The “**Basic Check**” group (**Group A**) is intended for use by state competent authorities. The “Basic Check” group of questions includes the subgroups “Basic Visual Inspection” (A1) and “Basic Document Check” (A2). The evaluation can be performed based on the analysis of available operator’s documentation and site visit results within a short period.

The tasks of the “Basic Check” group (**Group A**) comprise:

- ▶ General assessment of the safety level of a large number of TMFs;
- ▶ Determination of the need for more detailed evaluation to be performed using “Detailed Check” group (Group B).

The “**Basic Visual Inspection**” subgroup (**Subgroup A1**) is intended for use during the visit to the TMF evaluated; it includes the questions that can be answered or clarified on the TMF site only. The subgroup A2 can be used separately in case of the absence of TMF documentation.

The “Basic Document Check” subgroup (**Subgroup A2**) includes the questions related to documentation selected to preliminarily and promptly evaluate how applicable safety requirements are adhered to among the majority of country’s TMFs. Detailed description of the evaluation method used in subgroup A2 is given in Section 3.2.

The applying of subgroups A1 and A2 together is preferably for TMF Checklist users for complete and reliable evaluation of the TMF safety level. Cancelling of visual inspection should be justified by the Checklist user and is allowed only if the Checklist user does not have sufficient time and resources for visiting the TMF site.

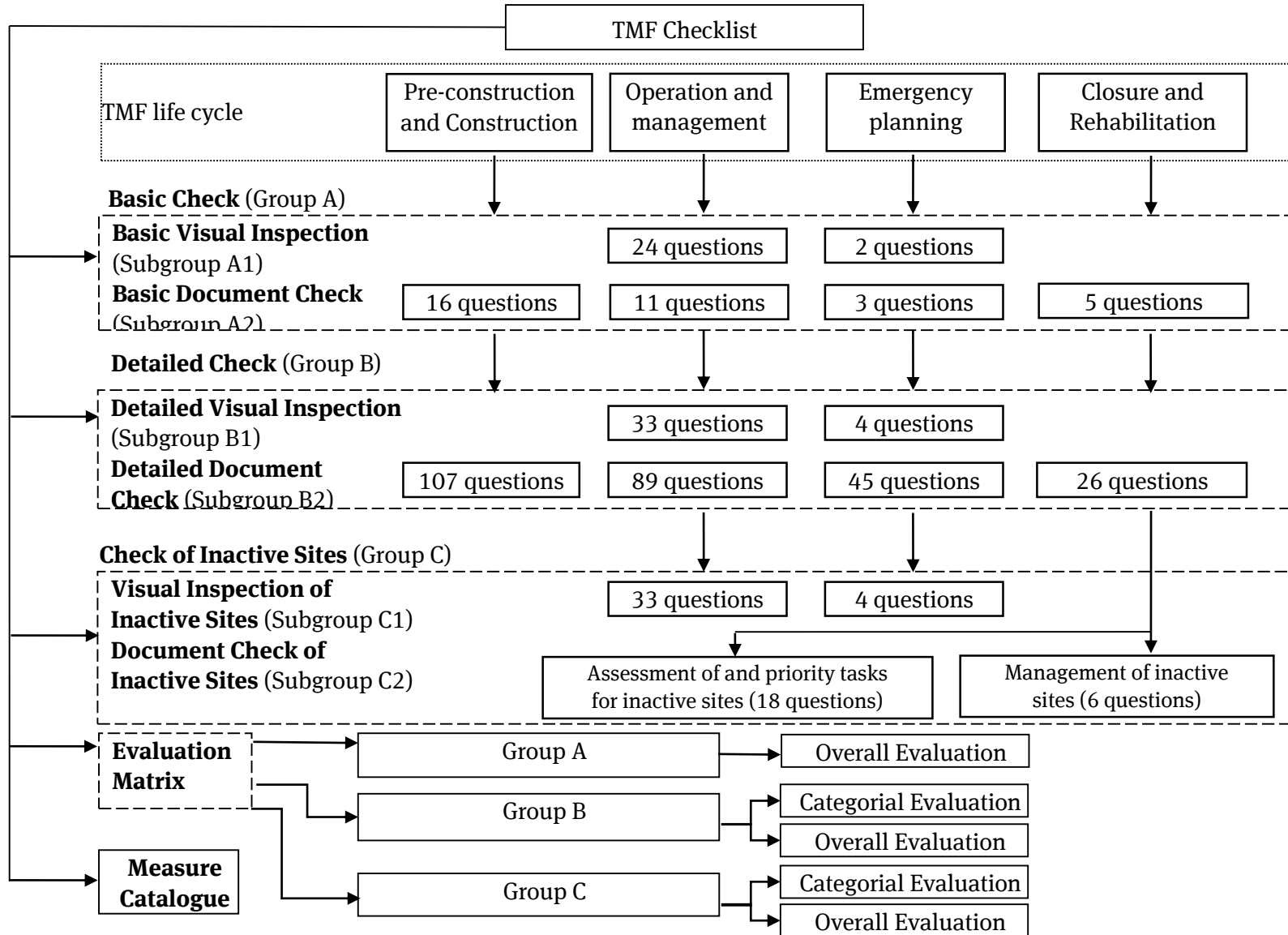
The “**Detailed Check**” group (**Group B**) is intended for use by state inspectors and TMF operators in order to evaluate the safety level of individual TMF. The “Detailed Check” group includes the subgroups “**Detailed Visual Inspection**” (**Subgroup B1**) and “**Detailed Document Check**” (**Subgroup B2**).

Evaluation can be performed based on the analysis of available design information and operator records, reinforced with additional studies and tests clarifying all TMF parameters performed by external experts if required and using information received during site visit to the TMF company and interviewing TMF staff.

The tasks of the “Detailed Check” group comprise:

- ▶ assessment of all TMF systems and technical components;
- ▶ assessment of all risks/hazards, impacts and potential impacts, linked with TMF construction, operation, closure, and rehabilitation;
- ▶ and determination of the needs and priorities for taking short-, medium, and long-term measures aiming to improve the TMF safety level.

Figure A 2.1 TMF Checklist structure



The safety evaluation within the “Detailed Check” group requires engagement of appropriate external bodies, with proven professional technical expertise, to assess and to test technical implementation of the executed measures. A Measure Catalogue is attached to “Detailed Check” group.

Thorough and comprehensive analysis of TMF safety is made through the assessment of the answers to the questions of Group B using specific categories described in Section 3.2.3 of the Methodology. The “Detailed Check” Group is intended for use after the site visit and implies paperwork and work on computer by filling the TMF Checklist in MS Excel file. The user fills in the answer cells of Group B and adds the necessary proofs and documentation. Based on this information submitted, the authorities can make the counter check if required.

The Group B should be used by experienced inspectors and personnel; it can be used for advanced trainings. It is recommended to use the Group B, primarily, for unsafe TMFs, while changing regulatory requirements, implementing technical process or construction upgrading, or when assessing after-effects of accidents occurred at similar facilities.

The group “**Check of Inactive Sites**” (**Group C**) is intended for evaluation of non-active TMFs including also those abandoned and orphaned (See Terminology). Its tasks comprise:

- ▶ assessment of inactive sites and inspection priorities;
- ▶ improvement of management at inactive sites.

The Group C includes the subgroups “**Visual Inspection of Inactive Sites**” (**Subgroup C1**) and “**Document Check of Inactive Sites**” (**Subgroup C2**). Visual inspection of inactive TMF sites is mandatory.

A tabular approach for formatting the TMF Checklist has been applied in spreadsheets (Excel format) with colour highlighting of column headings and different questions. This is intended to facilitate easier processing of the data and the evaluation procedure¹. The Checklist user should specify the grounds for accepting the selected answer in the column “Data sources”; this has to be performed in the form of (a) provision of requisite documents and/or, (b) photographs, as evidences supporting the answer/response provided.

3.2 TMF Safety Evaluation

This section presents a detailed description of all calculation procedures applied in the Checklist for evaluating the TMF safety level. The Checklist user is provided by a Checklist template in MS Excel with all necessary formulae embedded that automatically calculate the TMF safety level in compliance with the procedures outlined below. For more information how to fill the TMF Checklist using the template in Excel format see Section 3.4 of this annex.

3.2.1 General approach

Evaluation of the TMF safety level within the Checklist is performed with the Evaluation Matrix (EM), which is the matrix of numerical values of answers to the Checklist questions. The matrix elements are calculated by special procedures depending on the scope of the check. Thus, the Checklist EM includes different evaluation matrices for the Groups A, B, and C.

The safety level of an individual TMF is evaluated by the following Evaluation Matrices for three groups of the TMF Checklist:

- ▶ Evaluation Matrix for Group A as **Overall Basic Evaluation of the TMF safety level**
- ▶ Evaluation Matrix for Groups B and C as **Overall Detailed Evaluation of the TMF safety level**
- ▶ Evaluation Matrix for Groups B and C as **Categorical Evaluation of the TMF safety level**

¹ All tables contain the column “Reference to Safety Guidelines...” specifying the page number and relevant clauses in the document “Safety guidelines...” [12].

The overall evaluation of the TMF safety level summarizes the numerical contributions of all answers to Checklist questions. The overall safety level calculated by Group A ranks the priority of further detailed check of the TMFs. The overall safety level calculated by Group B and C identifies the TMF state and quantifies the priority of recommended interventions and remedial actions (Section 3.2.2).

The categorial evaluation is additional to the overall evaluation for Groups B and C, and demonstrates the TMF safety in different aspects and details of TMF performance and conditions (Section 3.2.3).

All answers to Checklist questions of Groups A, B and C are unified. There are four alternative options.

1. “Yes” is applied if a Checklist user has enough data or information to give the positive answer.
2. “No” is applied if a Checklist user has enough data or information to give the negative answer.
3. “Mostly yes” is applied if a Checklist user does not have enough data or information to give the definitive answer (“yes” or “no”) but the user has more arguments to accept the positive answer “yes” rather than “no”.
4. “Mostly no” is applied if a Checklist user does not have enough data or information to give the definitive answer (“yes” or “no”) but the user has more arguments to accept the negative answer “no” rather than “yes”.

Each answer to questions of the TMF Checklist is quantified (Table A 2.9). Each question in Groups A, B, and C is formulated in such a way that the positive answer “yes” is interpreted as the maximum level of TMF safety per the evaluated factor; the negative answer “no” is considered as the minimum level of TMF safety per the evaluated factor. The ambiguous answers “mostly yes” and “mostly no” allow the Checklist user to be flexible in evaluations taking into account availability and credibility of data sources.

The overall evaluation of the TMF safety level is quantified by two ranks “Meeting Safety Requirements” (MSR) and “Credibility”.

“MSR” rank within the TMF Checklist is the index quantifying how many parameters of components and characteristics of the inspected TMF meet the minimum set of requirements of environmental and industrial safety.

“Credibility” rank within the TMF Checklist is the index quantifying the sufficiency and consistency of data used for calculating the “MSR” rank.

Table A 2.10: The values of answers to Checklist questions of Groups A, B, and C

Answer	Yes	Mostly yes	Mostly no	No
Value	3	2	1	0

3.2.2. Overall evaluation

The overall evaluation of the TMF safety level is applicable to the Groups A, B, and C of the TMF Checklist.

“MSR” rank is calculated by summing up the values of quantitative answers (Table A 2.10).

$$MSR = 100\% \cdot \frac{1}{3N} \sum_{i=1}^N r_i \tag{A 2.7}$$

where r_i is a quantitative value of an i -th answer;

N is the total number of questions in the evaluated Checklist group.

The maximum sum of all answer values equals $3N$.

“Credibility” rank is calculated by summing up the values of definitive answers (“yes” or “no”) divided by the total number of answers

$$Credibility = 100\% \frac{1}{N} \sum_{i=1}^N S_i \tag{A 2.8}$$

where $s_i = 1$, if answer is “yes” or “no”

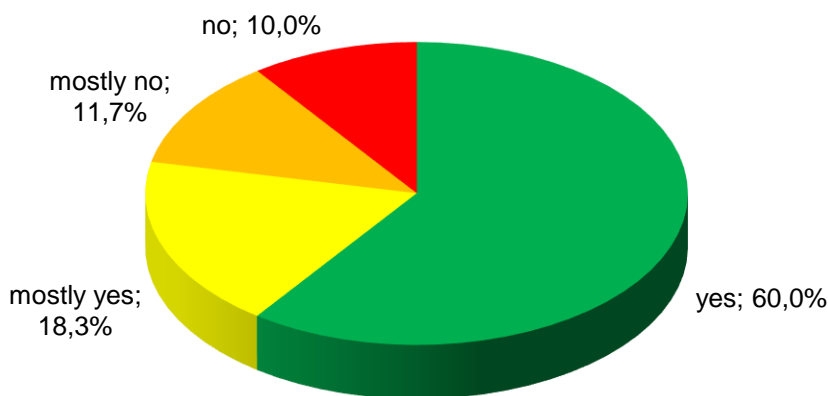
$s_i = 0$, if answer is “mostly yes” or “mostly no”

N is the total number of questions of the evaluated Checklist group.

Answering negatively (“no”) to all questions makes this rank value equal to 0%. If an ambiguous answer “mostly yes” or “mostly no” is given to some (but not all) questions then the value of the “Credibility” rank will be greater than 0% and less than 100%.

The total result of all answers to Checklist questions is also visualized by the circle chart that shows the shares of specific answers (Fig. A 2.2). This provides for clearer demonstration of the share of definitive answers (“yes” and “no”) and ambiguous answers (“mostly yes” and “mostly no”); besides, this helps to better understand the state (conditions) of the inspected TMF.

Figure A 2.2: Percentage shares of the answers given at the evaluation of the TMF safety level (an example to Group A)



The more definitive answers are received, the higher the “Credibility” rank becomes; thus, ambiguous answers to Checklist questions decrease this rank value. Answering either only positively or only negatively to all Checklist questions makes the value of the rank “Credibility” equal to 100%, although the “MSR” rank value will be different for that cases (100% and 0%, respectively). If all answers are ambiguous (“mostly yes” or “mostly no”) the value of the “Credibility” rank will be 0%. In fact, the “Credibility” value less than 100% means that there are no reliable data for answering to some Checklist questions.

The overall evaluation quantifies the TMF safety level taking into account the reliability of the answers by coupling the ranks “MSR” and “Credibility”. For clarity, the graphical representation of evaluation results includes two axes; they are called “MSR” and “Credibility”. The overall evaluation result can be graphically represented as a point in the two-dimensional chart in the range from 0 to 100% on both axes.

Answering positively (“yes”) to all questions of any Checklist Group makes the values of its “MSR” and “Credibility” ranks equal to 100%.

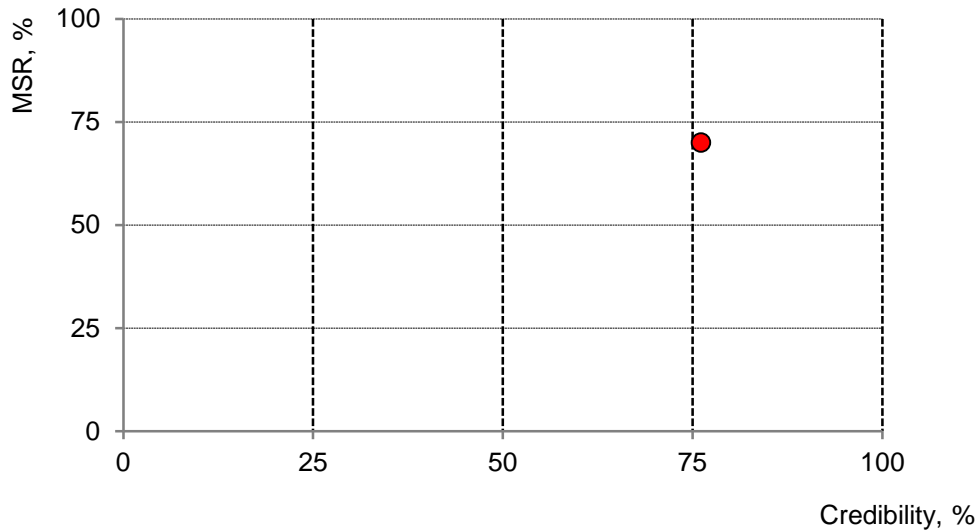
Example. The Group A of the TMF Checklist includes 61 questions in two subgroups. Let us suggest, that number of applicable questions $N = 60$, 36 questions are answered “yes”, 10 questions are answered

“mostly yes”, 8 questions are answered “mostly no”, and 6 questions are answered “no” as a result of evaluating the TMF. Then the values of “MSR” and “Credibility” ranks will be

$$MSR = 100\% \cdot \frac{1}{3 \cdot 60} (36 \cdot 3 + 10 \cdot 2 + 8 \cdot 1 + 6 \cdot 0) = 100\% \frac{136}{180} = 76\%$$

$$Credibility = 100\% \cdot \frac{1}{60} (60 - 18) = 100\% \frac{42}{60} = 70\%$$

Figure A 2.3: Graphical interpretation of the evaluated TMF safety level..



The overall result is shown by the marker (an example to Group A)

3.2.3 The categorial evaluation

The categorial evaluation of the TMF safety level is additional to the overall evaluation and applicable to the Groups B and C of the TMF Checklist.

Evaluation of the TMF safety level using the questions of the Group “Detailed Check” is based on independent evaluation of the question subsets of this Group called by categories. These categories listed in Table 2.3 cover all major aspects of TMF performance and site conditions. Each question can relate to only one of 12 categories; thus, the total number of questions of all categories equals the total number of questions in the Group B. The Group C includes the questions belonging to 11 categories.

Categorial evaluation of the TMF safety level is performed by calculation of the “MSR” rank for all categories of Group B or C separately.

The absolute value of the “MSR” rank for i -th category ($i=1, \dots, 12$) S_i is calculated by summing up the values of the answers given to the evaluated category questions.

$$S_i = \sum_{j=1}^{N_i} r_j \tag{A 2.9}$$

where r_j is a quantitative value of an j -th answer defined according to Table 2.2,

N_i is the total number of questions of the i -th category.

The value of the rank “MSR” in per cents for each category is calculated as follows

$$MSR_i = 100\% \cdot \frac{S_i}{3N_i} \quad (\text{A 2.10})$$

where MSR_i is the “MSR” rank value in per cents for i -th category;

N_i is the total number of questions of the i -th category.

The maximum sum of all answer values equals to $3N_i$.

Table A 2.11: Categories of TMF performance and conditions (Groups B and C)

No	Category	Abbreviation	Number of questions	
			Group B	Group C
I	Geological, climate, and terrain risks	GCR	19	1
II	TMF Deposition Plan	TDP	16	5
III	Substances (Tailings Capacity, Toxicity)	STC	23	3
IV	Dam and screens	DSC	32	8
V	Transportation and infrastructure	TRI	9	0
VI	Water management	WTM	28	9
VII	Environment Impact Assessment	EIA	21	8
VIII	Emergency Plan	EMP	49	8
IX	Monitoring	MON	33	11
X	Training and personnel	TRP	18	1
XI	Inspection and reporting	INR	29	6
XII	Closure and rehabilitation strategy	CRS	27	1
Total			304	61

The values of the “MSR” rank are used for creating a polar diagram (spider diagram) automatically plotted in the Excel file. The diagram enables revealing the most problematic issues and aspects of TMF performance that need urgent improvement or rectification. The “MSR” rank for the whole TMF is calculated as the arithmetical mean value of “MSR” ranks per all 12 categories.

The rank “Credibility” in the Groups B and C is calculated by Eq. A 2.8 in a similar manner as for the Group A, taking into account the difference of the number of questions for the groups. The principle of independent evaluation of different categories is the significant advantage of the evaluation procedure. In case of Checklist modification by adding new questions to or removing some questions from any category will not change the evaluation results for other categories.

To prioritize the measures for improvement of the safety level of the checked TMF the categories listed in Table A 2.11 are subdivided onto “critical” and “non-critical” ones (Table A 2.12).

Critical (Highly important) safety categories are the categories of TMF safety that cover, primarily, the technical aspects of TMF operation and are vitally important for maintaining tailings facilities in safe condition. Detection of non-compliances with safety requirements in these categories will require mandatorily taking certain technical measures on-site prescribed by the Measure Catalogue.

Non-critical (Important) safety categories cover the issues related mostly to documentation, personnel, and paperwork. Detecting non-compliances with safety requirements in these categories will not require taking technical measures on-site; only paperwork or expert assessments will be required.

Table A 2.12: Priority of TMF categories for TMF safety

No	Category	Priority for TMF safety
I	Geological, climate, and terrain risks	Non-critical
II	TMF Deposition Plan	Non-critical
III	Substances (Tailings Capacity, Toxicity)	Critical
IV	Dam and screens	Critical
V	Transportation and infrastructure	Critical
VI	Water management	Critical
VII	Environment Impact Assessment	Critical
VIII	Emergency Plan	Critical
IX	Monitoring	Critical
X	Training and personnel	Critical
XI	Inspection and reporting	Non-critical
XII	Closure and rehabilitation strategy	Non-critical

The conclusion on the TMF safety level is drawn using Table A 2.13. This scale prioritizes not only the TMF Checklist categories but also relevant safety measures to be taken for improving TMF safety (See Section 3.3). This scale enforces the user to start improving the TMF safety level from technical measures related to critical categories instead of doing paperwork. Besides, this scale allows identifying the progress in TMF safety as a result of measures taken till 100% of minimum set of requirements will be met.

Table A 2.13: Identification of TMF safety level after evaluation by Group B and C

TMF safety level	Criteria
Acceptable	100% of minimum set of safety requirements are met (MSR = 100%)
Unacceptable	Less than 100% of minimum set of safety requirements are met (MSR < 100%)

The example of the safety level evaluation for a hypothetical active TMF using the Group B (Detailed Check) is shown in Table A 2.14 and Figure A 2.4.

Table A 2.14: Example of categorial evaluation of the TMF safety level by Group B

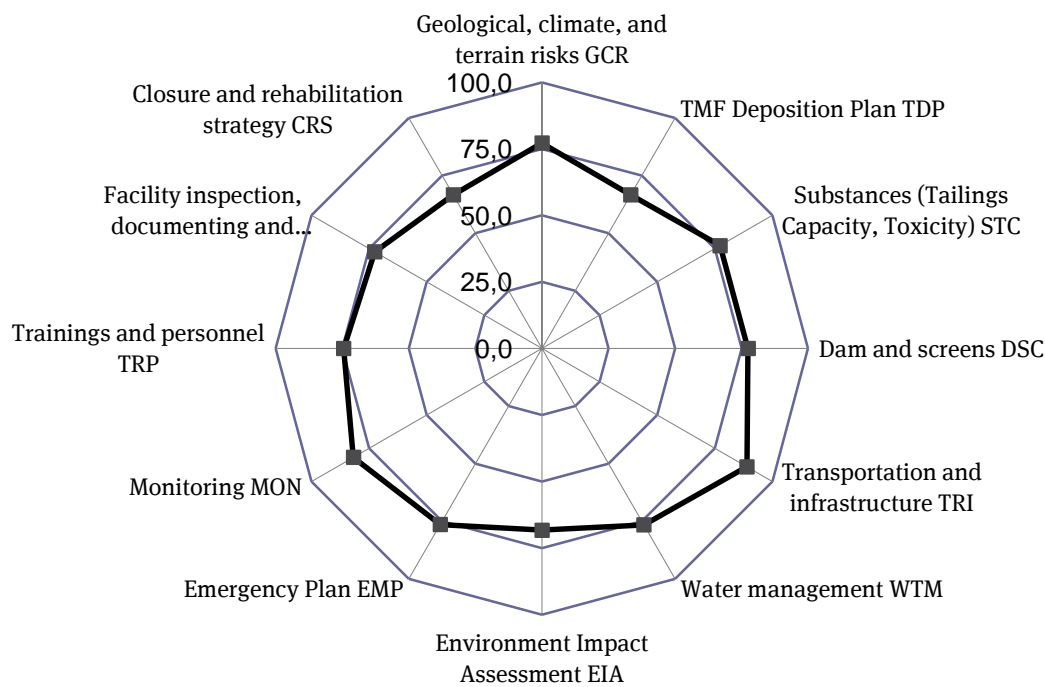
Category	Total number of questions	Maximum value*, score	Evaluation result, score	Evaluation result, %
Geological, climate, and terrain risks	19	57	44	77.2
TMF Deposition Plan	16	45	30	66.7
Substances (Tailings Capacity, Toxicity)	23	66	51	77.3
Dam and screens	32	93	72	77.4
Transportation and infrastructure	9	27	24	88.9
Water management	28	81	62	76.5
Environment Impact Assessment	21	63	43	68.3
Emergency Plan	49	144	110	76.4

Category	Total number of questions	Maximum value*, score	Evaluation result, score	Evaluation result, %
Monitoring	33	99	81	81.8
Training and personnel	18	51	41	80.4
Inspection and reporting	29	84	61	72.6
Closure and rehabilitation strategy	27	72	51	70.8

*Maximum value was calculated taking into account the number of applicable questions

For the given example, the “MSR” rank for all categories equals 75.7%; and the “Credibility” rank equals 74.5%, which means that this TMF needs an improvement of the safety level. The user's attention and priority measures should be focused on the lowest percentage categories.

Figure A 2.4: Spider diagram to the example of categorial evaluation. The values of all categories are in percents



The MSR rank for critical categories $MSR_{crit} = 78.4\%$, the MSR rank for non-critical categories $MSR_{non-crit} = 71.8\%$. According to the criteria in Table A. 2.4 this TMF safety level is identified as “Unacceptable”.

3.3. Measure Catalogue

The Measure Catalogue (see Appendix 3) includes the list of actions to be taken in the case that partial or full non-compliances of TMF conditions to actual safety requirements or regulations have been established. Experts should determine the appropriate action(s) for each problem detected at the TMF.

The Measure Catalogue is based on the world experience in sustainable mining and environmental rehabilitation, modern and advanced safety standards [11]. The list of measures has to be updated permanently regarding the advances and recent successful applications.

The measures cover all phases of TMF life-cycle and are grouped in such a way to solve specific problems (non-compliances) detected during TMF evaluation; the measures are specified according to their priorities that depends on time limits recommended and the question category (Table A 2.11).

“Detected problem” is clearly and briefly formulated non-compliance between applicable safety requirements and the actual state of TMF components or TMF performance. Each question of the Group B or C refers to a certain problem in the Measure Catalogue, to which some solutions are proposed; this way facilitates selection of appropriate measures by Checklist users.

“Measures prescribed” are one or more actions aimed to improve the TMF safety level. There can be several measures proposed to solve or mitigate the same problem. The user task is to select those most appropriate for the specific case taking into account TMF and site specific features.

Each measure is specified by a number of the problem detected and added by a capital letter in the measure list, such as 3A, 21D, etc. For instance, to cope with the problem No 4 “Natural and man-made risks were not taken into account in accident scenarios” four kind of measures can be proposed that are numbered as follows.

4A “Perform the study for each possible accident scenarios and their after-effects”;

4B “Assess possible local, geological, and climate risks related to the TMF”;

4C “Assess possible man-made risks related to the TMF”;

4D “Assess the impact of the TMF on the environment and health of population”.

“Priority” is dependent on the urgency and costs of prescribed action(s) and can be defined as short-, mid-, and long-term. These measures are classified in Table A 2.15.

The Checklist user should also distinguish short-term measures and Emergency plan actions; the latter are defined separately and should be agreed with local departments of the state emergency service.

Table A 2.15: General classification of measures

Duration	Aim and standards applicable	Resources	Recommended terms*
Short-term measures	Urgently reconcile inconsistencies with safety requirements at the TMF according to national** technical standards	Available resources of the TMF operator sufficient to provide low-cost measures or actions	To be completed no later than 3 months after prescription
Mid-term measures	Reconcile the inconsistencies with safety requirements that need some months for geotechnical or technological implementation according to national / international technical standards	Available resources of the TMF operator and external sources; the measures have to be justified by “cost-effectiveness” criteria	To be completed no later than 1 year after prescription
Long-term measures	Technical transformation of the inspected TMF to meet the safety requirements or recommendations regarding the implementation of modern international standards for industrial and environmental safety	Available resources of the TMF operator and external sources including governmental sources; the measures have to be justified by “cost-effectiveness” criteria	To be completed no later than 5 years after prescription

* This limitation can be changed in case of emergencies, accidents and for other important reasons.

**** International standards are applied if no national standards to a specific issue are available.**

Long-term measures are mostly applicable to Closure and Rehabilitation stages of the TMF life-cycle.
Information how to use Checklist provided in the Appendix 3.

Chapter 4. Evaluation procedure and Reporting

The procedure of the TMF safety level evaluation using the TMF Checklist is mainly based on standard inspection procedures prescribed in the International Standard ISO 19011:2011 – Guidelines for auditing management systems [14]. This section briefly describes the TMF evaluation workflow and describes the minimal set of working steps to be completed. Regarding to the site specifics the procedure could be modified/supplemented if necessary.

TMF safety level evaluation involves the following working steps:

1. Elaboration of the TMF Evaluation Program
2. Familiarization with the TMF
3. Visiting the TMF site
4. Reporting on evaluation results

4.1. TMF Evaluation Program

Primarily, the TMF Checklist user should develop a “Program of the TMF evaluation”. The Program should cover all working steps resulting in the evaluation of the TMF safety level.

Table A 2.16: Template “Program of the TMF evaluation

“Program of the TMF evaluation” using the TMF Checklist		
Name of the evaluation site/object:		
Site location (address and GIS coordinates):		
User Name (inspector / auditor):		
Period of evaluation: dd-mm-yyyy – dd-mm-yyyy		
No	Stage of the TMF evaluation procedure	Terms (depend on the evaluated object)
1	Preparation of the “Request for general information about evaluation object (company and TMF)” (refer to the Template in the Section 4.2 below)	1 day
2	Elaboration and sending the “Site-visit Plan” (see the template in the Section 4.3)	5 days
3	Site-visit to the object	1-2 days
4	TMF evaluation using the TMF Checklist (MS Excel file) including the study of the documents and information received during previous stages	10-20 days
5.	Sending the additional request for TMF documents (if needed)	1-2 days
6.	Preparation of a report in MS Word (see the template in the Section 4.4 below)	5 days

Date of Program preparation: dd-mm-yyyy

4.2. Familiarization with the TMF

Prior to start applying the TMF Checklist the user has to be familiar with the object being evaluated (the company and TMF). For this reason it is necessary to make a list of general information required for TMF safety level evaluation. The list should be sent to the TMF operator as a request to obtain general infor-

mation as a **brief summary** of the TMF being evaluated. The list should include the type of information on the categories indicated in the Table A 2.17.

Table A 2.17: Template “Request for general information about the evaluation object (company and TMF)”

No	Requested information (categories)	Information provided by the TMF operator (charts, maps should be provided separately as annexes)
1	Technical information and design documentation: flowcharts, description of the production process used at the enterprise, specification of input raw materials, chemical and physical composition of tails, etc.	
2	Geographical site information: climate conditions, including weather extremes, wind speed, precipitation, and floods	
3	TMF Deposition Plan: maps, schemes, cadastral borders, adjacent infrastructures	
4	Geological and hydrogeological conditions: seismic activity, landslides, faults, karst areas, soil properties, groundwater regime, etc.	
5	Ecological environment: flora, fauna, water and land ecosystems	
6	Social environment: location, condition and size of communities and settlements; land use, access to the TMF territory	
7	Risks to: surface water bodies, groundwater, air, soils, and biota	
8	Stored material: hazardous substances and materials stored in the TMF	
9	TMF history: construction and operation periods, contractor(s), accidents occurred.	
10	TMF management: bodies/persons responsible for TMF operation/maintenance	

4.3. Visiting the TMF site

Visiting the company for evaluation of TMF safety should be carried out according to a “Site-visit Plan” that includes working steps using the TMF Checklist Methodology.

Preparatory works for the visit to the TMF site include the following steps.

- ▶ Studying the “Brief summary of TMF company” provided by the TMF operator;
- ▶ Elaboration of the “Site-visit Plan” including the “Work plan on the site” and a preliminary list of documents requested for evaluation; and
- ▶ Sending the “Site-visit Plan” to company managers.

The template of “Site-visit Plan” is given below.

Begin of the Template of “Site-visit Plan”

Site-visit Plan

Name of the site(s) / object(s):

Site location (the address and GIS coordinates):

Date of the Site-visit: from dd-mm-yyyy to dd-mm-yyyy.

Objective(s) for the Site-visit:

Name of inspecting Party:		
No	Name of inspector/auditor	Position
1		

Name of the host Party:			
No	Position	Name	Phone, e-mail
1	Representative of senior management		
2	Representative of Metrological Service (Chief Metrology)		
3	Representative of technological service		
4	Representative of power services (chief power engineer)		
5	Representative of the environmental services (incl. waste management department)		
6	Representative of a management staff responsible for staff training		

Work plan on the site

Time	Activities
Date: dd-mm-yyyy	
time - time	Arrival of inspectors / auditors at the site
time - time	Introductory meeting. Presentation of the objective and tasks. Organizational issues. Agenda of the introductory meeting is attached
time - time	Obtaining documentation, working with documents, selection of documents for the further detailed study (copying and photographing)
time - time	Lunch break
time - time	Visual inspection (Walkover survey) of the TMF (copying and photographing documents and facilities on the site)
time - time	Summary and closing remarks
Date: dd-mm-yyyy	
time - time	Visual inspection (Walkover survey) of the TMF (copying and photographing documents, and facilities on the site)
time - time	Lunch break

time - time	Obtaining of additional documentation, if necessary. Discussion of the site-visit results
time - time	Departure the group of inspectors / auditors

Topics to be discussed

1. Introduction of the Group of inspectors / auditors.
2. Presentation of the inspection process:
 - ▶ the objective and tasks;
 - ▶ evaluation criteria; methods;
 - ▶ the audit scope;
 - ▶ the format of expected results and conclusions.
1. Introduction of the responsible persons of the host party.
2. Brief summary of the company/TMF.
3. Interviewing representatives of different company departments and services.
4. List of major issues to be discussed: ...

Provisional list of documents required for evaluation

Title of the documents (below are examples)	Comments
Project Design Document (PDD)	
Environmental impact assessment (EIA)	
Reporting on monitoring the ecological aspects	
Certificates of qualification and staff trainings	
Management documents	

Name of team leader of inspecting group____signature____date__

End of the Template of “Site-visit Plan”

4.4 Reporting on evaluation results

Based on evaluation results obtained after filling the TMF Checklist in MS Excel file (see Annex 3), the user should report on the works performed using the template in the MS Word file.

Content of the “Report on Evaluation of the TMF safety level”

Introduction..... page

Evaluation procedure..... page

1. TMF Evaluation Program..... page
2. Familiarization with the TMF..... page
3. Visiting the TMF site..... page
4. Evaluation results and recommended measures..... page

Conclusions..... page

Recommendations to fill each section of the Report are described in details in Table A 2.17.

Table A 2.17: Recommendations to generate the “Report on Evaluation of the TMF safety level”

Section of the Report	Recommendations
Introduction	<p>This section should include the description of the objective and tasks of evaluation to be performed. See below a brief example for filling this section.</p> <p>The evaluation objective is to improve the TMF safety level through the examination of minimum set of the TMF technical safety requirements (applying the TMF Checklist) and developing recommended technical measures for implementing of international standards for the safe operation of TMFs (using the Measure Catalogue).</p> <p>The main evaluation tasks to be implemented were:</p> <ul style="list-style-type: none"> ○ to detect non-compliances with minimum set of the safety requirements at the TMF applying the TMF Checklist; ○ to identify the troublesome spots/areas of the evaluation object; ○ to select appropriate technical measures for implementing of international standards for the safe operation of TMFs from Measure Catalogue
Evaluation procedure	<p>This section should list all user actions and preparatory works consistently outlined within the framework of the evaluation procedure as the following mandatory steps:</p> <p>Elaboration of the TMF Evaluation Program.</p> <p>Familiarization with the TMF:</p> <p>elaboration and sending out the list of general information required for TMF safety level evaluation;</p> <p>receiving the “Brief summary of TMF company”.</p> <p>Visiting the TMF site.</p> <p>Preparatory works for the visit to the TMF site include the following steps:</p> <ul style="list-style-type: none"> ○ studying the “Brief summary of TMF company” provided by the TMF operator; ○ elaboration of the “Site-visit Plan” including the “Work plan on the site” and a preliminary list of documents requested for evaluation; and ○ sending the “Site-visit Plan” to company managers. <p>The site-visit includes the following sequence of activities:</p> <ul style="list-style-type: none"> ○ introductory meeting; ○ interviewing the staff; ○ receiving, reviewing and studying of documents; ○ visual inspection of the TMF (photographing); ○ taking notes on the information received after inspection; ○ holding a concluding meeting. <p>4. Reporting on evaluation results:</p> <ul style="list-style-type: none"> ○ work on the TMF Checklist: filling the Checklist in the MS Excel file (Groups A or B or C) on the base of the documents and information of the company (interviewing, photos), selection of the measures for improving

Section of the Report	Recommendations
	<p>the TMF safety level;</p> <ul style="list-style-type: none"> ○ generating the final report in MS Word
<p>1. TMF Evaluation Program</p>	<p>This section should include the “Program of the TMF evaluation” that was developed and sent to the TMF company</p>
<p>2. Familiarization with the TMF</p>	<p>This section should contain 10 categories listed in the "Request for general information about the evaluation object (company and TMF)" (see Section 4.2). The brief example of introductory text is indicated below. Prior to the start of the TMF Checklist applying user has familiarized with the evaluation object (company and TMF). For these purposes a list of general information required for TMF safety level evaluation was developed. The list was sent to the TMF operator as a request to obtain required information as a brief summary of the TMF company being evaluated. In response to this request the “Brief summary of TMF company” has been received on dd-mm-yyyy, which is outlined below</p>
<p>3. Visiting the TMF site</p>	<p>See the brief example of filling this section below. The inspector has developed and sent "Site visit plan" to the company on dd-mm-yyyy. The Site visit took place on dd-mm-yyyy according to "Site visit plan", holding to the proposed time schedule and sequence of activities, namely:</p> <ul style="list-style-type: none"> ○ introductory meeting; ○ interviewing the staff; ○ receiving, reviewing and studying of documents; ○ visual inspection of the TMF (photographing); ○ taking notes on the information received after inspection; ○ holding a concluding meeting. <p>All planned preparatory works under the “Program of the TMF evaluation” have been accomplished; by that result the inspector proceeded to the stage “TMF Checklist application”</p>
<p>4. Evaluation results and recommended measures</p>	<p>Evaluation can be reported like a brief example below. Upon receiving all necessary information (site documents, staff interviews, and photographs), after the site visit the inspector proceeded to the office work to evaluate the TMF safety level using the TMF Checklist. The inspector has applied the following sequence for evaluation: Filling the TMF Checklist in the MS Excel file (Groups A or B or C) on the base of documents and TMF company information (interviewing, photos) in order to evaluate the TMF safety level and select the measures to improve TMF safety level. Upon filling the TMF Checklist in MS Excel the inspector has generated this Report on the work performed and the results obtained, drawn the conclusions and outlined plans for further actions to improve the safety at the TMF site. The results of TMF Checklist application obtained in MS Excel should be reported in the following way: Evaluation results: Copy the page from the Excel file with the evaluated TMF safety level and paste a chart in the section;</p>

Section of the Report	Recommendations
	<p>Recommended actions: Copy each TMF Checklist question answered not positively (answers “no”, “mostly no”, or “mostly yes”), and recommend the relevant measure(s).</p> <p>Therefore, this section will summarize the result of TMF safety level evaluation, describe troublesome spots/areas and recommend measures to eliminate the problems detected</p>
<p>Conclusions</p>	<p>Section "Conclusions" should describe:</p> <ul style="list-style-type: none"> ○ the troublesome spots/areas detected as a result of evaluation; ○ all the decisions on further actions required to implement the recommended measures (timing, resources, efforts); ○ the procedure for controlling over the actions/measures to be implemented (responsible persons, timing)
<p>References</p>	<p>Two lists of documents have to be cited:</p> <ol style="list-style-type: none"> 1. Regulatory documents including international and national documents as the criteria for the user evaluating the object. 2. Company documents used for evaluation of the TMF safety level

Chapter 5. Recommendations to users

This Chapter provides the users by three types of recommendations that can facilitate effective use of the TMF Checklist. The recommendations are briefly described in Table A 2.18 and more detailed in Sections 5.1 – 5.3.

Table A 2.18: Recommendations to users of the TMF Checklist

No	Scope	Contents	Application	Users
1	Education and training of inspectors	Rules and recommendations on training the inspectors checking TMFs	Education of personnel responsible for inspecting TMF sites	State competent authorities
2	Facility inspections	Rules and recommendations on the verification of TMF condition during all phases of life-cycle	Check and verification of TMF conditions and safety	State competent authorities
3	Performance of TMF on-site monitoring	Basic parameters of geotechnical and environmental monitoring at the TMF site	Internal routine check of the TMF site	TMF operators

The document “Safety Guidelines and good practices for tailing management facilities” is the data source for the recommendations No 1 and No 2. The TMF operator’s records of monitoring parameters under normal operation have to be processed according to the recommendations No 3. These recommendations can be added in each country depending on the existing national regulatory base.

5.1. Recommendations to education and training of inspectors

These recommendations based on “Safety guidelines and good practices for TMF” are intended for the use by state competent authorities in order to maintain high qualification of the personnel (e.g. state inspectors) responsible for checking TMF as hazardous sites.

TMF inspectors should be trained in:

- a) New technologies in TMF management;
- b) Standards and procedures of TMF safety and design;
- c) Corporate (environment and safety) management methods and tools, and corporate auditing;
- d) Monitoring and auditing standards for operations;
- e) Risk assessment and risk communication;
- f) Communication with operator personnel and the local community.

The training resources should be evaluated and augmented as necessary to provide the complete range of subjects and skills required for life-cycle TMF inspection.

5.2. Recommendations to facility inspections

These recommendations based on “Safety guidelines and good practices for TMF” [12] are intended for use by state competent authorities as guidelines on how to take all necessary steps to verify TMF safety.

Facility inspections should be performed by the competent authorities at all phases of the life cycle of the TMF, and should ensure that TMF operators are taking all the necessary steps to manage the safety of a TMF throughout its lifecycle without posing excessive risk to the environment or human health. The inspectors should verify in particular if the TMF is managed in accordance with the applicable legal and regulatory standards, as well as with the approved operation manual and waste management plan, as follows:

- a) During the pre-construction and construction phase: verification of the location for the waste facility; verification of assumed factors affecting design in the field; construction of the tailings dam;
- b) During the operation phase: verification that the physical stability of the waste facility is ensured and that pollution or contamination of soil, air, surface water or groundwater are prevented; verification of regular monitoring of effluent and emission measurements; verification that failures or non-compliance issues were properly reported and proper corrective action was taken;
- c) During closure and after closure: verification that the physical stability of the waste facility is ensured; verification of the rehabilitation process, including its proper documentation.

If the management of the TMF does not follow the operation manual and/or waste management plan, the inspection authority should urge the operator to introduce corrective actions within a specified period, and if this is not performed, to revoke the operation permit.

5.3. Recommendations to TMF on-site monitoring

These recommendations (Table A 2.19) are based on Reference document [11]. They are intended for use by the TMF operator to regularly and properly monitor the TMF site under normal operation. Monitoring results have to be regularly delivered to state competent authorities. These recommendations should be used to control the TMF operational state throughout internal routine check of TMF monitoring parameters. In case of unacceptable deviations of monitoring parameters from normal (acceptable) ranges one should determine the need for taking appropriate actions prescribed by the emergency plan; and determine the need for more detailed evaluation using “Detailed Check” group and the need for taking appropriate measures.

Table A 2.19: Recommended frequency of measurements at monitoring of the TMF site

No	Parameters	Recommended frequency
1	Dam-controllable parameters (height, length, evidence of cracks or erosion, crest displacement)	Weekly
2	Lagoon-controllable parameters (filling depth, beach width)	Weekly
3	Controllable seepage parameters (flow line, dam washout and water pressure in pores of protective shields and dam)	Monthly
4	The composition, physical and mechanical properties of tailing materials	Yearly
5	Groundwater level and composition at the TMF site	Monthly
6	Surface water composition in the water bodies located within the TMF	Quarterly
7	Composition and amount of drain water	Monthly
8	Operating conditions of drainage facilities	Monthly
9	Wastewater amount and composition	Monthly
10	Operating conditions of the pipeline and pumps	Monthly
11	Controllable physical and mechanical parameters for soils having formed the dam	Yearly

No	Parameters	Recommended frequency
12	Controllable physical and mechanical properties for soils underlying the TMF	Yearly
13	Controllable physical and mechanical properties for the soils adjoining to the TMF area	Yearly
14	Operating condition of the protective surface cover	Yearly
15	Landslides and soil subsidence	Yearly
16	Seismic activity	Events, regarding to site seismicity

The following aspects are critical for TMF on-site monitoring [15, 16]:

1. Constant operational control of the decant facility.
2. Maintenance of internal beach width.
3. Maintenance of storm freeboard.
4. Control of beach slopes.
5. Measurement of seepage discharge and turbidity.
6. Measurement of the internal phreatic surface within the dam wall.
7. Pore pressure measurement.
8. Recording of movements in the dam wall.
9. Recording of seismic events.
10. Recording of delivered tailings particle size distribution.
11. Ensuring that the deposition process achieves adequate particle size segregation on the beaches.
12. Regular monitoring of the behaviour of walls and beaches and physical properties of the deposited tailings, and the deposition procedures.
13. Management and maintenance of tailings delivery systems.
14. Regular updating of monitoring response plans.
15. Management of all data.

These factors should also be addressed in the post closure phase of the dam.

Good surveillance includes the careful keeping of surveillance records + interpretation of these by experienced persons.

There must be a clear path for reporting of deviances and a mechanism for motivating and implementing remedial actions where necessary.

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Terminology

Definitions below are based on the terminology used in [10, 12].

Abandoned TMF site is an area formerly used for mine waste storage operations (an idle/inactive site) that is neglected and whose legal owners still exist and can be located (Fig. A 2.5).

TMF Closure is a whole of TMF life process that typically culminates in tenement relinquishment (generally, after a legally binding sign-off of liability). Closure (generally) is deemed to be complete at the end of decommissioning and rehabilitation and where and all current appropriate regulatory obligations have been satisfied.

TMF Decommissioning is the process that begins near, or at, the cessation of mineral production. This term refers to a transition period and activities between cessation of operations and final closure.

Harm is any damage to people, property, or the biophysical, social, or cultural environment.

Hazard is a source of potential harm or a situation with a potential for harm, thus a potential cause of harm. Hazard is a property or situation that, in particular circumstances, could lead to harm.

Neglected TMF site is an idle or inactive site that has **not** been closed and has no clear and **obvious** owner but that **may** still be held under some form of title and where all current appropriate regulatory obligations have **not** been satisfied (Fig. A 2.5). **Orphaned TMF site** is abandoned TMF operations or facilities for which the responsible party no longer exists or cannot be located (Fig. A 2.5).

Progressive Rehabilitation is a process referring to the ongoing rehabilitation of TMF sites and mineral related facilities **during the operational life** of a facility. Progressive rehabilitation may include works such as re-vegetation of areas disturbed during project development and operations, re-vegetation of abandoned or filled mine waste areas including tailings impoundment areas; removal and/or disposal of any obsolete structures and materials as per a final rehabilitation and closure plan; backfilling of approved underground or surface excavations using mill tailings to reduce tailings impoundment areas; methods to reduce or eliminate soil erosion and stabilization of the site which will facilitate re-vegetation and reclamation; placement of waste rock in the underground workings or open pits, or by covering the waste rock with till or topsoil and then re-vegetating in an acceptable manner, and so forth.

Rehabilitation (Reclamation) is the return of the disturbed land to a stable, productive and/or self-sustaining condition, taking into account beneficial uses of the site and surrounding land.

Risk is a possibility of a defined hazard or damage, and the magnitude of the consequences of the occurrence.

Risk assessment includes risk estimation and risk evaluation.

Risk estimation is concerned with the outcome or consequences of an event/action taking account of the probability of occurrence,

Risk evaluation is concerned with determining the significance of the estimated risks for those affected.

Risk management is the process of implementing decisions about accepting or altering risks.

Safety level relates to the probability that harm can become actual. Safety level can be defined as a relative level of risk reduction provided by implementation of technical or organizational safety measures. Safety level serves as the criterion to check the effectiveness of safety measures at the TMF site.

Safety measure is a measure taken to increase or ensure safety or protection from danger.

Starter dam serves as the starting point for embankment construction. The starter dam design specifies the internal and external geometry of the structure, and should include specifications for drainage, seepage control, and in some cases liner systems required to maintain embankment stability and control releases to the environment. [16]

Tailings are the fine-grained waste material remaining after the metals and minerals recoverable with the technical processes applied have been extracted. The material is rejected at the “tail end” of the process with a particle size normally ranging from 10 µm to 1.0 mm.

A **Tailings dam** is a tailings embankment or a tailings disposal dam. The term “tailings dam” encompasses embankments, dam walls or other impounding structures, designed to enable the tailings to settle and to retain tailings and process water, which are constructed in a controlled manner.

A **Tailings Impoundment** is the storage space/volume created by the tailings dam or dams where tailings are deposited and stored. The boundaries of the impoundment are given by the tailings dams and/or natural boundaries.

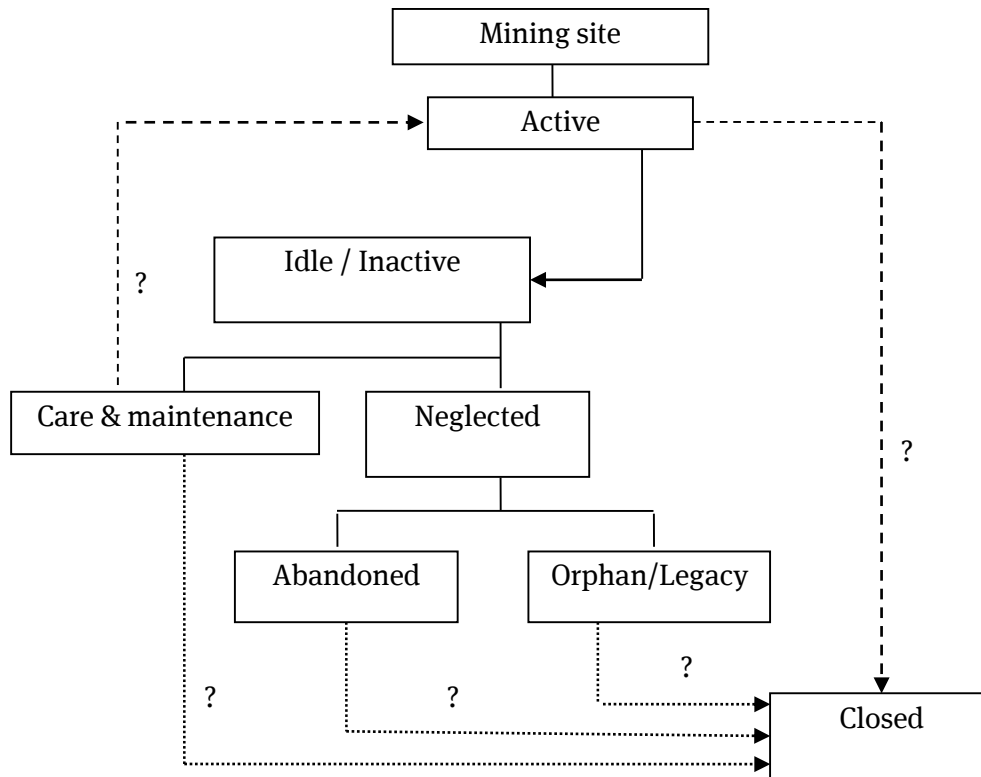
Tailings Management Facility is intended to encompass the whole set of structures required for the handling of tailings including the tailings storage facility, tailings dam(s), tailings impoundment, clarification ponds, delivery pipelines, etc.

A **Tailings Storage Facility** is a facility used to contain tailings. This can include a tailings dam (impoundment and pond), decant structures and spillways. A tailings storage facility can also be open pits, dry stacking, lakes or underground storages.

Temporary Closure (An **Idle/Inactive** TMF site under **Care and Maintenance**) is the phase following temporary cessation of operations when infrastructure remains intact and the site continues to be managed. The site is still held under some form of title and all current appropriate regulatory obligations for closure have **not** been satisfied. When being maintained in some way with a view to future resumption of operations, such sites are frequently referred to as being under care and maintenance (Fig. A 2.5).

Upstream dam raising starts with the pervious starter foundation and then is performed using hydraulic pipe spigot, paddock cell or hydro-cyclone peripheral deposition of tailings beach material to develop an exterior embankment filled with a sloping hydraulic tailings from an interior pool.

Figure A 2.5: TMF status diagram [10]



Abbreviations

BAT	Best available technologies
CRS	Closure and rehabilitation strategy
DSC	Dam and screens
EIA	Environment Impact Assessment
EMP	Emergency Plan
GCR	Geological, climate, and terrain risks
INR	Facility inspection, documenting and reporting
MON	Monitoring
MSR	Minimum set of safety requirements
NGO	Non-governmental organization
STC	Substances (Tailings Capacity, Toxicity)
TDP	TMF Deposition Plan
THI	Tailings Hazard Index
TMF	Tailings Management Facility
TMFs	Tailings Management Facilities
TRI	Transportation and infrastructure
TRP	Trainings and personnel
UNECE	United Nations Economic Commission for Europe
UBA	German Environment Agency (Germ. – Umweltbundesamt)
WTM	Water management

Appendix 1. THI Method

1. The essence of the THI Method

The Tailings Hazard Index method (THI method) is intended for the use by state competent authorities in order to create an overview of potential hazards/risks posed by TMF or a large number of TMFs as hazardous facilities by analysis of a few critical parameters. The evaluation results can also be used for making decisions by state competent authorities responsible for environmental safety.

The Tailings Hazard Index (THI) is the index that demonstrates the measure of specific hazards/risks posed by tailings facilities to the environment, infrastructure, and humans. The THI is calculated by summing up the major TMF parameters that significantly effect on the level of its safety. These are:

- volume of tailings,
- toxicity of substances in tailings,
- TMF management status,
- natural conditions (geological, seismological, and hydrological conditions) specific to the TMF site,
- and dam safety.

Tailings Hazard Index can be calculated in two ways depending on the availability of data on TMFs:

1. Basic THI is simple calculation approach by using the data on two major parameters, which are volume and toxicity of tailings material;
2. Extended THI is detailed approach by using the data on two major parameters of Basic THI and additionally three other parameters clarifying TMF status, natural conditions and dam safety.

The Basic THI (THI_{Basic}) is calculated stepwise as the sum of two parameters which are THI_{Cap} and THI_{Tox} . The first parameter THI_{Cap} is the measure of hazard/risk caused by the volume of tailings stored in TMF (TMF capacity), the second parameter THI_{Tox} is the measure of hazard/risk caused by toxicity of substances contained in tailings materials.

The Extended THI ($THI_{Extended}$) is calculated stepwise as the sum of five parameters which are THI_{Cap} , THI_{Tox} , THI_{Manag} , THI_{Site} , and THI_{Dam} .

The first and second parameters are those used for calculation of THI_{Basic} , the third parameter THI_{Manag} is the measure of hazard/risk related to improper management of facilities; the fourth parameter THI_{Site} is the measure of hazard/risk related to specific geological and hydrological conditions at the TMF site; THI_{Dam} is the measure of dam failure hazard/risk related to structural and component items of the dam, its integrity and functionality.

The calculation procedure for the THI_{Basic} includes two steps (1st and 2nd steps below), the procedure for the $THI_{Extended}$ does five steps (steps 1st through 5th). In case if values of some parameters are unavailable or impossible to identify the maximum values have to be used. Thus, the hazard/risk related to an unavailable TMF parameter (for example, toxicity) is expected to be higher if relevant information is absent.

1st Step: Capacity. The hazard index "TMF capacity" (THI_{Cap}) is calculated as the logarithm of the volume of tailings materials in the TMF (or TMF capacity), m³ to the base 10. The capacities of the largest TMFs in Europe are reported at 330 or 500 million m³. Then, assuming the minimum capacity of a TMF is 1 thousand m³ yields the range for THI_{Cap} values from 3 to 8,7.

2nd Step: Toxicity. The index hazard/risk of the parameter "Toxicity" (THI_{Tox}) is evaluated based on the data of the Hazard Class of tailings materials according to the national classifications. Two widely used toxicity classifications (German and Ukrainian, the latter is applicable in the most of former USSR coun-

tries) group all substances on four classes of water hazard (hazard). Thus, the values of THI_{Tox} are integer numbers ranging from “0” for substances of minimum toxicity to “3” for substances of maximum toxicity.

3rd Step: TMF Management. The index of hazard/risk related to management of TMF (THI_{Manag}) is assumed to be higher if the facilities are abandoned or orphaned. The parameter THI_{Manag} is assigned “0” if a TMF is active and operated, or non-active and cared and maintained; THI_{Manag} is assigned “1” if a TMF is abandoned, and “2” if a TMF is Abandoned and Orphaned.

4th Step: Site. The measure of TMF site-specific hazard/risk (THI_{Site}) sums the contributions of seismic hazards/risk ($THI_{Seismicity}$) and flood hazards/risk (THI_{Flood}), which are the most critical for TMF safety among natural impacts.

The value of $THI_{Seismicity}$ is calculated based on the data on magnitude of seismic events during last T_{Ret} years, where T_{Ret} is the returning period of earthquakes established by national requirements, and in case they are absent T_{Ret} should be defined by international ones using MSK-64 or EMS-98 scales. The seismic hazard/risk is defined as “Low” if “Magnitude of seismic events” is less or equal 6, and “Moderate or High” if “Magnitude of seismic events” is greater than 6.

The value of THI_{Flood} is calculated using statistical data on frequency of floods and, specifically, the parameter HQ_{100} that quantifies flood event frequency with a one-hundred-year return period (floods with a probability of 1 in 100). The index of flood-induced hazard/risk at the TMF location area is assigned “1” if a TMF located in the area of HQ_{100} and “0” otherwise.

5th Step: Dam. The measure of dam failure hazard/risk (THI_{Dam}) can be calculated in two ways.

1. *Preferred way.* If Factor of Safety (FoS) is available for all tailings the parameter THI_{Dam} is calculated as the sum of the hazard/risk indices related to slope instability (THI_{FoS}) and TMF age (THI_{Age})

The parameter FoS has to be calculated at the TMF design stage.

2. *Alternative way.* If Factor of Safety is unavailable the parameter THI_{Dam} is calculated as the sum of the hazard/risk indices related to dam material (THI_{Dam}), geometry (THI_{Width}), and TMF age (THI_{Age})

The parameter THI_{FoS} is assigned “0” for stable dam slopes with $FoS > 1,5$; THI_{FoS} is assigned “1” for conditionally stable dam slopes with $1,2 < FoS \leq 1,5$, and “2” for unstable slopes with $FoS \leq 1,2$.

The dam failure hazard/risk is assumed to increase for aged tailings. Then, the parameter THI_{Age} is assigned “1” in case if a TMF is older than 30 years, and “0” otherwise.

The embankment constructed of a hard/blast rock is assumed to be more stable than the embankment of non-hard rocks or soils (earthen dams). In case if this material is unknown it can be identified by tensile strength at uniaxial compression σ_{DC} . For hard rocks $\sigma_{DC} > 5$ MPa, for non-hard rocks and soils $\sigma_{DC} \leq 5$ MPa. The parameter $THI_{DamMaterial}$ is assigned “1” for non-hard rocks or soils and “0” for hard rocks.

The dam is assumed more stable if the width of dam crest (and obviously, the dam basement) is sufficiently large to retain stored tails in the impoundment. Thus, the parameter $THI_{DamWidth}$ is assigned “1” for narrow dams with crest width less than 10 m and “0” if crest width exceeds 10 m.

Summing up the maximum values of THI_{Cap} , THI_{Tox} , THI_{Manag} , THI_{Site} , and THI_{Dam} yields the maximum value of the THI_{Basic} equal to 12 and $THI_{Extended}$ equal to 18.

2. How to use the THI Method in the template file in MS Excel

The “Annex 13. Template for calc tailings hazard index_THI method.xls” is designed to calculate the THI for TMFs in the certain country/region taking into account available data on each tailings facility, geological data, and site hazards (see Section 2.1 of the Methodology).

The template for THI_{Basic} (the tab “THI_Bas Evaluation Template”, file “Annex 13. Template for calc tailings hazard index_THI method.xls”) includes two tables:

- Table 1 “Database of national TMFs” is placed in the columns from “A” to “H” of the tab. The user puts the available data on tailings, site features, and location area into these cells.
- Table 2 “Calculation of Tailings Hazard Index of national TMFs” includes the columns from “L” to “O” of the tab. These cells contain all two THI constituents for THI basic and the THI is automatically calculated according to Eqs. A 2.1, A 2.2 and Table A 2.1 as well as the TMF hazard/risk rank, defined as the sequence order of each TMF site in the TMF list sorted by THI decrease.

The template for *THI_{Extended}* (the tab “THI_Ext Evaluation Template”, file “Annex 13. Template for calc tailings hazard index_THI method.xls”) includes two tables:

- Table 1 “Database of national TMFs” is placed in the columns from “A” to “O” of the tab. The user puts the available data on tailings, site features, and location area into these cells.
- Table 2 “Calculation of Tailings Hazard Index of national TMFs” includes the columns from “Q” to “AE” of the tab. These cells contain all THI constituents and the THI is automatically calculated according to Eqs. A 2.2 – A 2.6 and Tables A 2.1 – A 2.8 as well as the TMF hazard/risk rank, defined as the sequence order of each TMF site in the TMF list sorted by THI decrease.

For the correctness of THI calculation all TMFs should have the same set of data. In case of absence of some information the missing data have to be replaced with the values that meet the worst case in terms of hazard/risk taking into account TMF specifics and all relevant information. For example, if there are no data on materials stored, their Hazard Class should be assigned the maximum value. If the TMF contains a known material, but with no additional information on its toxicity the user defines Hazard Class by accepting the typical value for this material.

Table 1 “Database of national TMFs”

The rows of the Table 1 contain the information and data on each TMF. Below see the column captions (Fig. A 2.6), and explanations and requirements to the data of user input.

1. General information about TMF

Sequence number (No) is the number corresponding to the sequence number of the TMF in the file. It must begin with 1 (the number of the first TMF in the list).

Name of the TMF site is the name of the TMF, which may contain an abbreviated or coded name used to identify the tailings owner.


Location of the TMF site section includes the region and city/district, and geographic coordinates where the site is located. The official/actual mailing address may be input for textual identification of the TMF location in the column (region and city/district). Besides, the user should input the geographic coordinates into the columns “Latitude” and “Longitude” for mapping of all TMFs.


Figure A 2.6: Headings of the columns in Table 1 (for Basic THI just grey cells used)

a)	No	Name of the TMF site	Location of the TMF site		
			Region, city/district	Latitude	Longitude
b)	Volume of stored tailings materials, Mio m ³		Tailings materials		TMF status
			Material stored	Hazard Class	
c)	Site conditions				
	Seismic activity, (MSK-64 or EMS-98 scales)			Flood frequency (HQ-100)	
d)	Dam			Commissioning year	
	Factor of Safety	Embankment material	Crest width, m		

2. Data for the THI calculation

Volume of stored tails (in Mio m³) specifies the amount of tails in the facility.

Tailing materials include information on the material stored in this TMF and its class of hazard. Material stored is text information used for description of the material (mandatory information). Class of hazard is determined according to Table A 2.1 of Section 2.1 of the Methodology above. The user has to put cursor in the cell, press button with arrows  and select the appropriate value.

TMF status depends on how the TMF is managed. The cell contains one of the following 4 options “Active/Cared”, “Non-active and cared and maintained”, “Abandoned”, or “Abandoned and Orphaned”. When filling in this cell the user should strictly adhere the wording answer to the actual situation on the site (See Section Terminology). The user has to put the cursor in the cell, press the button with arrows  and select the appropriate value.


Site conditions include the two columns described below.

Seismic activity (MSK-64 or EMS-98 scales) is defined as the maximum intensity of seismic events (quakes) occurred at the TMF site during the returning period and evaluated by the scales MSK-64 or EMS-98 (Section 2.1 above). The values of seismic activity are integer numbers from 0 to 12.

Flood frequency HQ-100 quantifies flood event frequency with a one-hundred-year return period. If the TMF site is located on the area once affected by a HQ-100 flood event then THI_{Flood} is set to 1 otherwise $THI_{Flood}=0$ (Table A 2.4).

Dam section includes three columns described below.

Factor of safety (FoS) is the preferable criterion to evaluate dam failure hazard (number). In case of FoS availability the value of THI_{Dam} is calculated by Eq. A 2.5 (see Section 2 above) taking into account the TMF age calculated with the value of Commissioning year (see below). If FoS is unavailable the user should put nothing in the appropriate cell; then THI_{Dam} will be calculated with the parameters Embankment material and Crest width (see below).

Embankment material is the alternative parameter to evaluate dam failure hazard/risk and used only together with Crest width. The Embankment material cell contains one of three following options (“rock”, “non-rock” or “undefined”). This parameter is used only if the parameter Factor of Safety is unavailable. If the value of Factor of Safety is available the user may put nothing in the Embankment material cell. The user has to put the cursor in the cell, press the button with arrows  and select the appropriate value.

Crest width is the alternative parameter to evaluate dam failure hazard/risk and used only together with Embankment material. Crest width is defined as the minimum width of the dam crest in the most critical dam zone (if feasible); otherwise as the minimum dam crest width. This parameter has positive numerical values. This parameter is used only if the parameter Factor of Safety is unavailable. If the value of Factor of Safety is available the user should put nothing in the Crest width cell.

If the user indicated all three parameters (Factor of safety, Embankment material and Crest width) in Table 1, the calculation will be automatically made with Factor of safety because it is the preferable parameter.

Commissioning year is the year when the TMF has been commissioned.

Table 2 “Calculation of Tailings Hazard Index of TMFs”

Table 2 (Fig. A. 2.7) is calculated automatically using the data entered in Table 1; the cells with THI calculation results are protected. The “THI” column contains the final calculation result by Eq. A 2.1 (see Section 2). The column “TMF hazard/risk rank” contains the TMF rank in the TMFs database, ranked according to the THI. The values in this column depend on the THI values of all TMFs, so the rank of TMF hazard/risk changes automatically following modification of any data on any other TMF.

The chart “THI Evaluation” visualizing the THI of all TMFs listed in Table 1 (Fig. A 2.6) is updated automatically when data are modified. The user can easily select the top hazardous TMFs by using the numerical filter in the column “THI” and the additional chart automatically plotted that shows THI values sorted by decreasing the value (tab “TMF Hazard ranking” of the file “Annex 13. Template for calc tailings hazard index_THI method.xls”).

Figure A 2.7: Headings of the columns in Table 2 (for Basic THI just grey cells used)

a)	THI_Cap	THI_ToX	THI_Manag	THI_Site		
				THI_Seismicity	THI_Flood	
b)	THI_Dam			THI_Age	THI	TMF hazard/risk rank
	Factor of Safety	THI_DamMaterial	THI_DamWidth			

The “Annex 13. Template for calc tailings hazard index_THI method.xls” should be used as follows.

1. Delete the example provided.
2. Input data into cells of the columns of Table 1. (If you need more rows, put cursor on the rows numeration of the last row in the Table 1 (before column A), press right mouse button and choose “Insert”).
3. Check the consistency and uniformity of data input. All required parameters in the allowed range have to be present in all relevant cells. The cell with the TMF number will be highlighted if required information in the row is missing.
4. Make the analysis of calculation results and graphs.

Appendix 2. TMF Checklist

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General comments

1. It is intended that this Annex 2 be used in printed form to mark the answers of Checklist questions. The user then should input the selected answers in the Excel file "Annex 14. Template for calc TMF safety_TMF Checklist method.xls" to obtain an automatic result for the TMF safety level evaluation.
2. The TMF Checklist includes three groups of questions A, B, and C.
3. The Group A includes general questions from Parts A and B of the document "Safety Guidelines..." [12]; the sequence of questions in the Group B generally follows the sequence of clauses in Part B of this document.
4. Each question either refers to TMF Safety Guidelines or it is proposed by the developers (Ukrainian team) as amendments to the current version of TMF Safety Guidelines. The special column is introduced in the tables of Excel file "Annex 14. Template for calc TMF safety_TMF Checklist method.xls".
5. Group C questions are based on Section B.4 of the document "Safety Guidelines..." [12].

Group A questions (“BASIC CHECK”)

Subgroup A1 questions (“Basic Visual Inspection”)

This table contains an additional column "Recommendation" to guide Checklist users regarding the expected basis of answers to the Group “Visual inspection” questions. The list below is intended for the use on-site in paper form. After completion of the site visit, the selected answers must be entered by the user to the spreadsheet in MS Excel file "Annex 14. Template for calc TMF safety_TMF Checklist method.xls" for an overall evaluation of the TMF safety level.

Table A 2.20 Subgroup A1 questions (“Basic Visual Inspection”)

No	Question	Recommendation (Factors and parameters to be taken into consideration to answer the questions)	Answer					Data source (requisites of documents or photos as evidences)
			not applicable*	yes	mostly yes	mostly no	no	
Cross-checking of data								
1	Does the design documentation correspond to actual locations of TMF elements?	Does the design documentation correspond to actual locations of TMF elements?						
2	Is there evidence of a well-functioning record keeping process?	Is there evidence of a well-functioning record keeping process?						
Water management								
3	Is there a functioning dam water management system that appears to be in good condition?	Is there a functioning dam water management system that appears to be in good condition?						
4	Does the dam have drainage facilities and emergency spillways that allow water to pass at the maximum level in TMF?	Does the dam have drainage facilities and emergency spillways that allow water to pass at the maximum level in TMF?						
5	Are there functional and sound water	Are there functional and sound water diver-						

No	Question	Recommendation (Factors and parameters to be taken into consideration to answer the questions)	Answer					Data source (requisites of documents or photos as evidences)
			not applicable*	yes	mostly yes	mostly no	no	
	diversion (tunnel) structures?	diversion (tunnel) structures?						
6	Are there functional and sound water diversion or emergency water release structures?	Presence / functionality of emergency spillway in case of overtopping. Surface water diversion dam: Is a diversion present and functional? Age, dimensions, construction specifications, conditions. Approximate storage capacity. Evidence of damage, recent overtopping, erosion. Upstream rakes / grills for timber capture and retention. Excessive sediment accumulation in dam						
7	Are all natural surface water inflows captured and diverted to beyond the TMF borders?	Perimeter drainage ditches installed to capture and evacuate surface runoff from the slopes (if applicable): conditions and functioning. Damage (e.g. siltation, cracks, deformations, subsrosion / washout of foundations, destruction through vandalism)						
8	Are there additional storages near the TMF for accumulating water from emergency spillways?	Are there storages for accumulating water from emergency spillways, their lining, filling, controlling devices						
Environmental Impact Assessment								
9	Is the surrounding area free from evidence of TMF impacts on the environment?	Dispersion of tailings by wind and water flows, Quality of exfiltration waters (colour, odour), Condition of vegetation and soil						

No	Question	Recommendation (Factors and parameters to be taken into consideration to answer the questions)	Answer					Data source (requisites of documents or photos as evidences)
			not applicable*	yes	mostly yes	mostly no	no	
Dam and screens								
10	Do the dam surface and the dam walls appear to be in sound condition?	General conditions (vegetation, materials on surface); Signs of slumping, irregular slope angle, excessive erosion (ruts, channels, gullies); Seepage and water exfiltration						
11	Is the TMF structure free from evidence of movement, failure or instability?	Flaws in levelness and straightness of dam crest and berms; Irregularity of slope angles. Offsets, kinks, cracks in roads, drainage channels and pipelines in TMF vicinity						
12	Is there evidence of starter dam or dams (e.g. rock fill)?	Material used for raising (tailings / hydrocycloned tailings, external materials). Coarser materials may well indicate improved stability over 'standard' tails						
13	Is there evidence of carefully managed material selection for the dam wall?	Same items						
14	Is the dam free from evidence of leakage, seepage, or piping?	Seepage observable through dam. Quantity and size of seepage areas. Elevation in relation to dam height. Approximate volumes of seepage through dam (damp spot / dripping / trickle / steady flow, the latter in liters/second). Material (tailings / other mixed with seepage)						

No	Question	Recommendation (Factors and parameters to be taken into consideration to answer the questions)	Answer					Data source (requisites of documents or photos as evidences)
			not applicable*	yes	mostly yes	mostly no	no	
Substances and toxicity								
15	Is the TMF free from evidences of highly acidic or base tailings material?	An acidic lagoon water is usually characterized by red / orange hues, and one that is alkaline is typically characterized by blue / green hues. Evidences of excessive corrosion or dissolution of materials on metal and concrete elements in contact with lagoon water						
16	Are facilities functioning for collection, control and neutralization of acid or base waters (if applicable)?	Availability and conditions of the facilities for collecting, control and neutralization of acid or base water						
17	Are substances hazardous to aquatic eco-systems removed / neutralized before their disposal to TMF (if applicable)?	Availability and conditions of the facilities for collecting and neutralization of the substances hazardous to aquatic eco-systems						
18	Is drainage water cleaned before discharge?	Conditions of drainage facilities, presence and condition of facilities for cleaning drainage water						
Monitoring								
19	Is there evidence of a functioning monitoring system?	Monitoring method: visual observation routine, groundwater observation (wells, piezometers), topographic observation (survey points, visual aids, e.g. peg-lines, 3D targets), geotechnical instrumentation (e.g. inclinometers, extensometers), monitoring and documentation routine:						

No	Question	Recommendation (Factors and parameters to be taken into consideration to answer the questions)	Answer					Data source (requisites of documents or photos as evidences)
			not applicable*	yes	mostly yes	mostly no	no	
		Which parameters are measured, where, how frequently, by whom?						
20	Is slope slippage/movement and soil subsidence monitored?	Availability and condition of benchmarks for checking slope slippage/movement and soil subsidence						
21	Are the lagoon parameters in agreement with the design parameters?	Absolute width of beach, beach / lagoon ratio, freeboard between lagoon surface and dam crest						
22	Is the situation downstream of the tailings dam monitored?	Access to the control over water evacuation from diversion tunnel, dewatering tunnel, perimeter drainages and spillways (if applicable)						
23	Is the situation downstream of the tailings dam stable?	Water evacuation from diversion tunnel, dewatering tunnel, perimeter drainages and spillways (if applicable). Signs of washout / regressive erosion						
24	Is there no evidence of external hazards that pose risks to the TMF?	Deposition of waste, including potentially hazardous types, risks from slope instabilities, Impacts / risks from nearby mine waste tips (e.g. acid rock drainage, geotechnical instability)						
Emergency planning								
25	Is there evidence of emergency preparedness?	Existence of an emergency plan. Availability and condition of equipment to facilitate alert in emergency situations. A match						

No	Question	Recommendation (Factors and parameters to be taken into consideration to answer the questions)	Answer					Data source (requisites of documents or photos as evidences)
			not applicable*	yes	mostly yes	mostly no	no	
		between the equipment and the emergency plan and preparedness to respond, communication equipment and monitoring system						
26	Are tailing facilities isolated or guarded so as to prevent unauthorized access to the TMF?	The manner of fencing and/or manned protection to prevent unauthorized access to the TMF area						

* If a question is not applicable, the user should place a "1" in this column "not applicable" and explain in the "Data source" column why such question(s) considered inapplicable for the TMF being assessed.

Subgroup A2 questions (“Basic Document Check”)

This table contains an additional column "Recommendation" to guide Checklist users regarding the expected basis of answers to the Group “Visual inspection” questions. The list below is intended for the use on-site in paper form. After completion of the site visit, the selected answers must be entered by the user to the spreadsheet in MS Excel file "Annex 14. Template for calc TMF safety_TMF Checklist method.xls" for an overall evaluation of the TMF safety level.

Table A 2.21 Subgroup A2 questions (“Basic Document Check”)

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
Pre-construction and construction							
1	Was the TMF construction license (permission issued) based on a risk assessment?						
2	Has the assessment of TMF location confirmed minimization of its negative impact on environment and any neighbouring population?						
3	Were local geological, hydrotechnical and geochemical conditions taken into account while performing the TMF design?						
4	Were land-use planning, hydrological and geological considerations taken into account while evaluating the potential site(s) for the TMF?						
5	Were appropriate national construction, safety and environmental norms observed while designing the TMF?						
6	Are only competent and licensed organizations with properly certified persons engaged in TMF design, construction and operation?						
7	Were local public communities provided with information on the planned/constructed TMF and made aware about risks posed and relevant emergency plans to be drawn up?						
8	Did the operator develop a TMF operations and management plan (operation manual) at the pre-construction phase?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
9	Was a risk assessment performed for each TMF system component based on the TMF operation manual developed by the operator?						
10	Were risks deemed acceptable for all components?						
11	Is there a detailed specification and assessment for physical properties of tailing materials and their volumes to be located within the TMF?						
12	Is there a detailed specification and assessment for chemical/geochemical properties of tailing materials to be located within the TMF?						
13	Was an evaluation of the dam design performed, and the dam design approved by an independent external expert?						
14	Were valid and applicable safety requirements observed while designing the systems for tailings material transportation?						
15	Is the TMF constructed according to design specifications, including those for construction operations?						
16	Was a TMF lining constructed according to the approved design process (if applicable)?						
Operation and management							
17	Is the TMF operated and managed according to approved operation and management plan (TMF operation manual)?						
18	Is disposal of tailing materials containing toxic substances in compliance with appropriate safety requirements?						
19	Is the tailing delivery system operated according to the TMF operation manual?						
20	Is the dam maintained and operated according to the TMF operation manual?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
21	Do activities for wastewater treatment and monitoring follow the TMF operation manual?						
22	Are drainage facilities operated, monitored and maintained according to the TMF operation manual?						
23	Is the TMF inspected by the operational staff according to pre-set and approved rules listed in the TMF operation manual?						
24	Are TMF components able to provide safe storage of tailings materials in case of floods taking into account all events recorded over at least the last 100 years or projected with a 1:100 year return period?						
25	Are TMF operational staff regularly trained?						
26	Does the TMF operator apply environmental management systems based on international standards?						
27	Does the TMF operator implement safety audits for the tailings facilities based on international standards?						
Emergency planning							
28	Is the internal emergency plan elaborated and/or implemented by the TMF operator?						
29	Has an emergency response procedure been developed, which is intended to inform and alarm the staff, neighbouring communities and competent authorities in the case of emergency?						
30	Is the external emergency plan prepared in cooperation with competent authorities and local communities?						
Closure and rehabilitation							
31	Does a closure plan exist?						
32	Does the closure plan include ongoing safety inspections?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
33	Has the TMF been closed according to the closure plan (if applicable)?						
34	Does a rehabilitation plan exist?						
35	Has the rehabilitation of the TMF completed according to the rehabilita- tion plan (if applicable)?						

* If a question is not applicable, the user should place a “1” in this column "not applicable" and explain in the "Data source" column why such question(s) considered inapplicable for the TMF being assessed.

Group B questions (“DETAILED CHECK”)

Subgroup B1 questions (“Detailed Visual Inspection”)

This table contains additional column "Recommendation" to guide Checklist users regarding the expected basis of answers to the Group “Visual inspection” questions. The list below is intended for the use on-site in paper form. After completion of the site visit, the selected answers should be entered by the user to the spreadsheet in MS Excel file "Annex 14. Template for calc TMF safety_TMF Checklist method.xls" for an overall and categorial evaluation of the TMF safety level.

Table A 2.22 Subgroup B1 questions (“Detailed Visual Inspection”)

No	Question	Recommendation (Factors and parameters to be taken into consideration to answer the questions)	Answer					Data source (requisites of documents or photos as evidences)
			not applicable*	yes	mostly yes	mostly no	no	
Cross-checking of data								
1	Is the TMF site located beyond the zones/areas subject to negative atmospheric conditions (floods, strong winds, and extreme temperature)?	TMF site location, proximity of water bodies and water courses, valleys, and landscape.						
2	Does the design documentation correspond to actual locations of TMF elements?	Matching of charts and maps to the displayed TMF elements on-site.						
3	Have all TMF infrastructure components (roads, ponds, sanitary facilities, pipelines etc.) been displayed in the design documentation?	Matching of charts and maps to the displayed TMF elements on-site.						
4	Is there evidence of a well-functioning record keeping process?	Checking of how are records kept and to whom are the results are reported.						
Water management								
5	Do the drainage facilities match the TMF	Actual conditions of drainage facilities,						

No	Question	Recommendation (Factors and parameters to be taken into consideration to answer the questions)	Answer					Data source (requisites of documents or photos as evidences)
			not applicable*	yes	mostly yes	mostly no	no	
	operation manual?	their matching the documentation.						
6	Is there a functioning dam water management system that appears to be in good condition?	Type of dewatering system (active pumping or gravitational). Decanting systems installed (number of decanters, dimensions, materials, condition). Dewatering tunnel: age, dimensions, construction specifications, condition. Integrity of tunnel lining (as far as accessible).						
7	Does the dam have drainage facilities and emergency spillways that allow water to pass at the maximum level in TMF?	Same items						
8	Are there functional and sound water diversion (tunnel) structures?	Actual water diversion. Age, dimensions, construction specifications, condition. Portal protected with rake / grill against driftwood. Excessive sediment accumulation in tunnel. Integrity of tunnel lining (as far as accessible).						
9	Are there functional and sound water diversion or emergency water release structures?	Presence / functionality of emergency spillway in case of overtopping. Surface water diversion dam: Is a diversion present and functional? Age, dimensions, construction specifica-						

No	Question	Recommendation (Factors and parameters to be taken into consideration to answer the questions)	Answer					Data source (requisites of documents or photos as evidences)
			not applicable*	yes	mostly yes	mostly no	no	
		tions, conditions. Approximate storage capacity. Evidence of damage, recent overtopping, erosion. Upstream rakes / grills for timber capture and retention. Excessive sediment accumulation in dam						
10	Are all natural surface water inflows captured and diverted beyond the TMF borders?	Perimeter drainage ditches installed to capture and evacuate surface runoff from the slopes (if applicable): conditions and functioning. Damage (e.g. siltation, cracks, deformations, subsrosion / washout of foundations, destruction through vandalism).						
11	Are there additional storages near the TMF for accumulating water from emergency spillways?	Are there storages for accumulating water from emergency spillways, their lining, filling, controlling devices						
Environmental Impact Assessment								
12	Is the surrounding area free from evidence of TMF impacts on the environment?	Dispersion of tailings by wind and water flows, quality of exfiltration waters (color, odor), condition of vegetation and soil						
13	Is the zone of TMF impact free from evidences of soil erosion?	Appearance of topsoil in the zone of TMF impact						
14	Is humus layer removed for the future rehabilitation and stored (if applicable)?	Condition of the location where removed humus layer is stored						

No	Question	Recommendation (Factors and parameters to be taken into consideration to answer the questions)	Answer					Data source (requisites of documents or photos as evidences)
			not applicable*	yes	mostly yes	mostly no	no	
Dam and screens								
15	Do the dam surface and the dam walls appear to be in sound condition?	General conditions (vegetation, materials on surface); signs of slumping, irregular slope angle, excessive erosion (ruts, channels, gullies); seepage and water exfiltration						
16	Is the TMF structure free from evidence of movement, failure or instability?	Flaws in levelness and straightness of dam crest and berms; irregularity of slope angles. Offsets, kinks, cracks in roads, drainage channels and pipelines in TMF vicinity						
17	Is there evidence of a starter dam or dams (e.g. rock fill)?	Material used for raising (tailings / hydro-cycloned tailings, external materials), Coarser materials may well indicate improved stability over 'standard' tails						
18	Is there evidence of carefully managed material selection for the dam wall?	Same items						
19	Is the dam free from evidence of leakage, seepage, or piping?	Seepage observable through dam. Quantity and size of seepage areas. Elevation in relation to dam height. Approximate volumes of seepage through dam (damp spot / dripping / trickle / steady flow, the latter in liters/second). Material (tailings / other mixed with seepage)						

No	Question	Recommendation (Factors and parameters to be taken into consideration to answer the questions)	Answer					Data source (requisites of documents or photos as evidences)
			not applicable*	yes	mostly yes	mostly no	no	
20	Is the TMF equipped with impervious screens (lining)?	Presence of impervious screens and lining in the impoundment, their conditions						
21	Is there cover layer on the TMF surface to reduce/prevent from dusting (if applicable)?	Presence of the cover layer on the TMF surface, its condition; dusting evidences						
Substances and toxicity								
22	Is the TMF free from evidence of highly acidic or base tailings material?	Acidic lagoon water is usually characterized by red / orange hues, and alkaline is characterized by blue / green hues. Evidences of excessive corrosion or dissolution of materials on metal and concrete elements in contact with lagoon water						
23	Are the facilities functioning for collecting, control and neutralization of acid or base water (if applicable)?	Availability and conditions of the facilities for collecting, control and neutralization of acid or base water						
24	Are substances hazardous to aquatic eco-systems removed / neutralized before their disposal to TMF (if applicable)?	Availability and conditions of the facilities for collecting and neutralization of the substances hazardous to aquatic eco-systems						
25	Is drainage water cleaned before discharge?	Conditions of drainage facilities, presence and condition of facilities for cleaning drainage water						
Monitoring								

No	Question	Recommendation (Factors and parameters to be taken into consideration to answer the questions)	Answer					Data source (requisites of documents or photos as evidences)
			not applicable*	yes	mostly yes	mostly no	no	
26	Is there evidence of a functioning monitoring system?	Monitoring method: visual observation routine, groundwater observation (wells, piezometers), topographic observation (survey points, visual aids, e.g. peg-lines, 3D targets), geotechnical instrumentation (e.g. inclinometers, extensometers), monitoring and documentation routine: which parameters are measured, where, how frequently, by whom?						
27	Does the monitoring network ensure the regular acquisition of contamination indices for water, soil, and air?	Availability and condition of checkpoints, automated inspection stations						
28	Are the wells for checking ground water level and composition in the TMF site in operational condition?	Availability, quantity, and condition of the wells in the TMF site, matching the wells and design documentation						
29	Are the wells for checking pore pressure in the dam in operational condition?	Availability, quantity, and condition of the wells in the TMF dam, matching the wells and design documentation						
30	Is slope slippage/movement and/or soil subsidence monitored?	Availability and condition of benchmarks for checking slope slippage/movement and soil subsidence						
31	Are the lagoon parameters in agreement with the design parameters?	Absolute width of beach, beach/lagoon ratio, freeboard between lagoon surface and dam crest						
32	Is there evidence of a well-functioning	Stable, well controlled water evacuation						

No	Question	Recommendation (Factors and parameters to be taken into consideration to answer the questions)	Answer					Data source (requisites of documents or photos as evidences)
			not applicable*	yes	mostly yes	mostly no	no	
33	system downstream of the tailings dam? Is the surrounding area free from evidence of external hazards that pose risks to the TMF?	from diversion tunnel, dewatering tunnel, perimeter drainages and spillways (if applicable)? Signs of washout / regressive erosion Deposition of waste, including potentially hazardous types, risks from slope instabilities, Impacts / risks from nearby mine waste tips (e.g. acid rock drainage, geotechnical instability)						
Emergency planning								
34	Is there evidence of emergency preparedness?	Existence of an emergency plan. Availability and condition of equipment to facilitate alert in emergency situations. A match between the equipment and the emergency plan and preparedness to respond, communication equipment and monitoring system						
35	Is there equipment in operable condition that terminates tailing material delivery in case of pipeline rupture?	Availability and condition of equipment to terminate tailing material delivery in case of pipeline rupture						
36	Are tailing facilities isolated or guarded so as to prevent unauthorized access to the TMF?	The manner of fencing and/or manned protection to prevent unauthorized access to the TMF area.						
37	Is TMF equipped with necessary fire extinguishing facilities (if applicable)?	Availability and condition of fire extinguishing facilities						

* If a question is not applicable, the user should place a “1” in this column "not applicable" and explain in the "Data source" column why such question(s) considered inapplicable for the TMF being assessed.

Subgroup B2 questions (“Detail Document Check”)

Table A 2.23 Subgroup B2 questions (“Detailed Visual Inspection”)

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
Pre-construction and construction							
Licensing							
1	Was the TMF design prepared by a licensed company?						
2	Was the TMF design prepared by properly certified and skilled staff?						
3	Have competent authorities performed an expert evaluation of the TMF design?						
4	Was a TMF operation manual developed before construction of tailings facilities?						
5	Were all phases of the TMF life cycle (design, construction, operation, closure, and rehabilitation) considered in design documents?						
6	Does the TMF design contain a risk assessment?						
7	Was the risk assessment prepared on the basis of the TMF operation manual?						
8	Was the risk assessment evaluated by competent authorities?						
9	Does the TMF design contain an environmental impact assessment (EIA)?						
10	Was the EIA developed by a competent institution that has an appropriate license/permission?						
11	Has the TMF operator obtained a license for construction of tailing facilities?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
12	Have state competent authorities performed an expert evaluation of EIA?						
13	Have competent NGOs performed an expert evaluation of EIA?						
14	Was the opinion of local NGOs taken into account concerning TMF construction?						
Environmental impact assessment and land-use planning							
15	Was the environmental impact assessment (EIA) performed before issuing permission for construction of the TMF?						
16	Does the EIA address the potential physical impact of the TMF on the environment?						
17	Was the EIA process open for the general public and interested or affected persons to comment and provide input on the assessment?						
18	Was the TMF construction project approved by local authorities?						
19	Is the TMF site located outside area(s) subject to negative atmospheric conditions (floods, strong winds, and extreme temperature)?						
20	Is the TMF site located beyond the direct proximity of protected areas or ones containing rare, important or valuable biological habitats, ways of their migration?						
21	Is the TMF site located outside areas of the lands with high agricultural value?						
22	Have possibilities been considered to locate the TMF in such place where after-effects of possible accidents would be minimal?						
23	Are productive or municipal facilities located outside the area of the TMF impact?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
24	Are historical and cultural heritage objects located beyond the area of TMF construction?						
25	Does the EIA take into account geochemical character of the tailings, the physical and geotechnical character of the TMF?						
26	Is there a detailed map of the TMF and neighboring area?						
27	Was the TMF design described in detail indicating its elements on plans and maps?						
28	Were downstream infrastructure, cadastral boundaries, potential underlying mineralization, site topography and hydrogeology taken into account in the EIA?						
29	Has the assessment of tailings location during design phase confirmed the absence of TMF negative impact on the environment?						
30	Was a TMF water balance prepared while making the EIA?						
31	Has the EIA confirmed the safety of the tailing deposition method?						
32	Is the TMF management during storm events included within the EIA?						
33	Does the EIA address TMF closure issues such as intended post-operational land use, long-term physical, geotechnical and biological stability?						
34	Does the TMF design or pre-design analysis include a detailed estimation of alternative tailing disposal options including non-implementation of TMF?						
Hazard identification and risk assessment							
35	Does the risk assessment cover the whole TMF and neighbouring (potentially affected) areas?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
36	Were possible accident scenarios assessed for each TMF component?						
37	Were the most vulnerable TMF components and nearby natural objects identified in terms of natural and man-induced hazards?						
38	Were natural risks and hazards typical for the TMF location area assessed?						
39	Was the probability of extreme natural disasters considered in emergency scenarios?						
40	Does the design documentation contain a description of tailings materials including their physical and chemical parameters?						
41	Does the TMF design contain a list and classification of toxic and hazardous compounds contained in tailing materials?						
42	Were toxic and hazardous substances contained in tailings materials evaluated quantitatively?						
43	Were procedures elaborated to neutralize hazardous compounds in tailings materials before their disposal in the TMF (if applicable)?						
44	Does the TMF design exclude joint storing of different hazardous compounds according to current legislation (if applicable)?						
45	Has the expert assessment of tailings materials excluded impact on surface water?						
46	Does the TMF design exclude unfavorable side reactions that can occur among different tailing materials or tailings materials and membranes/impervious screens (if applicable)?						
47	Does the TMF design exclude soil contamination by tailing materials and process water?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
48	Is the use of the TMF for storing, processing and/or secondary handling of toxic substances excluded?						
49	Is the planned location of the TMF outside a watercourse (freshwater or groundwater) or wetland?						
50	Has the expert assessment of the tailings materials confirmed the absence of impact on ground water?						
51	Is the introduction of polluted ground water into surface water bodies via subsurface flow prevented/excluded?						
52	Did the flooding risk assessment exclude flooding hazard for the TMF?						
53	Was storm water drainage management considered in the TMF design (if applicable)?						
54	Were hazards in the event of an accident due to the physical/mechanical properties and behaviour of the stored solid material (slurry transport, liquefaction phenomena) evaluated?						
55	Has the expert assessment of the tailings materials excluded their impact on soil conditions?						
56	Is the area adjacent to the TMF free from soil erosion?						
57	Is the soil permeability sufficiently low under the TMF bottom to prevent pollutant migration?						
58	Were seismic and geological risks assessed for the TMF (e.g. soil collapsing or tectonic faults)?						
59	Were previous natural disasters for the TMF site and their after-effects reviewed?						
60	Were possible accident scenarios described including criteria and pro-						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
	cess of their selection?						
61	Were data concerning accidents and incidents at similar TMFs taken into account?						
62	Were the safety activities developed, which are intended to prevent or limit possible accident scenarios?						
63	Were measures developed to prevent major accidents along with an assessment of their efficacy?						
64	Is there an evaluation of how the proposed safety measures limit the potential impact/effects of possible accidents?						
65	Were the most probable accident scenarios defined during the design phase?						
66	Were major accident scenarios assessed along with their possible after-effects?						
67	Was the probability assessed for actualization of basic accident scenarios taking into account the proposed preventive actions and their efficacy?						
68	Were risks taken from different studied scenarios evaluated as acceptable?						
69	In case of revealed unacceptable risk related to TMF construction, was an alternative location of TMF considered?						
70	Does the TMF design take into account neighbouring active, abandoned or rehabilitated TMF(s) (if applicable)?						
71	Was the possibility taken into account for an accident occurring at a neighbouring TMF that may result in emergency scenario at the TMF being assessed (“domino effect”)?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
72	Were possible trans-boundary effects considered for the likely accident?						
73	Is the assessed hazard/risk of surface and ground water pollution below regulatory limits for the whole TMF lifecycle?						
74	Is ambient air pollution controlled during TMF construction and operation?						
75	Does the TMF design include measures addressing the TMF surface during its filling to reduce dust generation with tailings materials (if applicable)?						
Dam safety							
76	Were tailings material parameters taken into account when designing the dam and/or retention pond?						
77	Were geological, hydrogeological, hydrological, and geophysical situations taken into account while designing the dam and retention pond?						
78	Are local water sources located beyond the impact zone of the tailings pond when the TMF is operating?						
79	Was emergency water escape/release taken into account while designing the dam and retention pond?						
80	Does the TMF design prevent changes to surface runoff due to dam construction or water pond displacement (if applicable)?						
81	Does the stability and strength assessment for the dam fulfil applicable safety criteria?						
82	Did the assessment of the dam slope show it to be in an acceptable safety range?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
83	Was stability and strength assessed for the dam foundation during the design phase?						
84	Was stability of the tailings material (including liquefaction) assessed at the dam designing phase?						
85	Did an assessment of the dam erosion show the design to be within a safety range?						
86	Were water recovery systems and emergency spillways assessed for the dam foundation during the design phase?						
87	Was slope slippage/movement assessed for the dam during the design phase?						
88	Have the flood data for at least a 100-year period (historical or projected) been used as the basis when calculating the emergency discharge capacity for the dam?						
89	Was Factor of Safety (FoS) [4,8] deemed as acceptable in the particular country taken into account during calculations of dam safety?						
90	Are there documents that detail the design and routing of the tailing delivery system?						
91	Are there maps indicating location of the tailing delivery system?						
92	Does the dam raising method selected take into account local conditions?						
93	Was the site soil tested on its applicability for dam construction?						
94	Were additional reservoirs designed for water intake from emergency outlets (if applicable)?						
95	Was the possibility considered for repeated use (recycling) of ha-						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
	zardous substances and process water from the TMF?						
96	Is the operational life-time defined for the tailing delivery system?						
Construction							
97	Is construction procedure included into design documents?						
98	Is the site for TMF construction monitored according to a schedule defined in the TMF design or operating manual?						
99	Was the humus layer completely removed before dam construction and is it stored/used (if applicable)?						
100	Were internal drain facilities built according to the TMF design?						
101	Does the accepted construction procedure ensure the maintenance of safety requirements as set forth for the environment and neighbour population?						
102	Did authorized bodies monitor the quality of construction works within scheduled terms?						
103	Were safety margins checked against scheduled terms taking into account the implementation of design solution on-site?						
104	Is the TMF equipped with impervious screens (e.g. membrane or low permeability compacted clay layer)?						
105	Has the bottom sealing layer sufficiently low permeability to prevent leakage from the TMF?						
106	Is there a protective cover-layer over the TMF surface in order to prevent or reduce dust emission or water infiltration (if applicable)?						
107	Was the TMF commissioned according to applicable regulatory requirements?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
OPERATION AND MANAGEMENT							
Management							
108	Has a detailed waste management plan been developed for the TMF?						
109	Have competent authorities evaluated and approved the TMF operation manual and waste management plans?						
110	Is there a procedure to review and regularly update the TMF operation manual and waste management plan, and then obtain the approval by competent authorities?						
111	Are relevant competencies for personnel described in the TMF operation manual?						
112	Does the TMF operation manual contain technical procedures and specification of hardware for delivery and accumulation of tailings materials?						
113	Does the TMF operation manual contain all monitoring procedures for internal inspection?						
114	Was an expert assessment made concerning dam failure (washout) as a result of flooding (if applicable)?						
115	Are water management plans and guidelines included in the TMF operation manual?						
116	Does the TMF operation manual contain reporting procedures for non-compliance and failures?						
117	Does the TMF operation manual contain corrective actions to be applied in case of non-compliances?						
118	Does the TMF operation manual contain an internal emergency plan?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
119	Does the TMF operation manual contain parameters needed to assess operation efficiency and suitability to operation conditions (if applicable)?						
120	Are any changes of the operation manual based on performance analysis documented (if applicable)?						
121	Is the TMF performance assessed and described during significant seasonal events?						
122	Are TMF management data collected during significant seasonal events used for planning rehabilitation activities?						
123	Does the TMF operation manual detail the procedures to prevent or reduce acid or base drainage water production, and procedures to collect and treat such water (if applicable)?						
124	Does the treated acid or contaminated drainage water meet the permit conditions (if applicable)?						
125	Are substances classified as hazardous absent in the TMF?						
126	Are hazardous substances stored separately from each other (if applicable)?						
127	Are appropriate safety activities taken if hazardous substances stored jointly (if applicable)?						
128	Are water-hazardous compounds eliminated / neutralized before their discharge from or to the TMF (if applicable)?						
129	Is storage of acidic materials in the TMF excluded?						
130	Were effective procedures elaborated to monitor, decrease or prevent formation of acidic aqueous solutions (if applicable)?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
131	Does the neutralization plant have a volume equal at least double wa- ter volume of acid water according to actual needs (if applicable)?						
132	Do pipelines remain air-tight and stable during long-term mechanical, chemical, thermal and biological impact?						
133	Is the lowest pipeline part located above the maximum flooding level for the last 100 years (or equivalent projected 1:100 year flooding le- vel)?						
134	Is pipeline and pump condition regularly checked and confirmed in a written documentation?						
135	Is there equipment in operable condition that terminates tailing mate- rial delivery in case of pipeline rupture?						
136	Is there a replacement pipeline for tailings transportation at the TMF in case of accident (if applicable)?						
137	Does the dam prevent water leakage or transfer from the TMF into neighbouring water bodies (if applicable)?						
138	Do guidelines for dam raising operations exist, and are they implemen- ted?						
139	Can the dam prevent TMF overfilling in case of extreme precipitation events or flooding?						
140	Do developed and implemented activities provide effective drainage water treatment?						
141	Does the drainage water from the TMF comply with regulatory require- ments for surface water after its final treatment?						
142	Do special measures protect ground and surface water from pollution in case of emergencies?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
143	Are safety requirements met while removing drainage water?						
144	Are there separate accumulators for polluted drainage water?						
145	Are these accumulators equipped with low-permeable barriers to prevent leaks (if applicable)?						
146	Are all natural surface waters inflows collected and diverted away from and outside the TMF (if applicable)?						
147	Are there reliable data concerning the chemical composition of drainage water?						
148	Is the drainage system operated according to the TMF operation manual?						
149	Does the dam have drainage facilities and emergency spillways able to discharge water at its maximum level in the TMF?						
150	Does the TMF operation manual define the TMF maximum filling level?						
151	Is the TMF equipped with catching tanks / ponds intended to collect emergency overflows?						
152	Do these accumulating tanks/ponds have sufficient capacity for the whole water volume at maximum flooding/precipitation events based on those that have occurred at least during the last 100-year period (or equivalent projected 1:100 year flooding events)?						
153	Is normal operation ensured for TMF components during flooding?						
Monitoring							
154	Does the monitoring schedule cover local geological, hydrological and climatic conditions?						
155	Does the monitoring schedule include the description of sampling lo-						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
	cation and frequency?						
156	Does the monitoring schedule include the parameters related to minimum capacity/freeboard, pore pressure, groundwater level, drainage system, and surface water diversion?						
157	Does the monitoring schedule include the dam and slope stability parameters (height, length, cracks and evidence of erosion, crest displacement, etc.)?						
158	Does the monitoring schedule include the observation of nearby territories in the tailing lagoon area?						
159	Are lagoon parameters (filling depth, beach width) monitored on a regular basis according to the TMF operation manual?						
160	Is the monitoring system equipped with automated monitoring stations?						
161	Do monitoring tools provide well-timed detection of hazardous leaks from pipelines?						
162	Are monitoring data regularly collected?						
163	Does the monitoring procedure verify dam crest condition (used materials, irregularities, evidence of erosion etc.)?						
164	Does the monitoring procedure verify slope parameters (geometry, condition, vegetation, erosion, and ground water flow)?						
165	Does the monitoring procedure verify pore pressure in the dam on a regular basis?						
166	Are composition and physical-mechanical properties checked for dam and tailing materials accumulated in the TMF?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
167	Does the monitoring procedure verify groundwater level and composition at the TMF site on a regular basis?						
168	Is composition of surface water monitored for water bodies located within the TMF impact area (if applicable)?						
169	Is drainage water composition and amount monitored?						
170	Are conditions of the TMF drainage system monitored on a regular basis?						
171	Are physical and mechanical parameters checked for soils forming the dam and the TMF underlying soils?						
172	Are conditions of the protective cover layer monitored (if applicable)?						
173	Is seismic activity monitored at the TMF?						
174	Are the monitoring data used for the ongoing evaluation of hazards and for the updating of risk assessment(s)?						
175	Are operational documents updated using monitoring results?						
176	Is the network and schedule of observations updated as a result of TMF monitoring?						
177	Are these changes estimated by “cost-efficiency” criteria?						
178	Is possible trans-boundary transportation of contaminants taken into account during TMF monitoring?						
Education and training of personnel							
179	Is there a program for regular staff training and advanced training?						
180	Are the TMF operating staff regularly trained?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
181	Are regular staff trainings and advanced trainings performed according the approved program documented?						
182	Is a two-way approach implemented for the staff training (informing technicians about issues of environmental and safety issues and vice versa)?						
183	Do the TMF operational staff have proper skills in technology of TMF design (if applicable)?						
184	Do the TMF operational staff have proper skills in approved procedures for safe operation and risk management (if applicable)?						
185	Do the TMF operational staff have proper qualification in the field of rules and regulations concerning safety management and environmental performance (if applicable)?						
186	Do the TMF operational staff have proper skills for management systems and tools at such facilities (if applicable)?						
187	Do the TMF operational staff have proper skills for assessment of operational activity (if applicable)?						
188	Do the TMF operational staff have proper skills for environmental (including basic hydrology) and health issues (if applicable)?						
189	Do the TMF operational staff have proper skills to control TMF safety and environment conditions (if applicable)?						
190	Do the staff responsible for TMF operation have proper skills concerning communication and submission of internal reports to the executive management (if applicable)?						
191	Do the staff responsible for TMF operation have proper skills concerning public relations (if applicable)?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
192	Is attention drawn to the uncertainties inherent to TMF hazards during the training?						
193	Is the program for regular staff training and advanced training complemented with consolidation and checking of obtained skills?						
194	Is the TMF operating staff trained in accident response procedures?						
195	Is the local population engaged in emergency response training?						
196	Does the staff training program provide a common level of understanding for all relevant personnel?						
EMERGENCY PLANNING							
General principles							
197	Is a Major Accident Prevention Policy and Safety Management System developed and documented for the TMF?						
198	Were emergency plans prepared before issuing the license for TMF construction and operation?						
199	Is an emergency plan developed and documented for all phases of the TMF life cycle?						
200	Are there procedures developed and documented for validation, review and acceptance of emergency plans before the start-up of TMF operation?						
201	Are there procedures developed and documented for validation, review and acceptance of emergency plans if accidents or emergency situations appear at the TMF or similar facilities?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
202	Are there procedures developed and documented for validation, review and acceptance of emergency plans in case of substitution of rescue services or their management staff?						
203	Are there procedures developed and documented for validation, review and acceptance of emergency plans in case of new technical knowledge arising or new risks being revealed?						
204	Are there procedures developed and documented validation, review and acceptance of emergency plans in case of events beyond design limits, which are caused by natural or human-induced reasons?						
205	Are there procedures for validation, review and acceptance of emergency plans in case of errors in management procedures being found?						
206	Are there procedures developed and documented for validation, review and acceptance of emergency plans if hardware is modified (if applicable)?						
207	Are there procedures developed and documented for validation, review and acceptance of emergency plans at regular time intervals, according to the procedure set forth in the emergency plan?						
208	Is there an abridged or digital version of the emergency plan for easy access in the event of emergency cases?						
209	Does the emergency plan evaluate downstream inundation risk due to flood and upstream conditions that might result from land displacements?						
210	Is “domino effect” taken into account related to sequential accidents in a dam cascade (if applicable)?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
211	Are conditions assessed, which may appear at slow, rapid and practically instantaneous dam failure?						
212	Does the emergency plan contain a scope and aims for emergency cases?						
213	Does the emergency plan contain the contact details and responsibilities of each member of the organization for emergency response (chain of responsibility and authority for actions to be taken)?						
214	Does the emergency plan contain evaluation of emergency scenarios as well as procedures and physical resources to respond them?						
215	Does the emergency plan contain evaluation of risks and potentially affected areas?						
216	Does the emergency plan arrange communication activity and notification procedures for the TMF operational staff?						
217	Does the emergency plan list hardware and resources needed and available for emergency response activities?						
218	Does the emergency plan contain procedures for emergency response for each determined emergency scenario?						
219	Are the activities prioritized in the emergency plan so as to eliminate potential emergency situations?						
220	Does the emergency plan contain procedures for remediation of the affected areas after the cessation of emergency conditions?						
Internal emergency planning							
221	Is the internal emergency plan site-specific and developed for each specific situation?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
222	Is the emergency plan tested and evaluated as per schedule?						
223	Were estimations performed prior to the development of the internal emergency plan to determine the most likely mode of dam failure and water peak outflow (if applicable)?						
224	Did the estimations identify chemicals and other pollutants that might be released during the TMF failure?						
225	Does the internal emergency plan contain estimations of equipment and construction materials needed to deal with dangerous releases, and emergency repairs of the TMF?						
226	Does the internal emergency plan foresee measures for clean-up of any material that might be released from a TMF?						
227	Is the internal emergency plan ready to be activated in a coordinated fashion with the external emergency plan in the event of a major accident?						
228	Are plans for notification of key personnel, local authorities, emergency services and the public included to the emergency plan and prepared for all types of dam failure conditions?						
229	Were the procedures established to agree external emergency services with the internal emergency plan?						
230	Does the TMF operation manual include the internal emergency plan?						
231	Is the internal emergency plan regularly reviewed by senior management of the TMF?						
232	Do the on-site personnel receive adequate training in emergency procedures and reporting on incidents?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
233	Does the TMF operator submit a report based on the monitoring data to local authorities?						
234	Is immediate alerting provided by the TMF operator when critical parameters specified in the TMF operation manual are reached?						
235	Has the TMF operator prepared sufficient physical resources and manpower to respond to emergencies and eliminate their after-effects?						
External emergency planning							
236	Was the external emergency plan submitted to local authorities and local emergency services for the purpose of its familiarization, review and agreement?						
237	Was the local community given the opportunity to participate in the preparation and revision of the external emergency plans?						
238	Were external emergency plans aligned with and/or harmonized with similar ones for neighbouring regions?						
239	Is there a plan for alerting operational staff, rescue services, local authorities and mass media?						
240	Does the alarm plan contain alerting procedures for deviations from normal operation?						
241	Does the external emergency plan contain information about competent authorities in neighbouring regions, including bordering countries, which should be informed in emergency case?						
CLOSURE AND REHABILITATION							
242	Is there a plan for TMF closure and rehabilitation approved by competent authorities?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
243	Were criteria set for the completion of TMF operation?						
244	Is a procedure specified to agree, approve and update TMF closure plans?						
245	Are tailing materials to be used as a secondary raw (later processing)?						
246	Are plans developed for land rehabilitation intended post-operational land-use, long-term physical, geotechnical, and biological stability, and ecosystem rehabilitation (if applicable)?						
247	Do the closure and rehabilitation plans contain monitoring procedures?						
248	Is Factor of Safety set by applicable regulations considered in all calculations for closure and further monitoring stages?						
249	Is there an internal inspection plan for the TMF after its closure?						
250	Does the plan contain evaluation of risks connected with TMF closure and rehabilitation?						
251	Are there the personnel that are accountable for controlling/monitoring the closed/rehabilitated TMF?						
252	Are local terrain features (geological, hydrological, morphological) taken into account when establishing closure activities?						
253	Were measures considered and applied to ensure long-term stability of physical, geotechnical and biological parameters of the site after TMF closure?						
254	Do the data obtained during inspection of the TMF closure match regulatory parameters?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
255	Is the physical and mechanical stability of the TMF checked during closure?						
256	Is the TMF chemical stability checked during closure (if applicable)?						
257	Were measures for rehabilitation of the ecological system after TMF closure developed and documented?						
258	Were options considered concerning TMF site usage after its decommissioning?						
259	Is there a plan for TMF reclamation and landscaping?						
260	Is the plan for TMF reclamation and landscaping implemented (if applicable)?						
261	Were economically feasible activities developed and documented to decrease effects of the long-term TMF impact on the environment?						
262	Is it planned to cover the rehabilitated TMF site with artificial topsoil created from waste material?						
263	Do the inspection data of the TMF rehabilitation match regulatory parameters?						
264	Is the physical and mechanical stability of the TMF monitored after rehabilitation?						
265	Is the TMF chemical stability monitored after rehabilitation (if applicable)?						
266	Is the surrounding environment monitored during and after rehabilitation?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
267	Do the trends of environment restoration during and after rehabilitation meet the expected conditions?						

* If a question is not applicable, the user should place a "1" in this column "not applicable" and explain in the "Data source" column why such question(s) are considered inapplicable for the TMF being assessed.

Group C questions ("CHECK OF INACTIVE SITES")

Subgroup C1 questions ("Visual Inspection of Inactive Sites")

This subgroup is equivalent to the subgroup B1 "Detailed Visual Inspection"

Subgroup C2 questions ("Document Check of Inactive Sites")

Table A 2.24 Subgroup B2 questions ("Document Check of Inactive Sites")

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
Assessment of and priority tasks for abandoned sites							
1	Did the TMF inspection verify the mechanical stability of the facilities during and after closure (if applicable)?						
2	Was the closure procedure completed according to the TMF closure plan (if applicable)?						
3	Did the TMF inspection verify the properly documented rehabilitation process after closure (if applicable)?						
4	Is the inactive TMF regularly inspected by the competent authorities (if applicable)?						
5	Was the initial screening carried out at the abandoned/orphaned TMF after it was identified for checking?						
6	Does the initial screening include a walkover survey of the containment dam, the beach, the water management system and the hydrographical catchment area?						
7	Does the initial screening assess the vulnerability factors for nearby or downstream communities?						
8	Does the initial screening assess land uses and any important natural areas / wildlands requiring special protection?						
9	Is public access restricted to the inactive TMF?						
10	Were the main structures and parameters inspected as per clauses 105 of "Safety Guidelines..." (p. 25)?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
11	Are the inactive TMF components classified by degree of risk?						
12	Did the visual risk assessment performed for the inactive site determine the need for its further detailed evaluation?						
13	Is a risk management strategy developed based on the initial risk assessment?						
14	Are management programs developed and documented to decrease the risks revealed during assessment?						
15	Have the risks of the inactive TMF been assessed and rehabilitation actions been identified (if applicable)?						
16	Is the inactive TMF monitored and maintained by qualified personnel (if applicable)?						
17	Is there an emergency plan for the inactive TMF including procedures for remediation (if applicable)?						
18	Is the inactive TMF monitored in the "post-closure" period according to the approved procedures (if applicable)?						
Management of abandoned sites							
19	Are measures taken to authenticate an operator/owner of the abandoned TMF?						
20	Are competent authorities nominated to carry out assessment and monitoring of the TMF?						
21	Is the TMF catalogued in an inventory indicating its location and key parameters?						
22	Are the abandoned TMF borders clearly labelled?						

No	Question	Answer					Data source (requisites of documents or photos as evidences)
		not appli- cable*	yes	mostly yes	mostly no	no	
23	Is there a monitoring schedule for the abandoned TMF, which specifies its scope and terms?						
24	Are internal and external emergency plans developed for the abandoned TMF by competent authorities?						

* If a question is not applicable, the user should place a “1” in this column "not applicable" and explain in the "Data source" column why such question(s) are considered inapplicable for the TMF being assessed.

Appendix 3. How to use the TMF Checklist

Each TMF Checklist group of questions has a different user and purpose, which are described in Table A 2.25.

Table A. 2.25 Users and purposes of the TMF Checklist Groups

Group/Subgroup	Elements of group	Purpose	Users
Group A Subgroup A1 "Basic Visual Inspection"	- Questionnaire, - Evaluation Matrix	Preliminary and prompt evaluation of the safety level of a large number of TMFs (in the case of documentation availability)	State competent authorities
Group A Subgroup A1 "Basic Document Check"	- Questionnaire, - Evaluation Matrix	Preliminary and prompt visual evaluation of the TMF safety level (in case of documentation absence)	State competent authorities
Group B Subgroup B1 "Detailed Visual Inspection"	- Questionnaire, - Evaluation Matrix - Measure Catalogue	Comprehensive and detailed evaluation of the TMF safety level aimed to identify the need for taking measures	State inspectors and TMF operators
Group B Subgroup B2 "Detailed Document Check"	- Questionnaire, - Evaluation Matrix - Measure Catalogue	Comprehensive and detailed evaluation of the TMF safety level aimed to identify the need for taking measures	State inspectors and TMF operators
Group C Subgroup C1 "Visual Inspection of Inactive Sites"	- Questionnaire, - Evaluation Matrix - Measure Catalogue	Evaluation of the safety level of inactive TMF aimed to identify the need for taking measures	State inspectors and TMF operators
Group C Subgroup C2 "Document Check of Inactive Sites"	- Questionnaire, - Evaluation Matrix - Measure Catalogue	Evaluation of the safety level of inactive TMF aimed to identify the need for taking measures	State inspectors and TMF operators

All elements of the TMF Checklist (Questionnaire, Evaluation Matrix and Measure Catalogue) are put in the Excel format for the practical application by the user.

The user is encouraged to use Excel file "Annex 14. Template for calc TMF safety_TMF Checklist method.xls" which is attached to the TMF Methodology.

The template is developed for user-friendly application of the TMF Checklist and provides an automatic calculation of the relative TMF safety level using numerical analysis of the answers to the questions of the Groups A, B and C.

Recommendations for different users of the TMF Checklist

This section "How to use the TMF Checklist" also takes into account the cases for applying the THI method (Section 2) before working with Checklist and divided within the meaning of the types of users, which are as follows:

- ▶ State competent authorities;
- ▶ State inspectors; and

For the users representing "State competent authorities"

Before starting to work with the TMF Checklist it is recommended to apply the Method of evaluation of "Tailings Hazard Index" (THI) in the Excel file (see Section 2.2). The result of the THI evaluation will be:

- ▶ Creation of the TMFs database of the country/region in the recommended format of the Excel file "Annex 13. Template for calc tailings hazard index_THI method.xls" (if the THI method is applied first time).
- ▶ Ranking of all known TMFs according to their THI in the national/regional database.
- ▶ Identification of the top hazardous TMFs.

The top hazardous TMFs are identified as the objects with maximum values of THI; the number of such objects should be determined individually by the threshold applied to the total number of TMFs in the country/region. The TMFs database should be periodically updated by adding new identified TMFs and/or by adding the TMF parameters that were changed (improved or worsened).

Then, the user can proceed to use the TMF Checklist as follows:

1. Apply the Group A (**Basic check**) to the top hazardous TMFs identified by the THI Method. The result of the Group A application will be

- ▶ Evaluation the safety level of the country's/region's TMFs.
- ▶ Ranking of these TMFs in terms of the urgency of detailed check based on the "MSR" and "Credibility" ranks.
- ▶ Selection of a few most hazardous TMFs with minimum "MSR" and "Credibility" ranks which are subject to detailed individual check by Groups B or C taking into account the inspecting staff capacity.

2. In the periods between inspections the changes of TMF state should be monitored to regularly update the previous evaluation results. As a result of the above actions, the user will have TMFs database ranked by their THI and evaluated on their safety level. This will allow the user "State competent authorities" making the necessary decisions about further actions that may include more detailed evaluation of individual TMFs (Groups B or C of the TMF Checklist) and elaboration of individual investment programs.

For users "State inspectors" and "TMF operators"

The users "State inspectors" and "TMF operators" apply the TMF Checklist in order to evaluate the safety level of an individual TMF in a more detailed manner as follows.

Apply either the Group B or C to the sites selected by the Group A depending on the TMF status. The result of their application will be

- ▶ Detailed evaluation of the safety level for a few individual TMFs selected by the Group A. Evaluation of the whole life-cycle of TMF is performed with the Group B, evaluation of inactive TMFs is performed with Group C.
- ▶ Elaboration of individual investment programs for the TMF.
- ▶ Prescription of the measures to increase the TMF safety level.

Based on the result of the TMF check (Group B or C and Measure Catalogue) the individual investment program has to be elaborated and recommended/approved in order to improve the TMF safety level.

The evaluation of the TMF safety level is the key point in the TMF Checklist application workflow. Upon having filled the TMF Checklist in a MS Excel file, the user has to report on the works performed and the results obtained. The developed template (Section 4.4) describes the recommended content of “Report on Evaluation of the TMF safety level”. The example of the Report is given in the Appendix 4.

The succession of TMF Checklist application is depicted in Figure A. 2.1.

How to use Excel file “Annex 14. Template for calc TMF safety_TMF Checklist method”

Evaluation Matrix for three Groups: A, B and C

1. Select a group of questions of the TMF Checklist (Groups A or B, or C). Each group questions is listed in a separate tab of the file.
2. Delete the example with the answers provided in the template.
3. Answer the questions of the selected TMF Checklist group.
4. Choose the answer (“yes” or “mostly yes” or “mostly no” or “no”) by putting the number “1” in an appropriate cell.
5. If the question is not applicable to the TMF checked exclude it from the evaluated question set by putting the number “1” in the cell "not applicable".
6. Specify the grounds/reasons for accepting the selected answer in the column “Data source” by the provision of requisite documents and/or photographs as evidences supporting the answer provided.

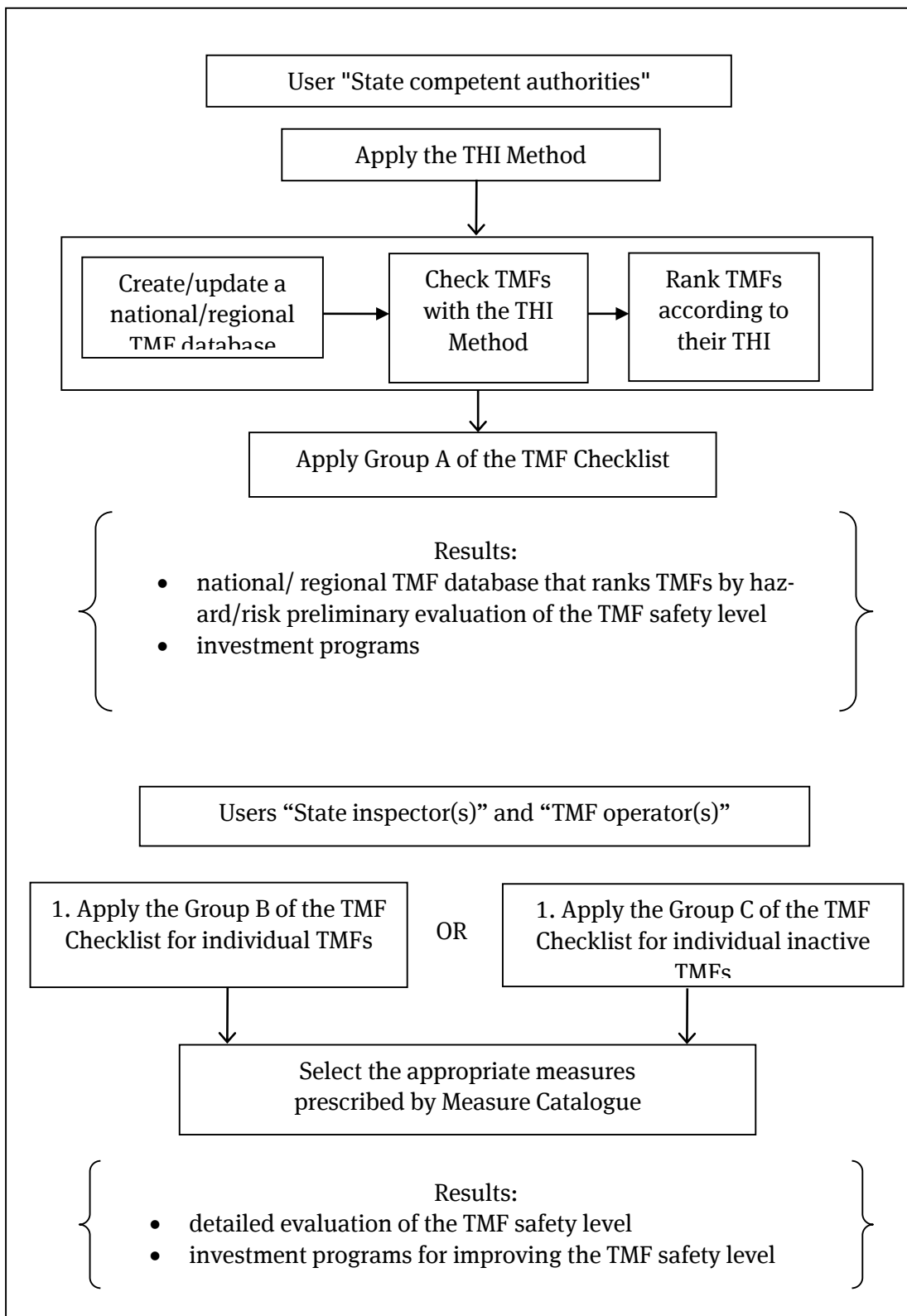
As a result of the above steps the user will automatically get the calculated TMF safety level in numbers and visualized by charts.

Measure Catalogue for the Groups B and C

Each non-positive answer (“mostly yes”, “mostly no”, “no”) of the Group B and C refers to a certain non-compliance with the requirements of the TMF safety. Appropriate measures are prescribed in Measure Catalogue for identified non-compliances. To select the measures for improving the safety level of the checked TMF the user has to click on the hyperlink(s) in the column "Prescribed measures" and go to the appropriate measures in the tab “Measure Catalogue”.

The first tab “How to use this Template” of Excel file “Annex 14. Template for calc TMF safety_TMF Checklist method.xls” contains all the above mentioned recommendations for the use of this template.

Figure A 2.8: TMF Checklist application



Appendix 4. Measure Catalogue

Table A 2.26: Measure Catalogue

No	Problem to be solved	Measures prescribed	Priority
PRE-CONSTRUCTION AND CONSTRUCTION			
1	Design documentation is incomplete	1A. Update design documentation made by a licensed company	Short-term
		1B. Update design documentation involving licensed and skilled staff	Short-term
		1C. Perform expert analysis of design documents for authorities	Short-term
		1D. Prepare or complete design documentation according to regulatory requirements	Short-term
		1E. Prepare a detailed map of the TMF site and the surrounding area	Short-term
2	The TMF project was not discussed with local authorities and communities	2A. Discuss the TMF projects with local authorities and public	Short-term
		2B. Inform local communities and NGOs on the essence of the TMF design and get their opinion/consent	Short-term
3	Environmental impacts caused by the TMF were not assessed	3A. Assess pollution risk to ground waters	Short-term
		3B. Assess pollution risk to surface waters	Short-term
		3C. Assess pollution risk to soils near the TMF site	Short-term
		3D. Assess pollution risk to air quality	Short-term
		3E. Study the feasibility of implementing protective screens, lining, and top covers	Short-term
		3F. Assess flooding risk for the TMF	Short-term
		3G. Install protective screens and top covers	Mid-term
4	Natural and man-made risks were not taken into account in accident scenarios	4A. Perform the study per possible accident scenarios and their after-effects	Short-term

No	Problem to be solved	Measures prescribed	Priority
		4B. Assess possible local, geological, and climate risks to the TMF	Short-term
		4C. Assess possible man-made risks to the TMF	Short-term
		4D. Assess the TMF impact on the environment and health of population	Short-term
5	Alternative options of TMF disposition were not considered	5A. Consider alternative options of TMF location and give appropriate recommendations	Short-term
6	Local conditions and climatic extremes were not taken into account while designing the dam and retention pond	6A. Calculate the water balance of the TMF	Short-term
		6B. (Re)Assess stability of the dam and retention pond taking into account the properties of tails, used soils, appropriate safety criteria, and local condition	Short-term
		6C. Modify the designs of the dam and retention pond	Short-term
		6D. Create additional reservoirs for catching precipitation and flood waters	Mid-term
7	Impacts of nearby TMFs were not taken into account for accident scenarios	7A. Assess the impact of nearby TMFs, other hazardous sites near the TMF site, and/or possible trans-boundary effects	Short-term
8	Hazardous materials were not identified completely	8A. Identify hazardous substances and mixtures stored in TMF	Short-term
		8B. Evaluate the essential properties needed to assess joint storage of hazardous substances	Short-term
		8C. Draft or modify the design of the storage facility for hazardous substances and mixtures	Short-term
9	Hazardous materials including acidic tailings are not neutralized or isolated before disposal	9A. Study the feasibility of neutralizing (isolating) hazardous substances before their disposal to the TMF	Short-term
10	Properties of soils at the site and soils used for TMF construction were not studied or ta-	10A. Study the properties of soils at the TMF site and soils used for construction	Short-term

No	Problem to be solved	Measures prescribed	Priority
	ken into account		
		10B. Assess stability of TMF technical components considering site soil properties and appropriate safety criteria	Short-term
		10C. Assess the feasibility of measures to stabilize/strengthen the dam	Short-term
11	Pipeline documentation is incomplete	11A. Update or design documentations for pipeline locations and routing	Short-term
12	Construction procedure is/was not observed properly	12A. Provide on-site monitoring of adherence to safety regulations and margins during construction phase	Short-term
		12B. Include the construction procedure into design documents	Short-term
		12C. Study the feasibility of modifying the design of TMF components including the dam and the tailing pond	Short-term
		12D. Perform the works to remove incompatibilities with the dam design	Mid-term
		12E. Put the TMF into operation according to international or national regulatory requirements	Mid-term
13	Humus layer was not removed and stored properly at the site	13A. Study the feasibility of removing humus layer for future rehabilitation	Short-term
		13B. Allocate and equip the site for storing the removed humus layer for future rehabilitation	Mid-term
		13C. Remove humus layer and store it for future rehabilitation	Mid-term
14	The TMF is not equipped with protective screens	14A. Study the feasibility of constructing the top cover that reduces air dusting	Short-term
		14B. Study the feasibility of constructing the protective bottom shield to prevent pollutant leakage into ground water	Short-term
		14C. Construct, if justified, the top cover	Mid-term
		14D. Construct, if justified, the bottom protective screen	Mid-term
OPERATION AND MANAGEMENT			
15	The TMF operation manual is incomplete or	15A. Prepare/Update the TMF operation manual according to require-	Short-term

No	Problem to be solved	Measures prescribed	Priority
	not amended regularly	ments	
		15B. Check the consistency of the TMF operation manual	Short-term
		15C. Perform the expert assessment of the TMF operation and waste management plans, and approve them	Short-term
		15D. Update/Modify the TMF operation manual with procedures regulating acid mine drainage operations	Short-term
16	Hazardous materials and substances are stored inappropriately	16A. Define the measures intended to isolate and neutralize hazardous materials and substances	Short-term
		16B. Change locations of the sites used for storing hazardous materials	Mid-term
		16C. Create the capacities (spaces) for joint storage of hazardous materials equipped with additional isolating baffles	Mid-term
17	Acidic water collection and neutralization is absent	17A. Analyse the feasibility of neutralizing highly acid/base tailings materials	Short-term
		17B. Consider the applicability of neutralization technologies to tailing materials	Short-term
		17C. Create the tanks for storage of alkalis and other neutralizing agents or increase their capacity	Short-term
		17D. Install and put into operation equipment for neutralization of acidic (water hazard) solutions and materials using alkali solutions before the disposal to the TMF	Mid-term
18	Transportation facilities including pipelines do not comply safety requirements	18A. Conduct testing of special parts of the pipeline (tees, nozzles) including fittings and document the results under the design pressure and under the excessive pressure.	Short-term
		a) testing is performed with water, test pressure exceeds the maximum allowable working pressure of a pipeline by 1.3 times;	
		b) testing is performed with nitrogen or air, test pressure exceeds the maximum allowable working pressure of the pipeline by 1,1 times	

No	Problem to be solved	Measures prescribed	Priority
		18B. Measure the wall thickness in selected parts of the pipeline and check the sufficient wall thickness by calculation and non-destructive test (f. e. ultrasound)	Mid-term
		18C. Measure the pipe length regarding to possible thermal expansion	Mid-term
		18D. Equip the pipelines with internal coatings (coverings) resistant to corrosion	Short-term
		18E. Install compensators to changes in pipelines caused by thermal expansion	Mid-term
		18F. Prepare the plans per rational routing the most important pipelines while minimizing the number of intersection points	Short-term
		18G. Check correct positioning of certain points of the support and location of supporting structures	Short-term
		18H. Perform maintenance of supporting structures	Short-term
		18I. Create barriers and protection against hits (concrete walls, steel beams, earthen dams)	Short-term
		18J. Install pipelines above the ground with a casing pipe and the catching ditch in which the fluid leakage can be detected by the personnel or sensors	Mid-term
		18K. Install the pipeline in such way that the water level at the maximum flood within the last 100 years is below the lower edge of the pipeline	Mid-term
		18L. Check pipeline and pump condition in regular intervals and confirm them in written	Mid-term
		18M. Check the systems for tailing transportation, except pipelines, on meeting the applicable safety requirements	Mid-term
		18N. Develop the methods for emergency shut-off of tailing materials transportation in case of pipeline rupture	Short-term
19	Dam characteristics are insufficient to retain	19A. Draft/Implement the design for dam raising	Short-term

No	Problem to be solved	Measures prescribed	Priority
	water		
		19B. Increase the height of separating earthen walls	Short-term
		19C. Strengthen the dam using grouting and/or drainage curtains	Mid-term
		19D. Assess the possible dam failures and dam stability	Short-term
		19E. Equip the TMF with emergency spillways and additional tanks and ponds for collecting emergency overflows	Mid-term
		19F. Detect locations of piping, water pathways/leakage through the dam body and locations of slope instability	Mid-term
20	Drainage water is not treated and/or removed in an appropriate way	20A. Elaborate the list and schedule of the measures for drainage water treatment	Short-term
		20B. Perform regular visual inspection of the equipment located in the areas of storage and handling that is connected to the drainage system	Short-term
		20C. Take samples of drainage waters from production equipment or the waste stream before the inlet into the surface waters and discharge into the settling ponds	Short-term
		20D. Equip the dewatering devices on retaining constructions with simple locks	Short-term
		20E. Install or modernize available facilities for drainage water treatment	Mid-term
		20F. Permanently monitor drainage water streams using automatic analysers	Short-term
		20G. Create an opportunity for the time-limited separation or blocking of sewer channels in case of accident.	Short-term
21	Drainage facilities do not meet operating conditions or requirements	21A. Collect and analyse the available data on the intensity of precipitation and floods if possible for the last 100 years, or sufficient to support calculations of a 1:100 year return event	Short-term
		21B. Elaborate technical measures for adjusting the water level in the tailing pond in case of heavy rainfalls and to prevent dusting of dry tails	Short-term

No	Problem to be solved	Measures prescribed	Priority
		21C. Install additional drainage facilities	Mid-term
		21D. Create accumulating ponds for catching water in case of severe floods	Mid-term
		21E. Increase capacity of the accumulating ponds to contain waters in case of severe floods	Mid-term
		21F. Increase throughput of TMF drainage facilities	Short-term
		21G. Create or repair the upper ditch to reduce surface water run-off into the tailing pond	Short-term
		21H. Make physical-chemical analysis of drainage water	Short-term
		21I. Provide, if justified, discharge of drainage water back to the tailing pond	Mid-term
		21J. Develop the list of technical measures on recovery and/or re-use of process water	Short-term
		21K. Repair/Modernize existing drainage facilities according to design documents or the new drainage design	Short-term
22	TMF are not secured properly	22A. Equip the TMF with facilities preventing unauthorized access	Short-term
		22B. Create sprinkler systems for fire-fighting purposes	Short-term
23	Monitoring schedule and/or network is incomplete	23A. Bring the monitoring plan in compliance with the design and requirements	Short-term
		23B. Eliminate inconsistencies in the TMF monitoring schedule	Short-term
		23C. Check the conformity of checkpoints to the design documentation	Short-term
		23D. Analyse technical conditions of the monitoring network	Short-term
		23E. Perform an expert assessment on upgrading the monitoring network	Short-term
		23F. Equip the TMF site with additional wells and checkpoints for monitoring basic parameters (see Recommendations to TMF monitoring)	Mid-term
		23G. Carry out technical upgrading of checkpoints	Mid-term

No	Problem to be solved	Measures prescribed	Priority
		23H. Regularly check monitoring parameters (see Recommendations to TMF monitoring)	Mid-term
		23I. Submit regularly monitoring data to local authorities and emergency departments	Mid-term
EMERGENCY PLANNING			
24	Emergency plan is not developed or incomplete	24A. Modify/Review the emergency plans to take into proper account monitoring data, environment impact assessments and effectiveness of measures	Short-term
		24B. Develop procedures for the emergency plan	Short-term
		24C. Develop the procedure(s) missing in Emergency plan according to applicable requirements	Short-term
		24D. Install an automated early warning system on critical parameters.	Mid-term
		24E. Integrate a TMF early warning system into the alert system for local government / Ministry of Emergency Situations	Mid-term
		24F. Develop the procedures for warning and evacuation of population in case of threats caused by accidents at the TMF	Short-term
		24G. Establish the procedure for reporting on accidents and emergencies	Short-term
		24H. Regulate the procedure for informing the public about accidents and emergency situations	Short-term
		24I. Work out and implement measures limiting the access to hazardous TMF elements	Mid-term
		24J. Specify high-priority activities to eliminate potentially emergency situations	Short-term
		24K. Consolidate resources for emergency response	Mid-term
		24L. Include the procedures for elimination of emergency after-effects into the emergency plan	Mid-term
25	TMF staff does not have the proper qualifica-	25A. Develop the program for training and advanced training of the TMF	Short-term

No	Problem to be solved	Measures prescribed	Priority
	tion and skills	staff	
		25B. Regularly perform training for TMF staff and document it	Mid-term
		25C. Implement two-way approach for staff training informing mining engineers of issues in environmental and safety management and, conversely, giving environmental personnel the insights needed to deal with TMF issues	Mid-term
26	Strategy for accident prevention has not developed	26A. Develop Major Accident Prevention Policy and Safety Management System adopted for the TMF	Mid-term
27	Safety measures were not developed and documented to prevent from emergencies and accidents	27A. Develop appropriate safety and protective measures in case of emergencies during construction and operation	Short-term
		27B. Justify protective measures in terms of "cost-effectiveness"	Short-term
28	Procedures for validation, review, and acceptance of emergency plans have not been developed and documented	28A. Develop the procedures for validation, review, and acceptance of emergency plans	Short-term
		28B. Document the damage to facilities in case of accidents	Short-term
		28C. Maintain the documentation on damage to facilities in case of accidents and emergencies	Short-term
		28D. Develop and approve the procedure and provisions for regular auditing of the TMF	Short-term
		28E. Appoint staff responsible for auditing the TMF	Short-term
29	Emergency plans are not complete, agreed or updated	29A. Develop/Update the emergency plan taking into account specifics and features of the TMF site	Short-term
		29B. Regularly submit monitoring data to local emergency departments	Mid-term
		29C. Update the emergency plan	Short-term
		29D. Perform the expert assessment of accidental cases occurred previously	Short-term

No	Problem to be solved	Measures prescribed	Priority
30	The preparedness of responding to emergency situations is insufficient	29E. Mutually agree internal and external emergency plans	Short-term
		30A. Develop the response plan in case of emergencies	Short-term
		30B. Develop the program of trainings and field exercises of responding to emergency situations for TMF staff	Short-term
		30C. Regularly conduct trainings and field exercises to enhance the TMF staff preparedness to emergencies	Mid-term
		30D. Accumulate resources for responding to emergency situations	Short-term
CLOSURE AND REHABILITATION, ABANDONED TMF			
31	The TMF closure plan is absent or insufficient	31A. Develop an action and monitoring plan for TMF closure	Short-term
		31B. Amend the TMF closure plan according to the set of requirements	Short-term
		31C. Develop the plan of landscaping and restoration of water resources during TMF closure	Short-term
		31D. Study the feasibility of using tailings materials as secondary raw	Short-term
		31E. Reassess the preservation and further monitoring stages using Factor of safety set by national regulations/requirements	Mid-term
		31F. Develop the schedule and regulations of accomplishing the engineering measures for mitigating the after-effects of TMF operation	Short-term
		31G. Include monitoring procedures into the closure and rehabilitation plans	Short-term
		31H. Appoint personnel responsible for control over the closed / rehabilitated TMF	Short-term
32	TMF stability was not checked during closure	32A. Perform an expert assessment on TMF stability during closure	Short-term
		32B. Develop/Implement measures to ensure TMF stability during closure	Short- and mid-term
33	Long-term stability of the TMF is not ensured	33A. Develop a long-term strategy and action plan for rehabilitation of	Mid-term

No	Problem to be solved	Measures prescribed	Priority
	after closure	the TMF site	
34	Reclamation and landscaping plans are absent or incomplete	34A. Establish the cause of non-implementing the plan for TMF reclamation and landscaping, revise this plan	Long-term
		34B. Elaborate technical measures for rehabilitation of the TMF using suitable topsoil	Long-term
35	Protective measures for mitigation of TMF after-effects are not applied	35A. Develop/Implement the measures ensuring TMF stability after closure	Long-term
		35B. Develop/implement the schedule and network to monitor the environment during and after TMF rehabilitation	Long-term
36	The TMF is abandoned and not maintained properly	36A. Assign a competent body or find a company responsible for maintenance and care of the TMF	Short-term
		36B. Check the documentation of the abandoned TMF	Short-term
		36C. Define the emergency protection strategy for the abandoned TMF	Short-term
		36D. Perform the initial screening procedures for the abandoned TMF and document the results	Short-term
		36E. Define monitoring and maintenance procedures for the abandoned TMF	Short-term
		36F. Inspect the main structures of the abandoned TMF	Short-term
		36G. Develop risk management strategy based on the assessment of risks posed by the abandoned TMF	Short-term

Appendix 5. Example of the Report on Safety Level Evaluation of a TMF

Report on Safety Level Evaluation of the Tailing Management Facility No 2 of State Enterprise “Potassium Plant” JSC “Oriana”, Kalush, Ukraine

Content:

Introduction

Evaluation procedure

1. TMF Evaluation Program
2. Familiarization with the TMF
3. Visiting the TMF site
4. Evaluation results and recommended measures

Conclusions

References

Annex A

Introduction

As a part of the international project “Improving the safety of industrial tailings management facilities based on the example of Ukrainian facilities”, the 2nd seminar training was held during the period 04 - 07th of November, 2014 in Ivano-Frankivsk city (Ukraine). The Ukrainian inspectors and representatives of Ministries and regional authorities, Tailing management facility (TMF) operators and international experts from Armenia, Georgia, Romania, Sweden, the ICPDR and the World Bank participated in the seminar training.

The groups of experts (trainees) evaluated the TMF safety levels with methodological assistance from the Ukrainian project team (trainers) for two TMFs; these being TMF No 1 and No 2 of the State Enterprise (SE) “Potassium Plant” JSC “Oriana” in Kalush city. A representative of the company accompanied each group; thereby experts (trainees) were able to interview these persons during TMF evaluation. This Report summarizes the findings of the TMF No 2 safety level evaluation, performed on the basis of the Methodology for improving TMF safety (Draft), version 4.0 dated 15-10-2014 (the latest version of the methodology available at the time of TMF evaluation).

The evaluation objective is to improve the TMF safety level through the examination of minimum set of the TMF technical safety requirements (applying the TMF Checklist) and developing recommended technical measures for implementing of European standards for the safe operation of TMFs (using the Measure Catalogue).

The main evaluation tasks to be implemented were:

- ▶ to detect non-compliances with the minimum set of the safety requirements at the TMF applying the TMF Checklist;
- ▶ to identify the troublesome spots/areas of the evaluation object;
- ▶ to select appropriate technical measures for implementing of European standards for the safe operation of TMFs from Measure Catalogue.

Evaluation procedure

As per the TMF Methodology, version 4.0 dated 15-10-2014 (the latest version of the methodology available at the time of TMF evaluation) TMF safety level evaluation involves the following working steps:

1. Elaboration of the TMF Evaluation Program.
2. Familiarization with the TMF:
 - ▶ elaboration and send out of the list of general information required for TMF safety level evaluation;
 - ▶ receipt of the “Brief summary of the TMF company”.
3. Visiting the TMF site.

Preparatory works for the visit to the TMF site included the following steps:

- ▶ studying the “Brief summary of TMF company” provided by the TMF operator;
- ▶ elaboration of the “Site-visit Plan” including the “Work plan on the site” and a preliminary list of documents requested for evaluation; and
- ▶ sending the “Site-visit Plan” to company managers.

The site-visit includes the following sequence of activities:

- ▶ introductory meeting;
- ▶ interview of staff;
- ▶ receipt, review, and study of documents;
- ▶ visual inspection of the TMF (photographing);
- ▶ taking notes on the information received after inspection;
- ▶ holding a concluding meeting.

4. Reporting on evaluation results:

- ▶ work on the TMF Checklist: filling the Checklist in MS Excel file (Groups A or B or C) on the basis of the documents and information of the company (interviewing, photos), selecting the measures for improving the TMF safety level;
- ▶ generating the final report in MS Word.

1. TMF Evaluation Program

The Ukrainian project team (trainers) developed and sent to the company SE “Potassium Plant” JSC “Oriana” the “Program of the TMF evaluation” on 18th of August, 2014 that is presented in Table A 2.27 below.

Table A 2.27: Program of the TMF evaluation

“Program of the TMF evaluation” using the TMF Checklist		
Name of the evaluation site/object: TMF No 2 of SE “Potassium Plant” JSC “Oriana”		
Site location (address and GIS coordinates): Ukraine, Ivano-Frankivsk Oblast, Kalush, 14 Promyslova Str.; GIS coordinates are 49°03'06"N, 24°17'13"E		
User Name (inspector / auditor):		
1. Ukrainian project team (trainers).		
2. Group of experts (trainees).		
Period of evaluation: from 18 August, 2014 to 15 November, 2014		
No	Stage of the TMF evaluation procedure	Terms (depend on the evaluated object)
1	Preparation of the “Request for general information about evaluation object (company and TMF)”	18 August, 2014
2	Elaboration and sending the “Site-visit Plan”	20 – 25 August, 2014
3	Site-visit to the object	Three site-visits are planned: 02 – 04 September, 2014 22 – 25 October, 2014 06 November, 2014
4	TMF evaluation using the TMF Checklist Methodology (MS Excel file) including the studying documents and information received during previous stages.	October – November, 2014
5.	Sending the additional request for TMF documents.	November, 2014
6.	Preparation of a report in MS Word.	08 – 15 November, 2014
Date of Program preparation: 18 August, 2014		

2. Familiarization with the TMF

Prior to the start of the application of the TMF Checklist trainers and trainees had familiarized themselves with the evaluation object (TMF No 2 of SE “Potassium Plant” JSC “Oriana”). For these purposes a list of general information required for TMF safety level evaluation was developed. The list was sent to the TMF operator as a request to obtain required information as a brief summary of the TMF company being evaluated. In response to this request the “Brief summary of TMF company” was received on 20th of August, 2014, which is outlined below.

Brief summary of TMF company

Kalush city and district are located in the north-western part of the Ivano-Frankivsk Oblast in western Ukraine, at the foot of the Carpathian Mountains. It is a major centre for the chemical industry, parts of which have ceased operations. In 2009, the area of mining activities in Kalush was declared an “emergency ecological situation zone”. The basis of this action was an emergency ecological situation prevailing in this area due to the potassium salts’ extraction and concentration on the Kalush-Holynske minefield.

There are a number of (open cast) mine sites around Kalush. One such site is adjacent to SE “Potassium plant” JSC “Oriana” and was established in 1967. Potassium-magnesium production continued until the plant was shut down in October 2001. Since then it has remained inactive. The salt deposits that were mined in the Dombrovski Open-Cast Mine were a prime source for SE “Potassium Plant” JSC “Oriana”. There are five retaining structures for storage of liquid mining waste in the Kalush area: three TMFs and two saline solution ponds.

Brief information on TMF No 2 of SE “Potassium Plant” JSC “Oriana” is provided in Table A 2.28. The Lay-out of the evaluation object is presented in Annex A to the Report. The general information provided by the TMF operator is indicated in Table A 2.29 below.

Table A 2.28: TMF No 2 brief information

Year of construction:	1984
Project documentation:	Available but not complete
Surface area:	48 ha
Volume:	$10.7 \times 10^6 \text{ m}^3$
Contents:	TMF No 2 is filled with solids and brine. Solid phase $9 \times 10^6 \text{ m}^3$; liquid phase $1.7 \times 10^6 \text{ m}^3$
Leakage:	In 2006 a flood caused erosion
	Only partial repair works were carried out

Table A 2.29: TMF No 2 general information provided by the TMF operator

No	Category	Information provided by the TMF operator
1	Technical information and design documentation: flowcharts, description of the production process used at the enterprise, specification of input raw materials, chemical and physical composition of tails, etc.	<p>TMF No 2 is filled with solid waste and brine. The initial capacity of TMF is 6.5 million m³, and the total base area was 70 ha. The dam's height reached 15 m at the crest elevation of 323.0 m above sea level (a.s.l.) and its maximum filling level of 321.5 m. The length of the dam's perimeter along the axis was 2985 m. The TMF's floor is made with deepening up to 4-5 m, with a base level of 304.0 m a.s.l. In 1993 the second phase of TMF's raising was started in order to increase the capacity up to 10.5 million m³. The dam's height reached an altitude of 332 m a.s.l. During raising operations a liner such as high density polyethylene HDPE was not utilised.</p> <p>The drainage ditch has failed at present and is non-operational. The system of supervisory wells has not operated also for a long time. The Emergency plan for TMF No 2 is developed</p>
2	Geographical site information: climatic conditions, including weather extremes, wind speed, precipitation, and floods.	<p>TMF No 2 is located between the Kropyvnyk railway station and TMF No 1. The surface area where the TMF is located is flat with some surface slope towards Kropyvnyk river. The area's altitude ranges from 307 m to 312 m a.s.l.</p> <p>Climatic conditions: Kalush has a temperate continental climate. The average annual temperature is 7 – 10 °C.</p> <p>The area is characterized by hilly terrain consisting of Kalush valley and hills of Voinyliv. Altitude ranges from 278 to 350 m a.s.l. The average annual rainfall is 788 mm, including 613 mm in the warm period and an average of 175 mm in the cold season.</p> <p>There is a great risk of spring floods, as the current levels of winter snowfall in the Carpathian Mountains are high.</p> <p>The area has suffered serious flooding – such as that which struck large areas in western Ukraine in the second half of 2008.</p>
3	TMF Deposition Plan: maps, schemes, cadastral borders, adjacent infrastructures.	The Lay-out of the evaluation object is presented in Annex A to the Report
4	Geological and hydrogeological conditions: seismic activity, landslides, faults, karst areas, soil properties, groundwater regime, etc.	<p>The geological structure of the site location of TMF No 2 includes alluvial-dealluvial loams and sandy loams which are underlain by a gravel-pebble aquifer. The latter lies in turn on Neogene clays. The thickness of loams and sandy loams is from 7.2 to 12.7 m, of gravel-pebble sediments from 3.8 to 8.9 m.</p> <p>The hydrogeology of the area is characterized by a single pressure aquifer concentrated in gravel-pebble deposits</p>
5	Ecological environment: flora, fauna, water and land ecosystems.	It has been observed that brine is seeping through the dam in places, especially at the eastern and western sides, the karst processes have started to develop along the dam on the TMF territory that leads to the formation of subsidence and brine filtration through the dam's body. The lower dam slopes in loaded areas are exposed to water erosion. All of these processes leads to environmental

No	Category	Information provided by the TMF operator
6	Social environment: location, condition and size of communities and settlements; land use, access to the TMF territory.	<p>pollution</p> <p>TMF No 2 is located in the area of Kalush city. The city is located in western portion of the Ivano-Frankivsk Oblast, within the region of Western Ukraine at the foothills of Carpathian Mountains. It is a city of regional subordination with total area 6453.5 ha and population of 67 900 people. Distance to the nearest settlement is 0.85 km. The TMF area is accessible to anyone</p>
7	Risks to: surface water bodies, groundwater, air, soils, and biota.	<p>Overflow of brine through the dam's body may occur during intense rainfall, which may lead to slopes erosion, dam destruction and brine penetration to the external ponds in large volumes. If the level is allowed to rise and no actions are taken, the impoundment will eventually overflow. As the TMF is filled with brine, equilibrium will be reached between the seepage water and the salt in the waste. The dam's structural stability can be considered as good under normal loading conditions. However, under high groundwater pressure and/or earthquake loading, the stability might be significantly reduced. Precipitation collected along the slopes has caused surface erosion. The western part of the dam is furthermore affected by subsidence caused by underlying the Novo-Holin mine. Future significant subsidence may cause cracking of the retaining structure and may result in a severe spill through the failure. Due to intense precipitation in Prykarpattia in March and April 2005 significant rainfall erosion channels were formed in a protective dam's body of TMF No 2, the brine level in TMF increased significantly and exceeded the projected level of brine and filling level. This it turn led to the decrease of tailings dam stability and can lead to unpredictable large scale environmental consequences</p>
8	Stored material: hazardous substances and materials stored in the TMF.	<p>TMF No 2 is filled with solid waste and brine. During the operation stage of the Dombrovski open-cast mine and production of potassium salts TMF No 2 was receiving waste products, brine of Dombrovski open-cast mine and precipitation with total volume of 7,96 million m³ per year. The solid fraction of waste (halite, tailings, sludge, gypsum, etc.) deposited in the TMF in amount up to 1,16 million m³ per year. Clarified brine in amount of 6,81 million m³ per year was returned to the plant</p>
9	TMF history: construction and operation periods, contractor(s), accidents occurred.	<p>In order to avoid brine filtration from TMFs, a stabilized polyethylene membrane has been laid at the bottom and inner slopes of the dam protected by a layer of sandy loam. There is also a polyethylene membrane between five and seven meters on the slopes of the starter dam. A watertight cut off wall was applied as watertight measure while raising the dam. In order to capture the filtering brine a drainage tray with precast concrete components was placed at the foot of the dam's bottom slope that was raised on the reclaimed beach. The near-wall space</p>

No	Category	Information provided by the TMF operator
10	TMF management: bodies/persons responsible for TMF operation/maintenance.	of trays from the side of dam's body was layered with gravel. The pumping-over of drainage flow was performed in TMF. At present the drainage system is destroyed and non-operational Volodymyr Yurkiv – Readjustment Manager, SE “Potassium Plant” JSC “Oriana” Igor Korchytskyi – Director of SE “Potassium Plant” JSC “Oriana”

3. Visiting the TMF site

The Ukrainian project team (trainers) developed and sent the “Site visit plan” including the “Work plan on the site”, and a preliminary list of documents requested for evaluation to the company on 25th of August, 2014.

The evaluation object was visited three times. The Ukrainian project team (trainers) visited TMF No 2 on 02 – 04th of September, 2014 and on 22 – 25th of October, 2014. During the 2nd seminar training, the group of experts (trainees), with methodological assistance of Ukrainian project team (trainers), has visited the evaluation object on 06th of November, 2014. All site visits were held according to the proposed time schedule and sequence of activities, namely:

- ▶ introductory meeting;
- ▶ interview of staff;
- ▶ receipt, review, and study of documents;
- ▶ visual inspection of the TMF (photographing);
- ▶ taking notes on the information received after inspection;
- ▶ holding a concluding meeting.

All planned preparatory works under the “Program of the TMF evaluation” were accomplished; by that result the group of experts (trainees) proceeded to the stage “TMF Checklist application”.

4. Evaluation results and recommended measures

Upon the receipt of all necessary information (site documents, staff interviews and photos) and after site visits the group of experts (trainees) proceeded to the office work in order to evaluate the TMF safety level using TMF Checklist.

The trainees applied the following sequence of actions for evaluation:

1. Filling the TMF Checklist in the MS Excel file (Groups A, B and C) on the base of documents and TMF company information (interviews and photos) in order to evaluate the TMF safety level and select the recommended measures to improve the TMF safety level.
2. Upon filling the TMF Checklist in the MS Excel file the trainees generated this Report on the work performed and the results obtained, drew conclusions and outlined plans for further actions to improve the safety at the TMF site.

The evaluation results of TMF Checklist application for TMF No 2 of SE “Potassium Plant” JSC “Oriana” are presented below in Tables A 2.30 – A 2.31 and Figure A. 2.9.

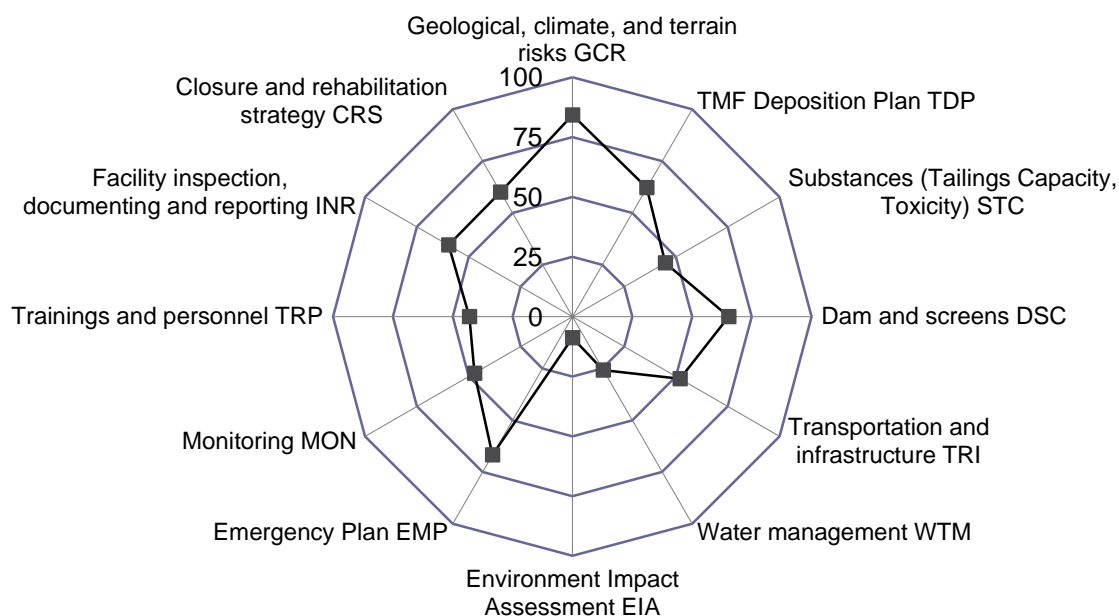
Table A 2.30: The overall evaluation of the TMF safety level

Maximum score, items	846
Total number of questions	282
Total score, items	451
The number of ambiguous answers (“mostly yes” and “mostly no”)	118
Credibility, %	58.2
Total score Safety	451
Overall Safety evaluation, %	51.7

Table A 2.31: Categorical evaluation of the TMF safety level by Group B

No	Category	Abbreviation	Question quantity	Evaluation result, %
I	Geological, climate, and terrain risks	GCR	19	84.2
II	TMF Deposition Plan	TDP	15	62.2
III	Substances (Tailings Capacity, Toxicity)	STC	23	44.9
IV	Dam and screens	DSC	25	65.3
V	Transportation and infrastructure	TRI	9	51.9
VI	Water management	WTM	22	25.8
VII	Environment Impact Assessment	EIA	19	8.8
VIII	Emergency Plan	EMP	48	66.7
IX	Monitoring	MON	31	47.3
X	Trainings and personnel	TRP	17	43.1
XI	Facility inspection, documenting and reporting	INR	29	59.8
XII	Closure and rehabilitation strategy	CRS	25	60.0

Figure A 2.9: Spider diagram of the categorial evaluation (the values of all categories are in per cent)



Recommended actions

Analysing each TMF Checklist question that was not answered with a clear positive response (answers “no”, “mostly no”, or “mostly yes”) the following recommended measures prescribed by the Measure Catalogue were selected (Table A 2.32). According to the result of the TMF evaluation, the individual investment program aimed at improving the TMF safety level should be elaborated by TMF operator and then approved by competent authorities.

Table A 2.32: Recommended measures to improve TMF No 2 safety level

No	Recommended measures
Short-term measures	
1	1C. Perform expert analysis of design documents for authorities
2	1D. Prepare or complete design documentation according to regulatory requirements
3	2A. Discuss the TMF projects with local authorities and public
4	2B. Inform local communities and NGOs on the essence of the TMF projects and get their opinion
5	3A. Assess pollution risk to ground waters
6	3B. Assess pollution risk to surface waters
7	3C. Assess pollution risk to soils near the TMF site
8	3D. Assess pollution risk to air quality
9	3F. Assess flooding risk for the TMF

No	Recommended measures
10	4A. Perform the study per possible accident scenarios and their after-effects
11	4D. Assess the impact of TMF on the environment and health of population
12	5A. Consider alternative options of TMF location and give relevant recommendations
13	6A. Calculate water balance of the TMF
14	7A. Assess the impact of nearby TMFs, other hazardous sites near the TMF site, and/or possible trans-boundary effects
15	10C. Assess the feasibility of measures to stabilize/strengthen the dam
16	12A. Provide on-site monitoring of adherence to safety regulations and margins
17	12C. Study the feasibility of modifying the design of TMF components including the dam and the tailing pond
18	14B. Study the feasibility of constructing the protective bottom shield to prevent pollutant transport in ground waters
19	15C. Perform the expert assessment of the TMF operation and waste management plans, approve them
20	20B. Perform regular visual inspection of the equipment located in the areas of storage and handling that which is connected to the drainage system
21	20C. Take samples of wastewaters from production equipment or the waste stream before the inlet into the surface waters and discharge into the settling ponds
22	21A. Collect and analyse the available data on the intensity of precipitation and floods, if possible, for the last 100 years, or sufficient to support calculations of a 1:100 year return event
23	21B. Elaborate technical measures for adjusting the water level in the tailing pond in case of heavy rainfalls and to prevent dusting of dry tails
24	21H. Make physical-chemical analysis of drainage water
25	23A. Bring the monitoring plan in compliance with the design and requirements
26	23D. Analyze technical conditions of the monitoring network
27	23E. Perform an expert assessment on upgrading the monitoring network
28	24A. Modify/Review the emergency plans to take into proper account monitoring data, environment impact assessments and effectiveness of measures
29	25A. Develop the program for training and advanced training of the TMF staff
30	28E. Appoint staff responsible for TMF auditing
31	29A. Develop/Update the emergency plan taking into proper account the specifics of the TMF site
32	29C. Renew the emergency plan
33	29E. Mutually agree internal and external emergency plans
34	30B. Develop the program of trainings and field exercises of responding to emergency situations for TMF staff
35	31H. Appoint personnel responsible for controlling the closed/rehabilitated TMF
36	32A. Perform an expert assessment on TMF stability during closure
37	32B. Develop/Implement measures to ensure TMF stability during closure

No	Recommended measures
Mid-term measures	
38	21C. Install additional drainage facilities
39	21E. Increase capacity of the accumulating ponds to contain waters in case of severe floods
40	23H. Regularly check monitoring parameters
41	24K. Consolidate resources for emergency response
42	25B. Regularly perform training for TMF staff and make corresponding records
43	25C. Implement two-way approach for staff training informing mining engineers of issues in environmental and safety management and, conversely, giving environmental personnel the insights needed to deal with TMF issues
44	29B. Regularly submit monitoring data to local emergency departments
45	33A. Develop a long-term strategy and action plan for rehabilitation of the TMF site
Long-term measures	
46	34B. Elaborate technical measures for rehabilitation of the TMF using suitable topsoil
47	35A. Develop/Implement the measures ensuring TMF stability after closure

Conclusions

As a part of the international project “Improving the safety of industrial tailings management facilities based on the example of Ukrainian facilities”, the group of experts (trainees) evaluated the safety level of TMF No 2, SE “Potassium Plant” JSC “Oriana” in Kalush, Ivano-Frankivsk Oblast. They have examined the minimum set of the TMF technical safety requirements. Through the application of the TMF Checklist the following conclusions have been made:

1. Overall Safety evaluation equals 51.7%. The TMF safety level is identified as “Unacceptable”.
2. The following troublesome issues of TMF No 2 are identified as a result of evaluation:
 - ▶ Environment Impact Assessment;
 - ▶ Water management;
 - ▶ Training and personnel;
 - ▶ Substances (Tailings Capacity, Toxicity);
 - ▶ Monitoring.

All of the listed above categories have an evaluation result below 50% and are critical (highly important) for TMF safety. The TMF operator’s attention and priority measures should be focused on the lowest percentage categories.

3. The recommended measures to improve TMF safety are listed above in section “4. Evaluation results and recommended measures”. Among them there are 37 short-term measures, 8 mid-term and 2 long-term measures. It is recommended that short-term measures be completed no later than 3 months after prescription as available resources of the TMF operator are sufficient to provide low-cost measures or actions.
4. According to the result of TMF safety level evaluation the individual investment program aimed at improving the TMF safety level should be developed by the TMF operator and then approved by competent authorities.

References

Regulatory documents:

1. Methodology for improving TMFs safety (Draft), version 4.0 dated 15-10-2014 (the latest version of the methodology available at the time of TMF evaluation).
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15. Company documents used for evaluation of TMF safety levels:
16. Brief information on tailings management facilities No No 1, 2, 3 and Dombrovski open-cast mine of SE “Potassium Plant” JSC “Oriana” in Kalush. (2014) Kalush and Dnipropetrovsk, 16 p. This document was prepared by the Ukrainian project team (trainers) based on data and documents obtained from the company including interviewing the staff and on the basis of other sources of scientific and technical information.

Annex A (to the Example of Safety Level Evaluation of the Tailing Management Facility No 2 of State Enterprise “Potassium Plant” JSC “Oriana”, Kalush, Ukraine)

Figure A 2.10: The layout of the TMF site (1:30 000)



Appendix 6. Educational course in Methodology for improving TMF safety

The educational course was developed within international project “Improving the safety of industrial tailings management facilities based on the example of Ukrainian facilities” for conducting seminars of TMF Checklist Method application – main part of the Methodology for improving safety of Tailings Management Facilities.

The project team conducted two educational trainings as part of the testing of the TMF Methodology in practice.

Table A 2.33: Educational trainings during the testing of the TMF Methodology in practice

Place of testing conduction	Date	Object	Participants
The city of Lviv	May, 13-15, 2014	Operational TMF. Central Concentrating Factory "Chervonohradska", PJSC "Lviv coal company", Chervonohrad	10 trainees from Ukraine, Georgia and Armenia
The city of Ivano-Frankivsk	November, 4-7, 2014	Two non-operational TMFs. Subsidiary "Potassium plant" OJSC "Oriana", Kalush	12 trainees from Ukraine, Georgia and Armenia

The objective was to train representatives of the TMF operators, state inspectors, ecological auditors of Ukraine and other countries—that are potential Checklist users—in how to apply the TMF Methodology in the practice.

The following materials required to guide the collection of theoretical information and explaining the procedure of practical application were provided to the participants:

- ▶ the training program with training stages, module structuring, and timetable;
- ▶ materials for preliminary familiarization with the topic that support the distance part of the training;
- ▶ texts of the lectures with slideshows;
- ▶ examples of calculations using Methodology templates;

And in addition, the participants were provided the following opportunities for learning:

- ▶ individual consultations provided by the trainers;
- ▶ site visits to the enterprises accompanied by lecturers that were part of the development team for the Methodology and TMF operators.

Since the development of special educational program was not an objective of the project, the modules of the course were elaborated during the testing process (practical implementations) of the Methodology for improving TMF safety. For this reason the methodological content of the course (plans, lectures, tests and other) can be refined and made more detailed in the future. Nevertheless, the task was successfully completed via the creation and practical testing of the special course, which is structured, contains theoretical and practical parts, and then applies questions to consolidate knowledge.

The intended final users of the Methodology are mainly representatives of the competent authorities, inspectors, TMF operators and independent auditors, groups that can have distinctly different levels of preparation and work experience. Therefore, this course was developed for the participants with different levels of education, and occupation and work experience in fields related to TMF operation.

This flexible course provides an opportunity to obtain full and consistent information; these include the introduction to the theme, importance, scopes, operation problems of the TMFs as a high-risk facilities, and application of the Methodology in practice.

As the course is multidisciplinary, it is vitally important to have different modifications that are adapted to specific requirements of different groups of trainees. This can be done using separate pedagogic modules of the course. The quantity of the modules, their sequence, details, and time to be spent for each module can be modified.

Information about the content of the training under this course is presented in the Tables A 2.34 and A 2.35 below.

Table A 2.34: Content of the educational course in Methodology for improving TMF safety

No and title of training module	Lecture title	Module documents	Type of educational work, contacting
Theoretical training before the testing TMF Checklist			
Module 1. Theoretical part of the training	<p>Introduction to the topic: Problems and experiences of Ukrainian TMF operation. Review of the previous documents regulating the procedure of checking TMF in different countries. TMF Guidelines as a legal regulatory base of checklist development. Description of the TMF hazard/risk index (THI) evaluation method for a large number of the objects. The essence of the Checklist method (global practice). Basic information on the TMF Checklist. TMF Inspection procedure with TMF Methodology and reporting</p>	<p>Documents in electronic format (Russian and English versions): 1. TMF Methodology; 2. THI evaluation method; 3. TMF Checklist (Appendix 2 to the Methodology, MS Word); 4. Safety Guidelines and Good Practices for Tailings Management Facilities (UNECE). 5. Feedback Form.</p>	<p>Independent study Preliminary distance acknowledgement with Methodology and other documents, control questions (contact – by email)</p>
	<p>1.2. Acquaintance with the object of Methodology approbation: Brief information about enterprise history and technology, including TMF chosen for Methodology approbation. Review of information about the TMF for use in training purposes. Exercises in TMF Checklist form filling, and answering questions utilizing to the enterprise technical documentation</p>		
Practical work on the testing TMF Checklist Method			
Module 2. Practical part of the training	<p>2.1 Practical work at the enterprise Visiting the enterprise. Visual inspection of TMF. Fill in TMF Checklist. Answering questions according to the visual inspection</p>	<p>Printed documents (Russian and English versions): 1. TMF Checklist</p>	<p>Visiting the site – personal attendance</p>
	<p>2.2 Computer practical work Final filling of the TMF Checklist, answering questions in MS Excel, using technical documentation of the enterprise and information from site visit. Obtaining results of the safety evaluation of the examined TMF in the MS Excel</p>	<p>Printed documents and electronic documents (Russian and English versions): 1. TMF Methodology; 2. TMF Checklist (MS Word</p>	<p>Classes: Computer tasks – personal attendance</p>

No and title of training module	Lecture title	Module documents	Type of educational work, contacting
	file. Exercises on choosing measures from "Measure Catalogue"	and MS Excel)	Laptop availability

Table A 2.35: Lectures content within face-to-face session of the of the educational course in TMF Methodology

Lecture number and name	Brief description of the lecture	Time
Module 1. Theoretical part of the training		
Lecture 1.1. Introduction to the topic of the project		
The problems and experiences of Ukrainian TMF operation	Information on quantitative and qualitative characteristics of the Ukrainian TMFs. Provision of processed statistical data. Overview of the main problems associated with the operation of TMFs	10 min
Review of the documents regulating the procedure of TMF checking in different countries. TMF Guidelines as a legal regulatory base of the Checklist developing	Examples of the problems solving from international practice. Procedures for TMF checking, including their individual characteristics, merits and demerits. Content of the "Safety Guidelines" as UNECE recommendations on tailings safety	10 min
Description of the TMF hazard/risk index (THI) evaluation method	Quantitative estimation for a large number of the objects by TMF hazard/risk index method description on the example of Ukrainian TMFs. Demonstration of the result of the THI for more than 150 objects	10 min
The essence of the Checklist method (global practice)	Definition, main principles, the scopes of the development of different types of checklists. Review of international practice of their application	10 min
Basic information on the TMF Methodology	Description of all documents developed by the project, namely: TMF hazard/risk index evaluation method (form in MS Excel); TMF Checklist. Questionnaire, work in MS Excel format; Measure Catalogue with recommendations on how to improve TMF safety	30 min
TMF Inspection procedure with TMF Checklist and reporting	Providing procedure of evaluation of TMF with TMF Methodology: planning of the evaluation process; procedures for information collection;	20 min

Lecture number and name	Brief description of the lecture	Time
	report generation on the results of the Methodology application (templates)	
Lecture 1.2. Acquaintance with the object of Methodology approbation		
Brief information about enterprise history and technology, including TMF chosen for Methodology approbation	Representative of the enterprise (chief engineer, chief ecologist) will give a brief history of the company, introduce the production technology and the process of the TMF formation, it state at present time	20 min
Description of the TMF researches	Representative of the enterprise (chief engineer, chief ecologist) or representative of the institution (which was engaged in relevant research of the TMF) will present to the training participants the results of the TMF (TMFs) research and main issues associated with it (them)	20 min
Review of the TMF information, which will be used for training	Trainers had previously done gathering information regarding the company and operation of 3 TMFs according to their life cycles. Company documents were examined, personnel survey conducted and visual inspection of TMF was done. Based on this were formed: "TMF brief information" (to provide independent work of trainees groups, if it is possible, information should be prepared for few different (close) TMFs). This information will be used for training exercises for TMF safety level evaluation by the Methodology of the project during face-to-face session. Information about the company received during the training is confidential and may not be used by third parties outside the study	30 min
Exercises of TMF Checklist form filling	Output data provided in the form of copies of technical documents of the enterprise to be collected in advance for the purpose of Methodology testing. To fill the TMF Checklist (printed copy) training participants should be segregate into 2-3 groups (depending of their quantity) leading with responsible persons. Each group receives own task – object and aim of the research. Trainer and representative of the enterprise accompany and consult the group but provide trainees the opportunity to work on the task on their own	2 hour 30 min
Module 2. Practical part of Improving the safety of industrial tailings management facilities		
2.1 Practical work at the enterprise		
1. Visiting the enterprise (TMF-site).	The procedure for the work at the company as follows: <ul style="list-style-type: none"> ○ arrival in the administrative building of the company; ○ introductory meeting ; ○ wearing working clothes, safety-awareness briefing; 	50 min

Lecture number and name	Brief description of the lecture	Time
	<ul style="list-style-type: none"> ○ transfer to the TMFs; ○ return to the administrative building, ○ summary of the work 	
<p>2. Visual inspecting the TMFs. Filling of TMF Checklist form. Answering questions accordingly to the visual examination</p>	<p>The procedure for TMFs visual inspection as follows:</p> <ul style="list-style-type: none"> ○ arrival to the TMF located nearby; ▶ segregation of the participants on 2-3 groups with responsible persons (trainer and representative of the enterprise, accompany every group); ○ visual inspection of the TMFs. <p>Each training participant should take hard copy of TMF Checklist for visual inspection. Checklist filling should be during carrying out a visual inspection of the TMF. If the company has more than one TMF, each group examines all objects, but is assigned to one of them, so gives more time to it and fills the CL on one specified object.</p> <p>If necessary, it should be a possibility to specify the answers to the Checklist questions with the company representative or trainer</p>	2 hours
<p>3. Summary of the TMF Checklist filling results</p>	<p>After arriving from the enterprise to the class room all training participants discuss TMF Checklist filling results after the visual inspection. The team leader then generalizes answers of all participants of his/her group in one checklist for further work at object evaluation</p>	40 min
<p>2.2 Practical computer work</p>		
<p>1. Final filling of the TMF Checklist, answering questions in MS Excel form. Using technical documentation of the enterprise and information from site visit</p>	<p>Final filling TMF Checklist – a final stage for completing the Checklist, using the results of the first and second days of the face-to-face session during practical exercises by lectures 1.2.3 – study of documents and 2.1.3 – visual inspection of the TMF</p>	1 hour 30 min
<p>2. Getting results of safety evaluation of the examined TMF in the MS Excel file</p>	<p>Individual work on a computer in file "Annex 14. Template for calc TMF safety_TMF Checklist method.xls" in MS Excel format, accompanied by developers. As a result relative grade "safety level" of the examined TMFs will be obtained.</p>	30 min
<p>3. Exercises on choosing measures from "Measure Cata-</p>	<p>Description and demonstration of the "Measure Catalogue" in the file "Annex 14. Template for calc TMF safety_TMF Checklist method.xls" in MS Excel format. Exercises on the choice of measures for the ex-</p>	1 hour

Lecture number and name	Brief description of the lecture	Time
logue”	amined TMFs	
2.3 Reporting		
1. Preparation of the report on the practical application of the Methodology	Every participant individually fills in provided template “Report” by results of TMFs inspection. Discussion of the results in the group	1 hour
2. Creating of the slideshow (MS Power Point format) on the laptop	Groups of training participants prepare a Power Point slideshow regarding the results of the TMF safety level evaluation by means of the TMF Methodology under the supervision of trainers. Slideshow presentation to all training participants	1 hour 30 min
2.4 Training summarizing		
1. Discussion of the Methodology approbation results.	Discussion of all training participants about the TMF Methodology application. Question – answer. At the end of training each participant must fill in printed feedback form with comments and suggestions for improving Methodology and/or Training program	30 min

Knowledge assessment

To assess the effectiveness of studying this course standard methods were used, which are adopted in the practice in Ukrainian and European universities. These methods include test questions for remote knowledge assessment, oral and written surveys, control exercises on the acquisition and use of the knowledge gained, trainer observation, and self-esteem of the participants.

Knowledge assessment should be conducted on each course stage in order to support program adjustments: providing additional counselling, clarification, or other personal assistance to participants in course.

In the text below a number of examples of questions designed to assess the theoretical knowledge at the final stage of face-to-face session are provided. Questions were tested at two trainings and on the results of their analysis, this form for questions is deemed acceptable in order to achieve the objectives of the course.

Depending on the number of course students other methods of assessment may be applied, which will require less time to process the results: test questions with a choice of several options, tasks for logical binding, and others.

Questions for knowledge assessment

Lecture "Review of the previous documents regulating the procedure of checking TMF in different countries. TMF Guidelines as a legal regulatory base of checklist developing".

1. List the technical and natural-technical elements of TMF.
2. How does the TMF influence
 - a) surface water, b) ground water, c) biota, g) atmosphere, d) population.
3. What are the stages of the TMF life cycle?
4. What was the need for development of the TMF Checklist?
5. What are the Checklist objectives?
6. What is the essence of the method of control questions?
7. What are the benefits of Checklist in comparison to the current approach to evaluate TMF safety?

Lecture "The essence of the Checklist method (global practice)".

1. Which groups of questions are included in the Checklist?
2. What are the differences between the groups of questions A and B?
3. Who can use a Checklist?
4. Which data sources are used to fill the Checklist?
5. Which stage of the TMF life cycle are accounted for the groups of questions A, B and C?
6. Which actions are performed if
 - a) monitoring parameters have exceeded the permissible values?
 - b) significant inconsistencies with safety standards have been found?
 - c) minor inconsistencies with safety standards have been detected?
7. Which categories are introduced in the TMF Checklist and why?
8. Describe the possible answers to the Checklist questions.
9. Which types of evaluation are used in the TMF Checklist.
10. How we define and calculate the index "Safety" in Group of questions A?

11. How we define and calculate the index "Credibility" in Group of questions A?
12. Describe the ranges of values of the index "Safety".
13. How to classify the TMF after evaluation by the Group A questions?
14. How to define and calculate the index "Safety" for the categories in Group of questions B?
15. What are the criteria to evaluate the overall safety level of TMF?

Lecture "Measure Catalogue"

1. What is the sequence of using the group of questions A and B?
2. In which cases should the user
 - a) apply the measures of Measure Catalogue?
 - b) apply the measures provided for Emergency Plan?
3. Does the Measure Catalogue prescribe specific values (parameters) of protective measures?
4. What are the elements of the Measure Catalogue?
5. What are the main problems that may be revealed when checking the TMF and specified in the Measure Catalogue?
6. Describe a) short-term measures, b) mid-term measures, and c) long-term measures with regards to parameters such as the resources involved, objectives, and timing.
7. Which activities of the up-to-day experience in safe operation of TMF have been taken into account in the latest edition of Measure Catalogue?

As a result of two testings of the educational course training modules and analysis of their outcomes, the following **skills achieved a student/trainee** after completing the course can be stated:

- ▶ to formulate all definitions, connected to the topic of TMF infrastructure and lifecycle;
- ▶ to describe impacts and risks/hazards from TMFs for the environment and human health;
- ▶ to outline the main problems connected to TMF in the country;
- ▶ to explain the main principle and advantages of the checklist approach;
- ▶ to use THI Method template for evaluation risk/hazard level of the TMF;
- ▶ to use the TMF Checklist and TMF Methodology template for the evaluation of a TMF safety level;
- ▶ to conduct an inspection of the TMF according to the inspection procedure recommended in the Methodology;
- ▶ to provide a report on the TMF Methodology application results.

Course structure

The course comprises two modules accordingly to the main parts of trainings which are theoretical and practical parts as it shown in the Table A 2.34.

Main course activities:

1. Preparatory part, distance learning (1-3 months) lies in the remote communication with the students/trainees:
 - ▶ distribution of information packages: links to the sources of basic information about the course, main international and national documents (Safety Guidelines of UNECE, the UNECE Convention on the Transboundary Effects of Industrial Accidents, Ukrainian laws, general approach of the Methodology, etc.) – form of communication: email;
 - ▶ online consultation: the answers to questions of students, advice on the material understanding and use – forms of communication: email, Skype (skype-conference to consult the groups of students);

- ▶ assessment of the training effectiveness and students knowledge (determination of the readiness for the face-to-face session and the practical part of the course).
2. Practical part – face-to-face session (2-3 days):
- ▶ classroom training – lectures, calculations, classes, exercises (1-2 days);
 - ▶ site visit – practical field training accompanied by trainers and operational staff (1 day);
 - ▶ presentation on the report about the TMF safety level (results of field training; first half of last day of face-to-face session);
 - ▶ final test and evaluation of the training (second half of the last day of the face-to-face session).

The main activities of the course tested during the practical implementation confirmed their relevance in selected forms of interaction "trainer-student/trainee" and the sequence of lectures, The selection of theoretical and practical tasks for preliminary independent studying and work in face-to-face session allowed students to achieve the goals and objectives of the course in the Methodology in efficient and timely manner.

The entire course or its separate modules can be used in the relevant programs of the institutes of higher education.

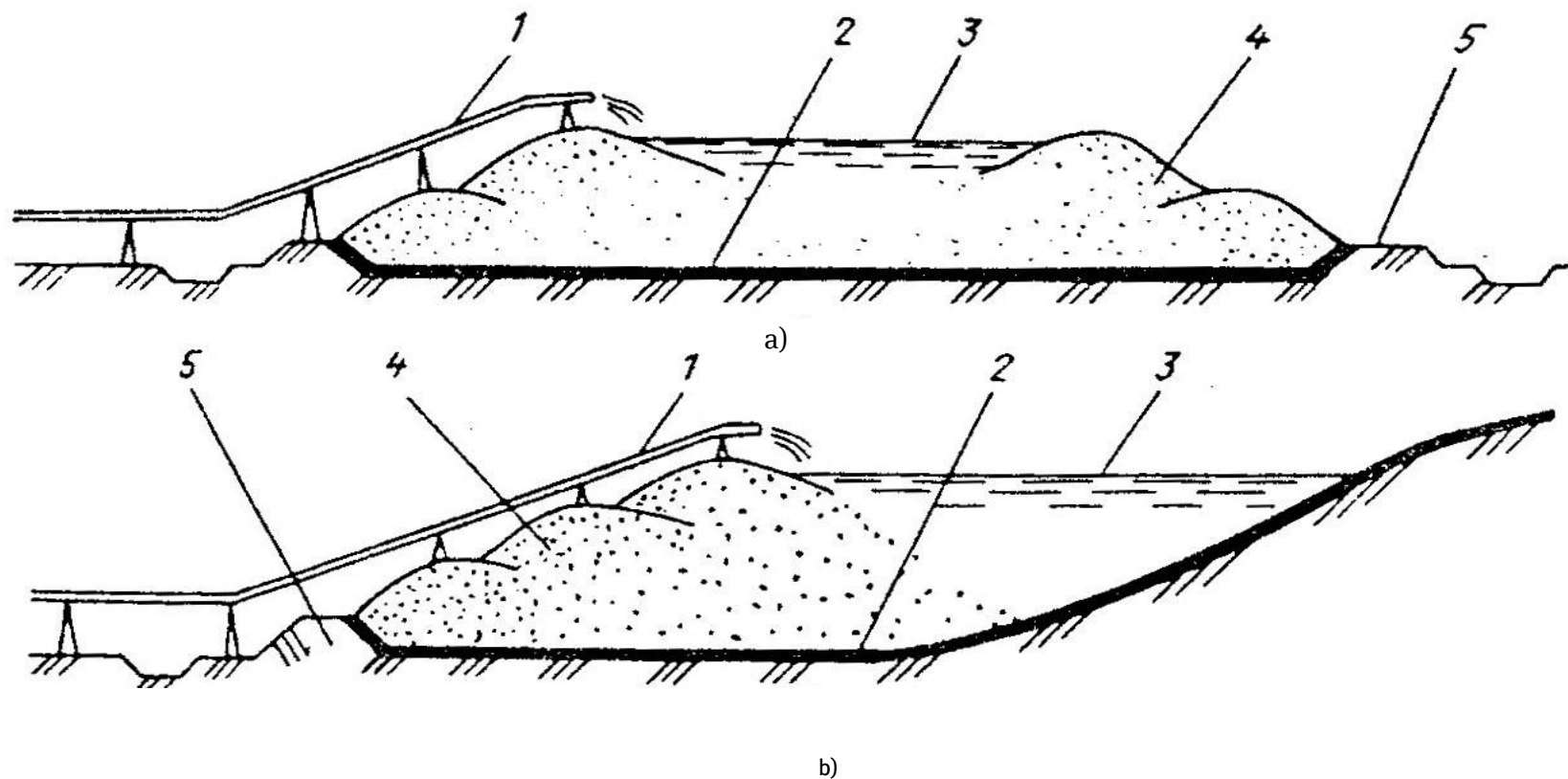
For the purpose of further development and application of the Methodology in practice to improve the safety of Tailings Management Facilities on the national and/or international level it is proposed to provide trainings and workshops for users in the UNECE region.

To facilitate access to this important information and for the best and the most convenient way to familiarize with the TMF Methodology a massive open online course (MOOC) could be created. This form is very popular, widespread, and enables the creation of flexible courses for different interested groups or individuals: representatives of the competent authorities, inspectors, operators, auditors, teachers, and others. However, this format could use the practical part of the developed program in a very limited manner. For instance, organisation of the visit to the TMF – which is a very important part of the face-to-face session – would be enormously difficult. In fact, it can be possible only for the representatives of the TMF operators, which have access to these sites.

It is important to note that without the support of a consultant/expert in the Methodology it would not be equivalent to participate in the practical training. Based on the above, the form of teaching of the educational course in the Methodology for improving TMF safety depends on the audience and requires an appropriate adaptation to each particular case.

Appendix 7. Sketches of TMF and dams

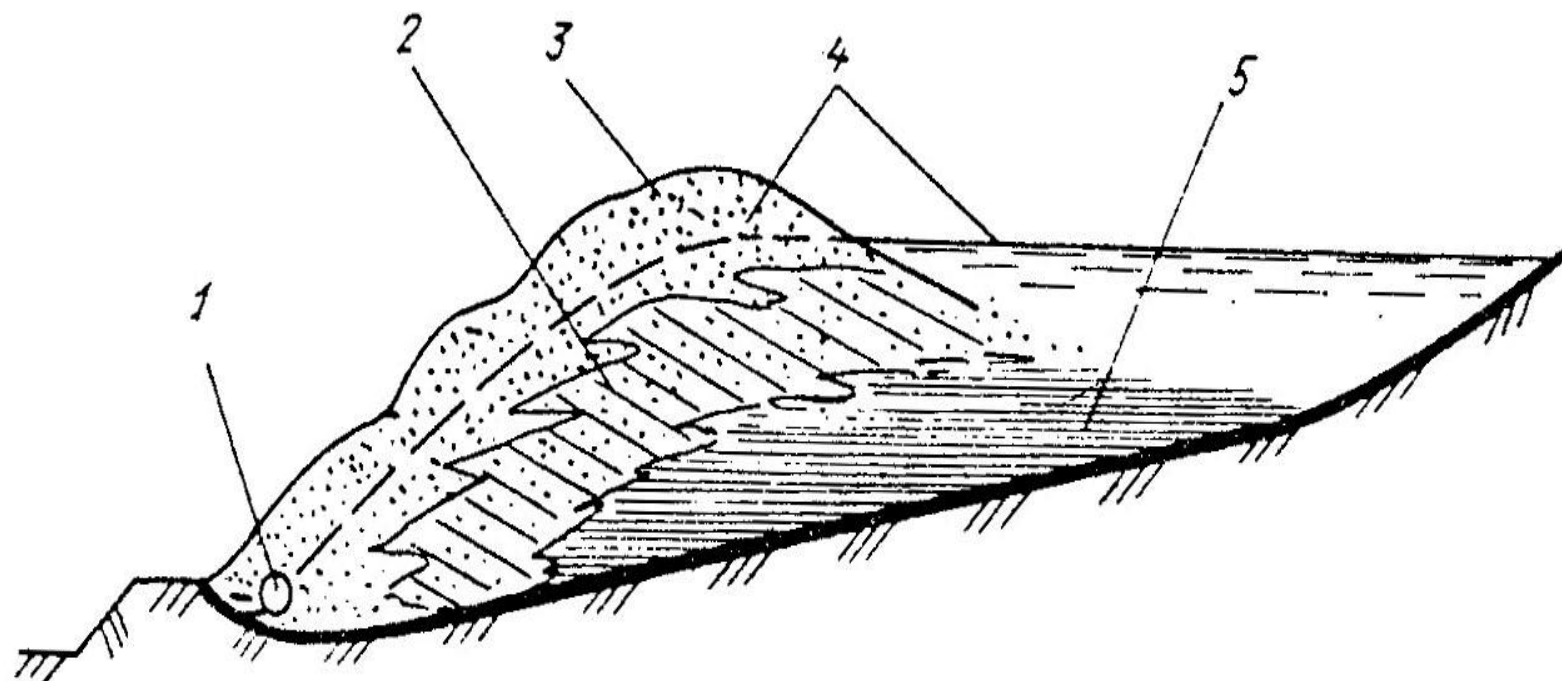
Figure A 2.11: Structure of upstream impoundment (a) and ravine-type impoundment (b) of TMF



- 1 – Tailings delivery system (pipeline)
- 2 – Low-permeability screen
- 3 – Water level in the impoundment

- 4 – Raised embankment
- 5 – Starter dam

Figure A 2.12: Distribution of different fractions in the upstream tailings facilities



1 – Drainage

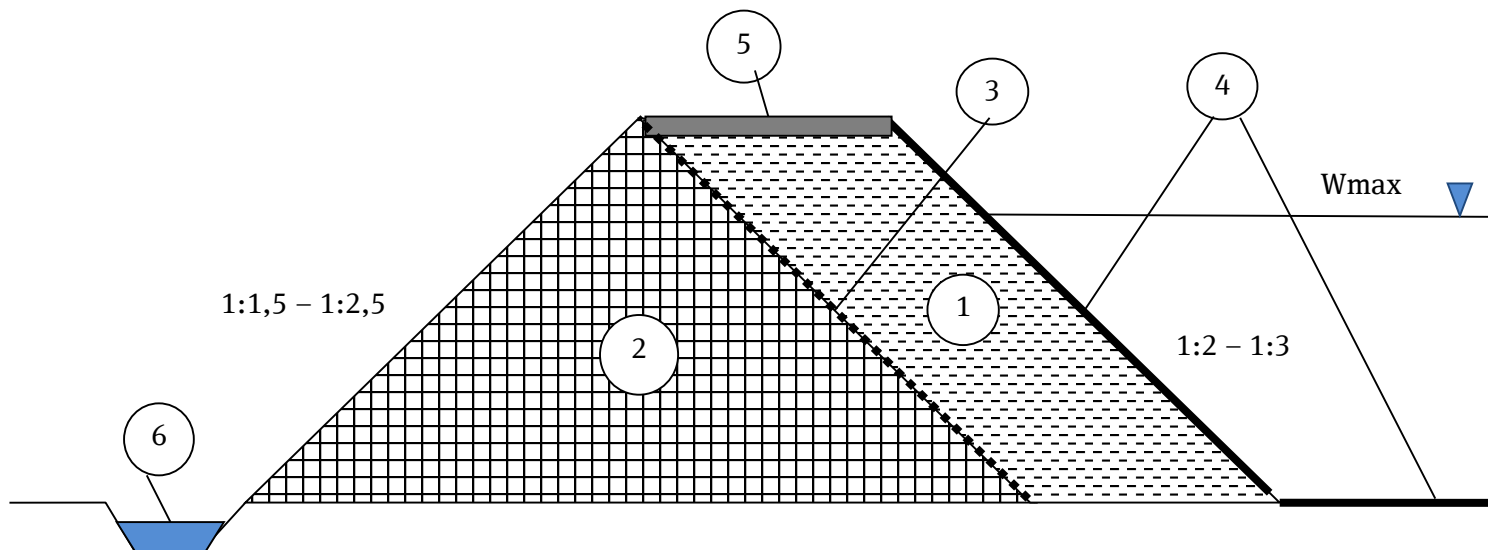
2 – Fine-grain sand and sludge fraction

3 – Coarse sand fraction

4 – Water level in the impoundment pond and the dam

5 – Sludge fraction

Figure A 2.13: The sketch of the dam of a tailings pond/ mineral precipitate sludge



- 1 – Sealing section
 - 2 – Support embankment (Blast rock)
 - 3 – Filter and filter cloth
 - 4 – Plastic or bitumen lining
 - 5 – Crest (wedge, fastening crashed rock)
 - 6 – Seepage collection drain
- W_{max} – maximum level of water in the tailings pond